ISLE OF ANGLESEY COUNTY COUNCIL		
Report to	County Council	
Date	13 September 2011	
Subject	Joint Local Development Plan – Delivery Agreement	
Portfolio Holder(s)	Councillor John Chorlton	
Lead Officer(s)	Head of Service – Planning and Public Protection	
Contact Officer	Nia Haf Davies (phone number 01286 679890)	
Nature and reason for	reporting	

Nature and reason for reporting

To inform the County Council about the Delivery Agreement for preparing the Joint Local Development Plan for Anglesey and Gwynedd, and to ask it to adopt it so that it can be presented to the Welsh Government for its approval.

#### A – Introduction / Background / Issues

The Isle of Anglesey County Council and Gwynedd Council have begun the work of preparing a Joint Local Development Plan (Joint LDP) for the Anglesey and Gwynedd Planning Authority areas. In accordance with the Regulations dealing with the preparation of Joint LDPs, the first step in the process is to prepare a Delivery Agreement.

The report provides information on:

- the function of the Delivery Agreement;
- the process of preparing the Delivery Agreement so far;
- the next steps.

This report also presents the 'Delivery Agreement' document (Appendix 1), the Self-Assessment document (Appendix 2) and the Equality Impact Assessment (Appendix 3).

The Regulations state that the Delivery Agreement must be adopted through resolution by the Isle of Anglesey County Council and Gwynedd Council before seeking the approval of the Welsh Government.

#### **B** – Considerations

The finalised Delivery Agreement (DA) is an important and legal element in the process of drawing up a joint LDP. It will constitute an official agreement between the Councils of Gwynedd and Anglesey and the Welsh Government.

The Councils must monitor progress against the contents of the DA. If revisions are required, the Councils must follow the same process as used to prepare the Delivery Agreement the first time.

The Inspector appointed for the Public Examination will scrutinize the documents submitted to him in order to reach a conclusion with regard to the soundness of the joint LDP. Any deviations from the DA not previously been agreed by the Welsh Government will be an important test of the soundness of the Joint LDP.

The relevant test for soundness that the Inspector will refer to is outlined below:

G1 That the plan has been prepared in accordance with the Delivery Agreement including the Community Involvement Plan.

The contents of the Delivery Agreement and its means of implementation by Councils are therefore essential to the general success of the Joint LDP.

The Welsh Government has published a manual providing detailed practical and technical advice on aspects of the production of local development plans and it is expected that its contents be considered in conjunction with legislation, regulations and guidelines relating to the preparation of local development plans. The DA in Appendix 1 was prepared with these documents in mind.

As noted above, the Welsh Government must approve the contents of the DA. The appendix to the Welsh Government manual states that brief additional commentary must be provided outlining how the Welsh Government's criteria have been met.

Appendix 2 to this report includes the Welsh Government's criteria and the response.

C – Implications and Impacts			
1	Finance / Section 151	The report on budget matters has been discussed and previously agreed by the Council.	
2	Legal / Monitoring Officer	The report on the required changes to the Constitution in order to establish a Joint Planning Policy Committee has been discussed and previously agreed by the Council.	
3	Human Resources	The report on changes required to ensure that sufficient staff resources are available	

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<b>C</b> -	- Implications and Impacts	
		for the process of preparing the Joint LDP referred to in the Delivery Agreement has been discussed and previously agreed by the Council.
4	Property Services (see notes – separate document)	The Delivery Agreement itself will not affect the Council's property portfolio, but section 6.12 refers to the intention to establish a Register of Candidate Sites. Council services will be given the same opportunity as others to suggest possible sites.
5	Information and Communications Technology (ICT)	The Delivery Agreement itself will not affect the ICT strategy.
6	Equality (see notes – separate document)	The Delivery Agreement has been the subject of an equality impact assessment, a copy of which is available in Appendix 3.
7	Anti-poverty and Social (see notes – separate document)	Section 6.3 of the Delivery Agreement recognises the importance of addressing the needs of vulnerable / hard to reach groups, and section 6.5 identifies means of ensuring opportunities for them to provide opinions / comments on the Joint LDP.
8	<b>Communication</b> (see notes – separate document)	Communication will be essential in order to achieve the desired outcomes. The Delivery Agreement therefore includes a Community Involvement Scheme which identifies how and when we will be working with various stakeholders and officers within both Councils during the process of preparing the Joint LDP.
9	Consultation (see notes – separate document)	<ul> <li>The following action has been taken to compile the Delivery Agreement so far:</li> <li>The Joint Planning Policy Unit has prepared a consultation draft Delivery Plan in consultation with the Gwynedd Council Scrutiny Committee, the Isle of Anglesey County Council's Scrutiny Committee, and the Joint Planning Policy Committee (Gwynedd and Anglesey);</li> <li>Consultation with the public, Heads of Service, and Specific and General Consultation Bodies (see the appendices in the Delivery Agreement);</li> </ul>

C –	C – Implications and Impacts				
		<ul> <li>Reviewing the DA with the Joint Planning Policy Committee following the public consultation;</li> <li>Reviewing the DA against the Equality Impact Assessment criteria;</li> <li>Presenting the DA to Gwynedd Council's Environment Scrutiny Committee (30/06/11) and to the Isle of Anglesey County Council's Environment and Technical Services Scrutiny Committee (26/07/11);</li> <li>Presenting the DA to the Board of Gwynedd Council (26/07/11)</li> </ul>			
10	Economic	The Delivery Agreement itself will not affect the economic agenda. The Delivery Agreement (section 2.1 and appendix 2 of that document) recognises that the performance and prospects for the local economy are important factors that will need to be addressed during the process of preparing the Joint LDP.			
11	Environmental (see notes – separate document)	The contents of the Delivery Agreement itself will not affect environmental characteristics. Section 2.4 highlights that the Joint LDP will need to be the subject of a Sustainability Evaluation (which includes a Strategic Environmental Assessment) and an Appropriate Assessment.			
12	Crime and Disorder (see notes – separate document)	The Delivery Agreement itself will not have a bearing on this area.			
13	Outcome Agreements				

#### CH – Summary

There are two main sections to the Delivery Agreement, namely:

#### <u>Section A – A Management Plan for the Timetable for preparing the Joint LDP,</u> <u>which states:</u>

- The timetable for the preparation for the Joint LDP
- The scope and influence of the Joint LDP
- The factors likely to influence the process of preparing the joint LDP and its contents
- The budgetary and staff resources required within the Councils for the preparation of the joint LDP

The Welsh Government is promoting a 4 year timetable for the preparation of LDPs.

#### Section B – A Community Involvement Plan, which states:

- Who Councils will engage with in the preparation of the joint LDP;
- How and when Council Officers, elected Members, the public, interested groups in the area and developers can contribute to the process;
- How responses will be handled.

A copy of the Delivery Agreement is available in Appendix 1 in this report.

The Delivery Agreement was scrutinised by Anglesey County Council's Environment and Technical Services Committee in order that it be submitted approval to the Commissioner with responsibility for Planning and subsequently to the full Council for adoption. The Commissioner has approved the document.

These are the next steps in the process of preparing the Delivery Agreement:

- Adopting the Delivery Agreement through resolution by the Isle of Anglesey County Council (13/09/11) and Gwynedd Council (20/10/11)
- Submitting the Delivery Agreement to the Welsh Government October 2011
- Welsh Government approval for the Delivery Agreement November 2011
- Publishing and placing the agreed Delivery Agreement on deposit as soon as possible after receiving the approval of the Welsh Government

#### **D** – Recommendation

That the County Council adopts the Delivery Agreement in Appendix 1 so that it can be sent to the Welsh Government.

Delegate powers to the Head of Service – Planning and Public Protection to make minor amendments to the Delivery Agreement should they be required following receipt of the Welsh Government's comments.

Name and author of report Job Title

Nia Haf Davies Planning Manager (Policy) Joint Planning Policy Unit (Anglesey and Gwynedd) 30.08.11

Date

#### **Appendices:**

Appendix 1 - Delivery Agreement Appendix 2 - Delivery Agreement Assessment Criteria Appendix 3 – Equality Impact Assessment

## Background Papers:

Town and Country Planning Regulations (Local Development Plans) (Wales) 2005; Local Development Plans Manual (2006) **APPENDIX 1** 





# Draft Anglesey and Gwynedd Joint Local Development Plan Delivery Agreement

# **APPENDIX 1**

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### PART 1: Context

#### 1.1 Introduction

- 1.1.1 The Planning and Compulsory Purchase Act 2004 makes it a requirement for local planning authorities in Wales to prepare a **Local Development Plan** (LDP) for their areas. Anglesey County Council and Gwynedd Council have decided to prepare the LDP jointly for Anglesey and Gwynedd Planning Authority areas. Those areas of Gwynedd inside the Snowdonia National Park do not form part of the Joint LDP area.
- 1.1.2 When the Joint LDP is adopted, it will replace the Development Plans shown in the table below. It will also replace the Anglesey Unitary Development Plan (that was stopped in 2005), which currently is a material planning consideration for determining planning applications by Anglesey County Council.

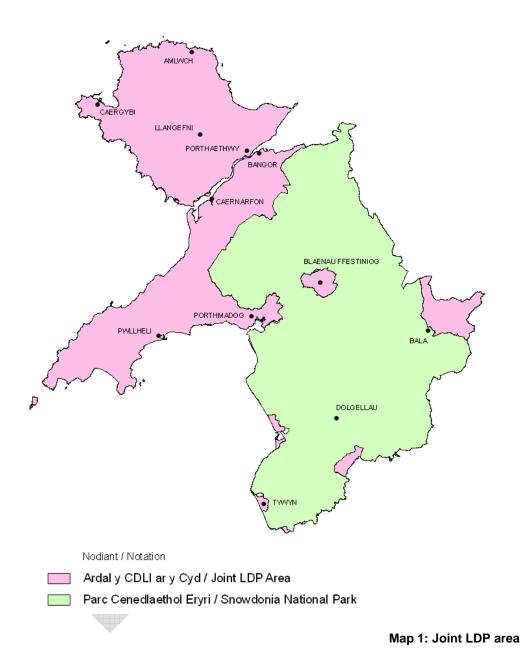
Anglesey Planning Authority Area Gwynedd Planning Authority Area

- Gwynedd Structure Plan Gwynedd Unitary (1993) Development Plan (2009)
- Isle of Anglesey Local Plan (1996)

Table 1: List of Development Plans that will be replaced after adopting the Joint LDP

Once the Joint LDP is adopted, the majority of decisions on planning applications in the two Planning Authority areas will be based on the contents of the Joint LDP.

- 1.1.3 Some of the main objectives of preparing the Joint LDP are the following:
  - complete a plan that will be the basis of decisions on planning applications that will be more relevant, inclusive and attractive to local communities, and to
  - encourage collaboration amongst key partners.
- 1.1.4 Firstly, Anglesey County Council and Gwynedd Council, as the Planning Authorities responsible for planning matters in Anglesey and that part of Gwynedd outside the Snowdonia National Park area, must draft a **Delivery Agreement.**



#### 1.2 What is a Local Development Plan?

- 1.2.1 It will state what the strategy and objectives are for development and land use in the Anglesey and Gwynedd Planning Authorities area and will include policies used to implement them over a period of 15 years, namely, between 2011 and 2026. The Joint LDP will have a significant influence on the development of the whole area and individual communities. It will provide guidance regarding the location of new houses, employment opportunities and leisure and community facilities and where these will be built in the area. The Joint LDP will be used to determine which developments will receive permission in the future by the Councils and where.
- 1.2.2 It is a requirement for the Joint LDP to be 'sound', i.e. showing good judgment and that it can be trusted. The matters that are important to the area must be examined, based on evidence regarding the economy, the society and the environment and fair consideration must be given to practical alternative options. Part 2 of this document provides a brief summary of the population characteristics of the Joint LDP area, along with a brief summary of the local context of this document.
- 1.2.3 The Joint LDP has to ensure that the developments are economically, socially and environmentally sustainable. The **Sustainability Appraisal Report** will show how these have been considered. More details regarding this Report, along with the **Appropriate Assessment**, are available in Part 2 of the DA.
- 1.2.4 Once it has been adopted, the Joint LDP will :
  - be clear, transparent, brief and available for inspection by the public;
  - be easy to review in future;
  - provide guidance on the location and type of development;
  - provide a clear and sound basis for decisions on individual planning applications and appeals;
  - avoid duplicating national planning policy;
  - include the development strategy in the Planning Authority area of Anglesey and Gwynedd;
  - show areas that will change or areas that will be protected;
  - include generic development policies;
  - consider statutory and other key plans and strategies, such as the Community Strategy and the Wales Spatial Plan.
- 1.2.5 As it is anticipated that the Joint LDP will be clear and more focused, there is an important role for the **Supplementary Planning Guideance** to support the Joint LDP strategy, its polices and designations by

providing more technical and detailed guidance. Further information regarding these Guidelines is available in Part 2 of the DA.

#### 1.3 What is a Delivery Agreement (DA)?

- 1.3.1 A DA must be prepared before being able to proceed to the formal process of preparing the Joint LDP. The final version of the DA is an important and legal part of the process of preparing the Joint LDP and forms an official agreement between the Councils of Anglesey and Gwynedd and Welsh Government. During the Public Examination of the LDP, any deviations from the DA that were not agreed by the Government forms an important test of soundness of the LDP. The contents of the DA and the manner in which the Councils will implement it is therefore crucial to the overall success of the Joint LDP.
- 1.3.2 This DA was formed in accordance with the relevant planning legislation, regulations and guidelines, including the following:
  - Town and Country Planning (Local Development Plans) Regulations 2005;
  - Local Development Plans Manual 2006.

The relevant legislation, regulations and guidelines can be seen on the Government's website (<u>www.wales.gov.uk</u>).

- 1.3.3 The DA replaces the amended DA that was prepared and adopted by Anglesey County Council in January 2009.
- 1.3.4 There are two main sections to this DA, namely:

# Section A – Joint LDP Preparation Timetable Management Plan that will state:

- the timetable for the preparation of the Joint LDP
- the scope and influence of the Joint LDP
- what is likely to influence the process of preparing the Joint LDP and its content
- what will be the budgetary and staff resources commitment within the Councils for preparing the Joint LDP

#### Section B – Community Involvement Scheme that will state:

- with whom the Councils will contact during the preparation of the Joint LDP;
- how and when Council officers, elected Members, the public, groups with an interest in the area and developers can contribute to the overall process;
- what happens to the representations.

More information regarding the Community Involvement Scheme is in Part 6 of the DA.

#### **1.4 Preparing the DA**

1.4.1 A draft DA will be prepared and it will be the subject of consultation with key stakeholders. Every observation received will be given due consideration and the DA will be amended where it is appropriate to do so. When the Councils decide that they are satisfied with the DA, it will be submitted to the Welsh Government for its agreement. Appendix 1 includes a flow chart, showing the process that must be followed when preparing the DA. The Councils will have to keep an eye on progress against the content of the DA. Should it be necessary to make amendments, then the same process will have to be repeated.

### SECTION A: JOINT LDP PREPARATION MANAGEMENT PLAN

#### PART 2: Scope of the Joint LDP and how it is influenced

#### 2.1 Scope of the Joint LDP

- 2.1.1 When preparing the Joint LDP, it is important that consideration is given to its form and content. The Joint LDP will concentrate on matters that are particularly important to the area of the Joint LDP and it will not repeat national planning policy unnecessarily. The policies and proposals in the Joint LDP must be based on a thorough understanding of the needs, opportunities and restrictions of the area. A map to show the location of the Joint LDP area is included on page 2 and the following paragraphs provide a brief outline of the area.
- 2.1.2 The area of the Joint LDP includes Anglesey and a part of Gwynedd. The mainland of Gwynedd is linked with Anglesey by means of road and railway bridges. The Joint LDP area is a rural area with a total land surface area of approximately 3,260Km<sup>2</sup>. This makes it one of the largest areas in Wales in terms of surface area that is the subject of a LDP.
- 2.1.3 The Joint LDP area has the largest area in terms of coastline approximately 511km. The coastline extends around the Isle of Anglesey and then from Lafan Sands on the eastern shore of the Menai Straits in the north of Gwynedd onwards to Caernarfon Bay, Bardsey Island and finishing in Tywyn, on Cardigan Bay, in the south. Most of the coastline is located around the Isle of Anglesey, which extends to 50Km, and 88Km of the coastline around the Llŷn peninsula has been designated as a Heritage Coast.
- 2.1.4 The main towns are Bangor, Blaenau Ffestiniog, Holyhead, Caernarfon, Llangefni, Porthmadog and Pwllheli. There are a number of other smaller key towns such as Barmouth, Amlwch, Beaumaris, Nefyn, Menai Bridge and Tywyn. The area adjoins the counties of Conwy and Denbighshire to the east, Powys to the south-east and Ceredigion to the south and the area of the Snowdonia National Park Authority that is to the south also.
- 2.1.5 One of the most prominent features of the Joint LDP area is the high quality of the landscape and the environment. There are two Areas of Outstanding Natural Beauty and a substantial number of local, national and regional nature conservation designations. Also seen here are two of the sites that form World Heritage Sites the Castle and Town Walls of the towns of Edward 1, namely Caernarfon Castle and Town Walls and Beaumaris Castle.

2.1.6 A study of the North West Wales Labour Market commissioned by the Welsh Government (2010), describes the performance and forecasts for the local economy in Anglesey and in Gwynedd as follows:

Anglesey – deep recession, poor outlook

From 2008-2010 employment is estimated to contract by 8.9%, approaching 1,500 jobs. By far the lion's share of jobs are concentrated in manufacturing, which accounts for around two-thirds of the job numbers lost; a large proportion of these jobs accounted for by the closure of AAM.

Employment continues to fall 2010-2015 (by 3.1%, approaching 500 jobs) reflecting falling jobs in manufacturing, public administration and electricity generation, as the Wylfa station is decommissioned in 2010 impacting specifically on Anglesey North.

From this point onwards, whilst the economy stabilises, in the absence of a replacement for Wylfa, the Anglesey economy appears to be one in long-term decline.

Gwynedd - medium-term vulnerability

The effects of the recession are significant in Gwynedd with the loss of around 1,300 jobs (-3.2%) across a range of sectors. Agriculture in contrast performs reasonably well with sterling depreciation against the Euro making products more competitive within the European market, particularly beef and lamb exports.

The public sector is a significant component of the Gwynedd economy with key institutions based here including Gwynedd Council, Bangor University and Ysbyty Gwynedd. Hence employment levels continue to fall 2010-2015 with the loss of around 600 jobs (-1.5%), mainly in the public sector.

From 2015 the economy gradually begins to stabilise with some modest growth. Growth over this period is negatively impacted by the reduction in employment at Trawsfynydd, which combined with a fall in agricultural employment, will specifically impact Meirionnydd.

- 2.1.6 Appendix 2 includes an outline of strategic issues and trends in the Joint LDP area, along with a map showing landscape and environment features of recognised national or international importance.
- 2.1.7 The process of Joint Planning for Gwynedd Tomorrow during 2010 has identified a series of draft outcomes and sub-outcomes for Gwynedd. These are identified in the table below.

#### Draft Strategic Outcomes and Sub-outcomes for Gwynedd

#### 1. A Flourishing Economy

- i. Quality jobs within the county and the population with skills to take advantage of them
- ii. A local economy that takes advantage of high value sectors including a green and sustainable economy
- iii. Key sectors that maintain basic employment that has the capacity to cope with change
- iv. A workforce that is supported to cope with substantial changes in the local economy
- v. The social sector playing a full part in ensuring a strong and varied economy
- vi. A robust infrastructure to promote the success of the economy across Gwynedd

#### 2. A Sustainable Environment

- i. Gwynedd's carbon footprint is low
- ii. The people and communities of Gwynedd are able to cope with climate change

# 3. Children and Young People of Gwynedd Succeed in Having a Good Future

- i. Parents and families are successful in bringing up and caring for their children
- ii. Children and young people are able to learn, gain crucial skills and to venture
- iii. Children and young people are able to voice their opinions and participate fully in the lives of their communities
- iv. Children and young people are able to live healthily and participate in physical, cultural and social activities.

#### 4. Strong and Safe Communities

- i. Thriving and self-sufficient communities
- ii. The people of Gwynedd have access and reasonable transport to quality services
- iii. More young people and families of working age choosing to remain in the county to live and work
- iv. Gwynedd communities and families are supported to rise from poverty
- v. Gwynedd people feel safe within their communities
- vi. Suitable housing for the needs of Gwynedd residents
- vii. Towns and villages that are suitable for the needs of Gwynedd residents
- viii. The Welsh language and culture flourishing in Gwynedd communities.

#### 5. Better Health and Care in the Community

- i. Gwynedd residents receive appropriate support to live more independently
- ii. Gwynedd residents live healthy and safe lives
- iii. Gwynedd residents have equal opportunities to good health.

#### Table 2: Strategic results for Gwynedd

- 2.1.8 Currently, Anglesey's Community Strategy (2005) identifies the six following key strategic aims:
  - Create a thriving future for Anglesey by sustainable economic regeneration,
  - Promote healthy and active individuals and communities,
  - Protect and promote the island's rich, varied environment of high quality
  - Promote a safe island where people can live safely in their homes and communities without fear of crime,
  - Support strong and inclusive communities that thrive,
  - Support communities that are completely bi-lingual, where the Welsh language, culture and heritage can succeed and thrive.
- 2.1.9 Anglesey Local Services Board has already started the process of reviewing the Community Strategy and its evidence base.
- 2.1.10 The work of developing the evidence base for the Joint LDP in order to identify the main matters and objectives to be discussed in the Plan, along with deciding on its basis, means reviewing the information and data available already regarding the above (or any updates of them) in a wide range of documents, including local, regional and national strategies. In addition to this, there will be a need to examine factors involved with the demand for development and development opportunities. Analysis of the information and data about the above will influence the composition of groups/ forums that the Councils will target in order to ascertain their expectations and aspirations for the Joint LDP and achieve as much common understanding as possible on particular issues.

#### 2.2 Likely Format of the Joint LDP

- 2.2.1 The following will be roughly the format of the Joint LDP:
  - Introduction

- Strategy vision, main objectives, strategic matters, key/strategic policies and monitoring targets.
- Generic policies
- Principal land-use designations
- Specific policies/proposals for individual areas where there will be change or where protection is required
- Brief justification for policies
- Proposals map.

#### 2.3 Supplementary Planning Guidance

- 2.3.1 Supplementary Planning Guidance (SPGs) are non-statutory documents and they are prepared in order to reinforce policies or proposals in a LDP. SPGs are important in the planning process and a material consideration when determining planning applications. The Councils have a series of SPGs that reinforce the current development plans and the process of preparing the Joint LDP means that these will have to be reviewed and possibly new ones will have to be prepared. A list of the current SPGs will be published, noting if it is anticipated that they will have to be amended, and identifying new ones when publishing the Pre-deposit Joint LDP.
- 2.3.2 Relevant stakeholders will be consulted when the current SPGs are amended and when new ones are drafted. They will be published and will be available for public inspection. Whenever possible, it is intended to hold the consultation concurrently with the consultation on the Joint LDP (especially where the SPG can assist readers to better understand a policy or proposal in the Joint LDP). This will not be possible every time and in such circumstances there will be a period of separate public consultation on those SPGs. The Councils will adopt the SPGs that support the Joint LDP after the Inspector's report regarding the robustness of the Joint LDP has been received.

# 2.4 Sustainability Assessment (including a Strategic Environmental Assessment) and a Appropriate Assessment

2.4.1 The Planning and Compulsory Purchase Act 2004 states that the Joint LDP must be the subject of a Sustainability Assessment (SA) and to report on the findings of this work throughout the process of preparing the Plan. Also, the Joint LDP is recognised by European law as the type of plan that must be the subject of a Strategic Environmental Assessment (SEA). SEA Regulations have their own specific requirements. Despite this, it is possible to evaluate the Joint LDP in accordance with the requirements of these Regulations jointly with the SA. This is proposed and will be in accordance with the Government's guidelines on this matter.

- 2.4.2 The Joint LDP will deal with linguistic and cultural matters, and equality and health matters. The SA process will assess the effect of the Joint LDP on these matters. This aspect of the SA process will be informed by undertaking an Equalities Impact Assessment, Health Impact Assessment, Welsh Language Impact Assessment at key stages during the Joint LDP preparation process. The joint SA and SEA will provide the relevant information for forming appropriate policies in the Joint LDP throughout its preparation process.
- 2.4.3 In addition to this, another European law states that any plan or programme that is likely to have a significant effect on a Natura 2000 site (namely a Special Area of Conservation –SAC, Special Protection Area –SPA, or a RAMSAR site) must be the subject of Habitats Regulations. An Appropriate Assessment may have to be undertaken of the Joint LDP to conform to these Regulations. The aim of these Regulations is to ensure the accuracy of the sites in question. The findings of this work will also be included regularly in the Joint SA and SEA.
- 2.4.4 More details regarding the key steps and the timetable for their completion are available in Appendix 3. When preparing the Joint AC and SEA, the Sustainability Assessment Task Groups will be used that will include professional officers with an interest and expertise in the relevant fields. At appropriate times, representatives from specialist organisations will join this Group. An external consultant with expertise in the field has been appointed to check the work throughout the process as well as preparing relevant documents and consulting with environmental groups. The Groups will assist with the work of assessing the effects of relevant parts of the Joint LDP on the society, the economy and the environment.

# 2.5 Links with key national, regional and adjoining local policies and strategies

It's important to consider how national and regional policies and strategies, along with policies and strategies of adjoining authorities, can influence the Joint LDP area, e.g. what role the Spatial Plan anticipates for the area; proposals in the Wales Transport Strategy; initiatives in the Regional Transport Plan. The key policies and strategies have been recorded and they will be reviewed in order to develop a thorough understanding of their requirements and the resulting opportunities or restrictions.

#### 2.6 Other plans and strategies for Anglesey and Gwynedd

2.6.1 The Councils are committed to achieve the visions of the Community Strategies for Anglesey and Gwynedd through the aims and objectives of a number of plans and strategies for which the individual Councils are responsible for preparing or those that are prepared by

collaborating with others. Corporate synergy is crucial to achieve this and as the Joint LDP will aim to achieve the element of land use of all the relevant plans and strategies, it has a key role as one of the strategic corporate documents of the two Councils. Dealing with matters in a coherent way will also ensure that the Councils will not duplicate work that has already been completed.

- 2.6.2 The evidence base for the Joint LDP will also draw from the wide range of current corporate plans and strategies that include the following:
  - Gwynedd's Community Strategy (2008-12)
  - Gwynedd's Local Housing Strategy(2009-12)
  - Gwynedd's Regeneration Strategy (2007-13)
  - Children and Young People Plan for Anglesey (2008-11)
  - Health, Social Care and Well-being Strategy for Anglesey (2008-11)
  - Llŷn AONB Management Plan (2010-15)
  - Anglesey AONB Management Plan Review (2009-15)
  - Anglesey Life (2007)
  - Anglesey Energy Island Programme (2010)

The evidence base is currently being developed. A list of documents will be available to be inspected on the Councils' websites, in public libraries and at the Councils' main offices in Bangor, Caernarfon, Dolgellau, Llangefni and Pwllheli.

- 2.6.3 The Community Strategies for Anglesey and Gwynedd and several other key strategies/plans are being reviewed by the Councils and their partners during 2010-2012. The early stages of these reviews will be concurrent with the early stages of preparing the Joint LDP. This will provide an opportunity for joint-planning and both Councils have measures in place to facilitate this.
- 2.6.4 In order to ensure that the Joint LDP achieves this synergy and to ensure it reflects the corporate and strategic objectives of the Council, a Joint LDP Panel was established that includes Councillors from both Councils. The Panel will convene on a regular basis and will provide guidance regarding policy and proposals, along with management of the process. The Joint Planning Policy Unit (see 3.1.3 below), will support and report to the Panel. An invitation will be given to officers from other Units to attend meetings as required to give evidence and This Panel will have no authority to make provide assistance. decisions. It will make recommendations to the Joint-Planning Policy Committee and/or to the Anglesey Executive Committee/ Gwynedd Council Board, which have the authority to make decisions on behalf of the Councils, unless regulations note otherwise. The Table in Appendix 4 broadly shows what will be the role of the various committees.

#### 2.7 Tests of Soundness

- 2.7.1 The Joint LDP must pass the 'soundness' test. Preparing the Joint LDP in accordance with the published DA is one of the soundness tests. Crucially, a sound plan will be a plan that: has been properly prepared in accordance with statutory requirements; based on sound and credible evidence and has been developed with continuous contribution by the community; shows policy integration and contributes towards ensuring sustainable development.
- 2.7.2 The Inspector will undertake a Public Examination that will decide whether or not the Joint LDP is robust. The Planning Inspectorate has published guidelines on the matter, namely 'A Guide to the Examination of Local Development Plans' and it can be seen on the Planning Inspectorate website (<u>www.pins.gov.uk</u>). The soundness tests are listed, for information, in Appendix 5 of this DA.

#### PART 3: The Resources and the Timetable

The timetable for preparing the various steps in the process of preparing the Joint LDP, how the process is managed and information regarding the resources required for its preparation is one key element of the Delivery Agreement (DA).

#### 3.1 The resources - staff

- 3.1.1 It is a requirement for the Councils to commit staff and funding resources for undertaking the various steps in the process of preparing the Joint LDP.
- 3.1.2 The Project Board, that includes the following officers, will be responsible for the overall completion of the Joint LDP.

Anglesey County Council:	Gwynedd Council		
<ul> <li>Corporate Director Environmental and Technical Services</li> <li>Head of Planning Service and Public Protection</li> </ul>	<ul> <li>The Corporate Director will provide strategic guidance in the fields of health, well-being and social care, provider, leisure, transportation, housing and regulatory fields (planning and public protection).</li> <li>Head of Regulatory Department (Planning, Transportation and Street Care, Public Protection)</li> </ul>		

#### Table 3 Joint LDP Project Board

3.1.3 A Joint Planning Policy Unit was established in order to lead on the day-to-day work of preparing the Joint LDP and any consultation documents. The following table shows the structure of the Unit and an estimate of officer time given to preparing the Joint LDP.

Officer title	% of officer time
	allocated for the
	JOINT LDP
Environmental Services Manager,	20
3	20
Gwynedd Council	
Planning Policy Manager x 1	70
5 , 5	
Planning Policy Team Leaders x 2	70
Planning Policy Senior Officers x 4	80
Fighting Folicy Senior Officers X 4	00
Planning Policy Officers x 2	90
	00
Planning Policy Assistant x 1	90
Planning Policy Systems Assistant x	90
	30
1	
	W
Planning Support Assistant x 1	90

Table 4 Staff resources

- 3.1.4 Officers from other Services of the Councils will also be a part of various aspects of the preparation process of the Joint LDP, as required. This support will include assistance when forming policies, sustainability assessment, habitat regulations assessments and expert advice to respond to the observations received.
- 3.1.5 Consideration will be given to the possibility of employing additional staff to assist during specific times, e.g. during and immediately after the formal consultation periods. A computerised package has been purchased, made specifically to facilitate the process of placing key document on the internet to enable stakeholders to input their observations on-line and to facilitate the process of analysing the comments received.
- 3.1.6 When required, external consultants will be commissioned to undertake technical/specialist surveys to contribute to the Joint Planning Policy Unit's capacity to undertake surveys, or to provide advice on specific technical/specialist matters. This will be particularly true during the first few years of the programme. It is anticipated that a sum of up to approximately £400,000 will be needed for this work. The following table identifies <u>some</u> of the possible matters that need this type of attention.

#### Subject

Population projections, national households and housing — analysis and understanding

Needs of the housing market – analysis and understanding of the drivers

Viability of housing developments – methodology for their assessment

Future needs of the local economy and an assessment of quality and supply of employment lands

Retail needs and capacity, including the role of centres and town centres

Needs and capacity of the tourist sector

Assessment of open recreational and green spaces

Needs of Gypsies and Travellers and responses to them

An assessment of the character of the landscape

A renewable energy assessment

An urban capacity study - true potential to supply the demand

A Level 1 (and possibly Level 2) Strategic Flood Risk Assessment

Guidance regarding the SEA and Appropriate Assessment process

Table 5 Possible matters when external technical expertise will have to be purchased

### 3.2 The resources – funding

3.2.1 Based on previous experience of preparing development plans and the experience of other authorities the Councils have allocated a sum of money to ensure that the Joint LDP moves forward through the process in accordance with the Delivery Agreement, at least until the Public Examination. Bids will be made for additional funding if required by means of the usual internal bidding processes of the Councils.

#### 3.3 The timetable

3.3.1 The Planning and Compulsory Purchase Act 2004 and the Town and Country Regulations (Local Development Plans) (Wales) 2005 note the steps that should be taken for preparing a Joint LDP. Table 1 below states the key steps in the process of preparing the Joint LDP and it notes the proposed rough timetable for the completion of these steps. The timetable is based on the resources referred to above and it acknowledges the Council elections in May 2012. It is aimed to ensure that key discussions with Councillors, Strategic Officers and the Stakeholders Group will have taken place and important discussions regarding the vision and general objectives for the area, the preferred strategy, the implications for developments as a result of implementing this strategy, including identifying any major sites and a series of smaller sites, will have been taken by this time. A more detailed timetable can be seen in Appendix 3.

Step	Step in the preparation process Timetable			
	Definitive Timetable			
1.	Preparing and publishing the final Delivery Agreement ( <i>Regulation 5-10</i> )	January - November 2011		
2.	Review and develop the evidence base	July 2010 - July 2012		
3.	Pre-deposit participation – preparing the pre-deposit documents that will outline the main aims and preferred strategy ( <i>Regulation 14</i> ). This will not be the full draft of the Joint LDP	January 2011 – July 2012		
4.	Pre-deposit Consultation – a period of 6 weeks ( <i>Regulation 15</i> ) Formal consultation on the pre-deposit documents and the Sustainability Appraisal Report	September 2012 - October 2012		
5.	Participation – developing the evidence base further and preparing the Pre-Deposit Joint LDP (full draft plan) based on the evidence base that includes the response received to the pre-deposit documents.	November 2012 - September 2013		
6.	Placing the Joint LDP and associated documents on deposit – consultation period of 6 weeks ( <i>Regulation 17</i> )	October 2013 - November 2013		

	Indicative Timetable <sup>1</sup>	
7.	Considering observations on the Deposit Joint LDP ( <i>Regulation 18 &amp; 19</i> )	December 2013 - June 2014
8.	Publishing observations regarding alternative sites and consultations upon them – a period of 6 weeks ( <i>Regulations 20 &amp; 21</i> )	January 2014 - February 2014
9.	Submitting the Joint LDP to the Government for Examination ( <i>Regulation 22</i> )	November 2014
10.	Independent Public Examination ( <i>Regulation 23</i> )	April 2015
11.	Publishing the Inspector's Report (Regulation 24)	January 2016
12.	Adopting the Joint LDP ( <i>Regulation 25</i> )	April 2016
13.	Monitoring and Reviewing	Annual report

#### Table 6: Timetable for preparing the Joint LDP

3.3.2 In accordance with the Joint LDP Regulations, the final timetable for taking steps 7-12 will be decided within 3 months from the end of the consultation period on the deposited Joint LDP. During this time, the Council will have agreed the timetable of the Public Examination with the Planning Inspectorate.

 $<sup>^{1}</sup>$  The timetable for steps 7 – 12 will depend on external factors and influences that aren't known to the Council at this point

### PART 4: Risk management

#### 4.1 Making decisions

4.1.1 Having considered all the relevant evidence, including opposing views expressed by different stakeholders, it will be the responsibility of the Anglesey Council Board of Commissioners/ Executive Committee and Gwynedd Council's Board to make decisions about the content of documents early in the process of preparing the Joint LDP, i.e. the Delivery Agreement and the Pre-deposit Documents. The Joint Planning Committee will then make similarly informed decisions about the content of documents at other stages in the Plan preparation process, except where the authority of the full Councils is a statutory requirement. The table in Appendix 4 identifies the role of the various committees.

#### 4.2 Factors that could influence the process

4.2.1 The Councils are of the opinion that the timetable that has been identified is realistic and can be achieved. Every effort will be made to keep to that timetable. However, some matters have been identified where there is a risk that they could lead to a departure from the timetable noted in this DA. More details regarding the risks and the steps that are intended to be taken to meet/mitigate those risks are in Appendix 6.

### PART 5: Monitoring and Reviewing

#### 5.1 Monitoring and Reviewing against the DA

- 5.1.1 The Joint LDP Project Board will monitor and review the progress made against the DA throughout the work of preparing the Joint LDP in order to ensure that the aims of the DA are being achieved in accordance with the proposed timetable. The following are examples where there could be a need to review and amend the DA:
  - If the process is delayed substantially in terms of the timetable (3 months)
  - If any substantial changes are required to the Community Involvement Scheme.
  - If there are any substantial changes in the resources available to the Councils.
  - If any new legislation, regulations or guidance from Europe, the UK or the Government make it a requirement that new procedures or tasks have to be implemented.
  - If there are any other changes to the environment that has a material effect on the presentation of the plan in accordance with the DA.
- 5.1.2 The Joint LDP Project Board will report on any significant deviation (3 months or more) from the timetable to each Council's Environment Scrutiny Committee, and then to the Anglesey County Council Executive Committee/ Gwynedd Council Board/Joint Planning Policy Committee, justifying the delay and recommending the appropriate steps.
- 5.1.3 If the Councils identify that there is a need to review the DA, there must be a re-discussion with the specific consultation bodies and agreement must be sought from the Welsh Government in accordance with the LDP Regulations.

#### 5.2 Annual Monitoring Reports (AMR)

5.2.1 After accepting the plan, the Councils will produce an Annual Monitoring Report (AMR) on the Joint LDP and the SA/SEA. In accordance with the guidance provided in the Local Development Plans Wales Regulations (2005), the report will include the period between 1 April – 31 March of each year and will be submitted to the Welsh Government by 31 October the same year. The AMR will be available for public inspection and for them to submit their observations upon it. The AMR will also assess how effective the policies and proposals of the plan have been implemented. If the policy has not been implemented, the Councils will explain the reasons for this and

they will note the steps they intend to take to ensure its implementation and any intention to modify the Joint LDP in order to replace or adapt the policy.

5.2.2 In accordance with the guidance of the Government, the Councils will attempt to integrate the method of monitoring the plan with their other strategies and plans, in particular monitoring/reviewing the Community Plans. Where the objectives of the Joint LDP are in accordance with those in other strategies, monitoring will highlight common indicators and targets.

#### 5.3 Reviewing the Joint LDP

5.3.1 After adopting the plan, the Councils intend to undertake a full review of the Joint LDP at least once every four years, although the frequency and timing will depend on the findings in the AMR/local circumstances. The review will include reconsideration of the 'robustness' of the plan, along with a re-assessment of the sustainability assessment and trends that become apparent and it will identify whether or not the plan needs to be modified. Should there be a need to modify the plan, the process undertaken to achieve this will be similar to the process of preparing it.

## SECTION B – COMMUNITY INVOLVEMENT SCHEME

## **PART 6 – Scope of the Community Involvement Scheme (CIS)**

## 6.1 Introduction

- 6.1.1 The Regulations of the LDP require that Councils work in partnership with stakeholders and communities early on in the process of preparing the Joint LDP and throughout the process thereafter. The main principles which are the basis for engaging with communities in the Joint LDP process are defined in 'LDP Wales' (2005) as follows:
  - To create circumstances that allow early participation and feedback at a time when people can see that an opportunity exists to influence the Plan;
  - To encourage the commitment of all stakeholders to an open and honest discussion on other practical development options when seeking consensus; and
  - To acknowledge the need to adopt methods of involving the community, including businesses, whilst also seeking the opinion of those people that would not usually participate.

## 6.2 Aims and Principles of the CIS

- 6.2.1 The purpose of public participation is to ensure that a wide range of communities and individuals who have an interest and specific consultation bodies participate in the decision making process regarding the contents of the Joint LDP. This is done by encouraging discussion and sharing relevant information. The Councils are of the opinion that involving communities in the Joint LDP process is crucial to ensure local ownership and the legitimacy of policies that will determine the development of the area in future. This method should reduce the time taken to adopt the plan by reducing the number of objections to policies in the Joint LDP and therefore reduce the time spent on the later stages of the process of preparing the plan. The process of reaching consensus is assisted by establishing and sharing a common base of information for key matters from the very beginning of the process.
- 6.2.2 The CIS will provide an understanding of the following:
  - The features of the communities within the Joint LDP area a taste of the area's population profile is found in Part 2 of the CIS;
  - The periods when the communities can participate in the process and to what extent;
  - The range of possible methods and techniques used to ensure that communities can participate in the process.

6.2.3 The principles found in the public consultation and communication frameworks of the Councils, e.g. 'Gwynedd Council's Public Communication Strategy' (2009 – 2012), 'Gwynedd Participation Strategy' created by the Children and Young People Strategic Partnership, Anglesey County Council Community Consultation Framework and the Gwynedd and Anglesey Cynnwys Project set out the context for facilitating the involvement of the communities in the task of preparing the Joint LDP. The next section refers to the principles and relates them to the process of preparing the Joint LDP.

#### **Objectives for Involvement**

Access to	So that communities and stakeholders			
information	can make the correct choices and understand the context of the Joint LDP, appropriate and timely information will be provided, in an easily accessible and understandable form.			
Early Participation	ipation Ensure that communities ar stakeholders have every opportunity get involved and participate from th very first stage of the process preparing the Joint LDP. Contribution will be encouraged during the times preparing the Joint LDP when ideas ca best influence the process.			
Relevant Information	The available information will encourage involvement and participation throughout the process and it will be appropriate and relevant to each specific group, based on a clear understanding and the needs and experience of the communities and stakeholders.			
Regular Feedback	Provide regular feedback so the communities and stakeholders can see how ideas develop or be informed of why ideas cannot be developed further.			
Transparency	Be clear from the very beginning regarding who will take part and when, including their role during each stage.			
Sharing Information	Ensure that contributions from communities are then fed into work undertaken on plans and other key strategies.			

Table 7:	: The Principles of Public Particip	ation
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#### 6.3 From whom will we expect input?

6.3.1 We will be concentrating on getting input from the following:

**The Public**, namely individual members who live, work or stay in the Joint LDP area. One of the aims of the new Joint LDP system is to engage with members of the community that would not usually take part in the planning process. These hard to reach groups can include, for instance, young people, older people, gypsies and travellers, disabled individuals and individuals who are suffering due to economic and social deprivation. Analysis of the profile and characteristics of the local population indicate that these groups are those that need to be targeted at key stages in the process of preparing the Joint LDP. Current partnerships will have a role to play to reach some of these e.g. Children and Young People Partnership. Some of the general consultation bodies referred to below will also have a role to play.

Businesses, landowners, developers and agents: Some general consultation bodies (see below) will have a role to play to reach some in the business community, landowners and developers. Landowners and prospective developers and agents will have an opportunity to submit ideas for land that could be available to be developed early on in the process by registering information on the **Register of Possible Sites** (please see below).

**General Consultation Bodies:** Namely, groups and organisations which have a specific interest in the area e.g. bodies that represent the interests of different race or ethnic groups; bodies that represent the interests of those running their businesses in Joint LDP area; bodies that represent the interests of the Welsh culture in the area. A list of these can be found in Appendix 7.

**Specific Consultation Bodies**, namely those that the Council has to consult with e.g. the Government, Countryside Council for Wales, Community and Town/City Councils and nearby authorities. A list of these can be found in Appendix 8.

# 6.4 When will the communities and key stakeholders participate in the process?

6.4.1 The timetable for preparing the Joint LDP can be found in Appendix 3. Information can also be found on the opportunities that will be available to the communities and key stakeholders to take part in the process. There are two designated stages, namely the participation stage and then the consultation stage.

#### **The Public Participation Stage**

- 6.4.2 This stage mainly happens early on in the process of preparing the Joint LDP (up to July 2012). Although any discussions will be based on a clear structure, this stage will be less formal and will aim to seek to reach consensus on important and strategic matters. During this period, the aim is to reach an agreement on:
  - The main special and sustainable matters facing the Joint LDP area;
  - The vision of the community on the spatial future of the area;
  - The land use planning objectives for realising this vision;
  - The preferred strategy (after considering several options) for the scale and spatial distribution of new developments in future.

#### Public Consultation Stage and Formal Involvement

6.4.3 When the preferred strategy is chosen following community and key stakeholder participation, a more formal stage will begin which will involve periods of official public consultation. The Regulations state how much time should be allocated for this. Anyone will have an opportunity to submit written observations on the documents which will be available to view, and a formal record will be made of those observations. After consideration has been given to the observations, the work of drawing up a draft version of the Deposit Joint LDP will be undertaken. which can involve contacting organisations, establishments or partners formally to request information or specialist leadership. The Deposit Joint LDP will be available to view for an official period of 6 weeks, when it will be possible to submit observations on its contents to the Council. Should observations be received which offer sites that have not been included in the Deposit Joint LDP, then there will be a further period of public consultation. Objectors to the Deposit Joint LDP can submit their case to an Independent Inspector.

#### Sustainability Assessment/Strategic Environmental Assessment

6.4.4 Every stage of the Joint LDP will have to be the subject of a Sustainability Assessment. Sustainability Assessments are created through a technical process and interested parties are invited to submit observations. Work that will have to be completed early on during this process will be to identify the evidence base regarding the social, economic and environmental characteristics of the area. This evidence base and other information will form a part of the Scoping Report. This report will be the subject of a formal public consultation.

#### 6.5 Engagement, Consultation and Participation methods

- 6.5.1 A number of methods are used to facilitate the involvement of stakeholders and communities throughout the process of preparing the Joint LDP. It's important that the techniques used are appropriate for the purpose with regards to different stages of preparing the Joint LDP and for the purposes of different groups. Here is a list of the types of engagement and consultation methods that are considered for use:
  - Press Statements
  - Articles in 'Newyddion Gwynedd News' and 'Newyddion Mon'
  - Council Websites a specific part of the websites will be designated for information on the Joint LDP (www.gwynedd.gov.uk or www.anglesey.gov.uk)
  - "Cyswllt" news-sheet, intranet, staff e-bulletins over 10,000 individuals work for Anglesey County Council and Gwynedd Council, and a very high percentage of these workers, their families and friends, also live in the Joint LDP area.
  - Reception desks in the main Council Offices in Bangor, Caernarfon, Dolgellau, Llangefni and Pwllheli, payment offices, and local libraries.
  - Use of events/meetings that already exist e.g. youth clubs.
  - Direct contact (through letter or e-mail)
  - Adverts in local newspapers
  - Community Papers
  - Text messages and/or use of social networking sites (e.g. Facebook)
  - Holding workshops/open meetings
- 6.5.2 In addition to the above, the Councils are committed to using networks and partnerships that already exist, including:
  - Gwynedd Together Partnership
  - Gwynedd and Anglesey Local Service Boards
  - Gwynedd Economic Partnership
  - Gwynedd Environmental Partnership
  - Gwynedd Housing Partnership
  - Gwynedd Children and Young People Partnership
  - Gwynedd Health, Care and Well-being Partnership
  - Anglesey Planning Forum that includes representatives from focus groups involved with land use planning matters.
  - Anglesey Forum, that includes representatives from the Economic Regeneration Partnership, Area Regeneration Partnership, Crime and Disorder Partnership, Children and Young People Framework Partnership, Health, Care and Wellbeing Partnership Board.

• Anglesey Environment Forum.

#### Key Stakeholders Group of the Joint LDP

6.5.3 A Key Stakeholders Group of the Joint LDP will be established to assist with preparing the plan which will be a forum for constructive discussions. The KSG will include a cross-section of representatives which have a significant interest in the future development of the Joint LDP area. The possible members of the KSG can be found in Appendix 9 – these can change as the work of preparing the Joint LDP is ongoing. The members of the KSG will play an important role in the key stages of the preparatory work for the plan. They will help to note strategies and other options and asses them while the plan moves forward.

#### Citizen Panels for Gwynedd and Anglesey

6.5.4 Gwynedd Council has established a Citizen Panel and Anglesey Council is considering whether or not it would be appropriate to establish Citizen Panel. The Panels would be a means to investigate the opinion of a cross-section of the population of Anglesey and Gwynedd. The Panels could form another useful 'sounding board'. The Panels would be consulted at the important stages of preparing the Joint LDP, especially in the early stages of noting matters and considering other options.

#### 6.6 Links with Wales Spatial Plan and Joint Working

6.6.1 When preparing the Joint LDP, it's important that the Councils are completely aware of proposals and developments in neighbouring authorities and beyond that could affect the Joint LDP area. A range of forums already exist, such as the Wales Spatial Plan Working Group, North Wales Planning Policy Officers Group, the Regional Transport Plan and the Regional Waste Plan. A close working relationship will be nurtured with Snowdonia National Park Authority and Conwy, Ceredigion, Denbighshire and Powys County Councils through regular programmes of meetings.

#### 6.7 Councillor Involvement

6.7.1 Every Councillor will receive information at important stages throughout the process of preparing the Joint LDP, for example: discussions about the vision; the Joint LDP's strategic aims and objectives; consideration of the preferred strategy, - which are important first steps; and latter on when discussions will take place regarding specific issues relating to sites and settlements. The Councillors will also have an important role because of their local knowledge as local 'enablers', to raise awareness within communities and therefore facilitate the process of

preparing the Joint LDP. The Councillors' input will be guided by the Members' Code of Conduct and Standards Committee in order to prevent any influences on the Councillors' role in making recommendations and decisions in the relevant committees.

6.7.2 At key stages throughout the preparation stages of the Joint LDP and Sustainability Assessment, reports will be submitted to the Environment Scrutiny Committee (Anglesey), Gwynedd Council Environment Scrutiny Committee, Joint Gwynedd and Anglesey LDP Panel, Joint Planning Policy Committee (Gwynedd and Anglesey), Anglesey County Council Executive Committee, Gwynedd Council Board, and to the full Councils (when a corporate decision is needed).

#### 6.8 Involvement of Council Officers

6.8.1 Consulting with relevant officers within the Councils will be crucial throughout the preparatory stages of the Joint LDP and Sustainability Assessment. Gwynedd Council has, for instance, a Strategic Direction Service which includes officers who are involved in many different fields. The meetings of this Service in addition to the meetings of other current groups on officer level are used to submit and discuss matters relating to the Joint LDP e.g. Senior Managers Forum and other groups that deal with topical matters e.g. housing, waste and matters related to specific areas. Relevant officers are also invited to submit evidence to the Joint LDP Panel (see 2.5.2 above) and to discuss relevant matters with the Panel members.

#### 6.9 Document Availability and Feedback

- 6.9.1 Consultation documents will be widely available in order to encourage and ensure effective engagement throughout the Joint LDP process. They will be provided to the consultees and published electronically on the Council's website (<u>www.gwynedd.gov.uk</u> or <u>www.anglesey.gov.uk</u>) and through e-mail. Paper copies will also be available in the following places.
  - The Council's main offices in Bangor, Caernarfon, Llangefni, Pwllheli and Dolgellau.
  - Public Libraries in Anglesey and Gwynedd
- 6.9.2 Paper copies will be available for a price that covers the administrative costs of the Councils. The reports and minutes of the Key Stakeholders Group, Joint LDP Panel, Joint Planning Policy Committee, Anglesey Council Executive Committee and Gwynedd Council Board, in addition to any public meetings organised during the process will be published electronically on the Council's website (www.gwynedd.gov.uk or www.anglesey.gov.uk).

6.9.3 Full consideration is given to the needs of disabled individuals in order to ensure that they have access to information. Whenever practical, large print copies and/or audio copies of documents will be available on request.

#### 6.10 The use of the Welsh language and other languages

**6.9.4** 6.10.1 Preparing the Joint LDP, the liaising and consulting will conform to the Welsh Language Plan of both Councils. Wherever possible, public documents will be published bilingually even though the need to produce them bilingually will be reviewed in the case of documents which are technical in nature which are of limited interest. Whenever practical, copies of documents will be available in other languages on request.

# 6.11 What will be expected of the communities and key stakeholders?

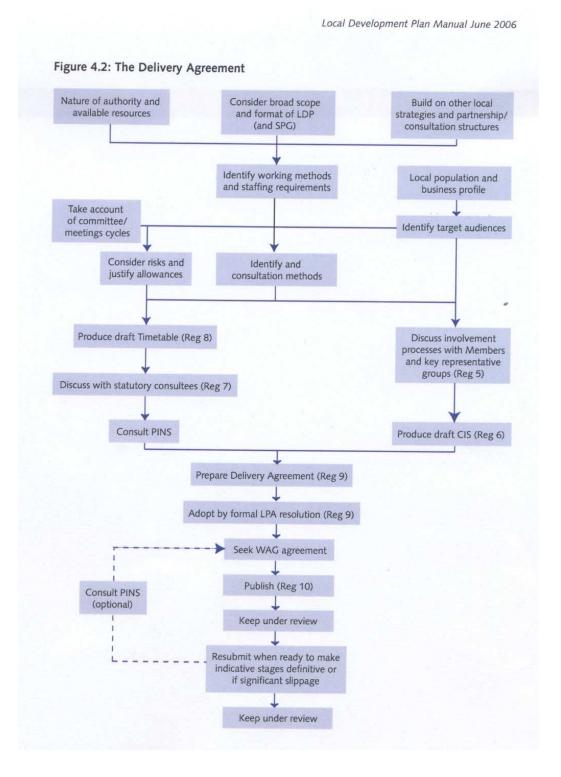
- 6.11.1 So as to ensure that everyone plays a full part throughout the Joint LDP process it is important for them to consider the following:
  - That they respond to correspondence within an appropriate time limit, while following any specific procedure
  - Understand that the Joint LDP does not deal with everything and raise matters that the Joint LDP can legally deal with
  - Commit to the process by being present, contributing and assisting in creating a consensus
  - Identify any gaps in the information provided/ in the evidence base
  - Identify and submit appropriate details about timely proposed sites
  - Follow guidelines and relevant procedures
  - Share/provide information by demand
  - Understand that the Report of the Inspector is binding and that it is not possible to appeal against the recommendations of the Inspector
  - Provide contact details so that the Council can share information and share responses

#### 6.12 The Candidate Sites Register

6.12.1 A Candidate Sites Register will be created early in the process of preparing the Joint LDP. Suggestions are invited for possible sites to be developed (e.g. for housing, businesses, shops etc.) by means of adverts in the local press and on the website of each Council (<u>www.gwynedd.gov.uk</u> or <u>www.anglesey.gov.uk</u>). Anyone can suggest a site, but the suggestions would have to be supported by information that shows why the site is suitable. Guidance will be given regarding the type of information needed on the websites of both Councils.

6.12.2 The Register will be available for public viewing (on the Council websites). Following consideration of the sites, an assessment will be published. This Register will fulfil an important function when identifying sites to be allocated for development and when discussing other options. The closing date for submitting ideas will be published (in the local press and on the websites of both Councils). Individuals who submitted candidate sites as part of the former Anglesey LDP (now withdrawn) process will be contacted to inform them about this new call for sites process.

#### Flow chart of the Delivery Agreement preparation process



#### Key Strategic Facts and Figures

#### Social

- slight increase (1.5%) in population between 2001 and 2009;
- higher % of the population is aged 50+ compared to the Welsh average, and the % is particularly high in some coastal and more rural wards;
- more young people moving out of the area than moving into the area;
- the national 2008 based population projections suggest that by 2023 the population will increase by 7,700;
- without a positive net migration during the projection period, the population would decline;
- around 99% of the population is white;
- long term illness and disability levels are below the Welsh average overall, but long term illness and disability is an issue in some wards within the area and amongst the older generation;
- cancers, coronary heart diseases and respiratory diseases are the most common causes of death;
- In 2005/06, 37% of the Gwynedd population reported meeting physical activity guidelines during the previous week, 7% higher than the rate for Wales and 2% higher than the figure recorded for Gwynedd in 2003/05
- the crime rate has gradually fallen since 2006 07;
- the most deprived wards are Peblig, Marchog, Morawelon, Tudur and Porthyfelin;
- 44% of all wards in Gwynedd and 55% of all wards in Anglesey were more deprived than the Wales average;
- 66% of the population 3+ years old speak Welsh;
- on average 395 new housing units have been built annually since 2001 02;
- the national 2008 based household projections suggest that between 2008 and 2033 the number of households is projected to increase by 16.5%;
- undeveloped sites that distort the housing land availability figures in subareas within the Joint LDP area;
- house prices rose significantly prior to the recession;
- despite the recession affordability ratio stood at 7.8 and 7.6 in Anglesey and Gwynedd respectively in December 2010, and the ratio is particularly high in some coastal and more rural wards.
- In North Wales there is a good record of accident reduction and the Region is on track to exceed Government Road Safety targets for the year 2010 compared to the 1994-98 average.

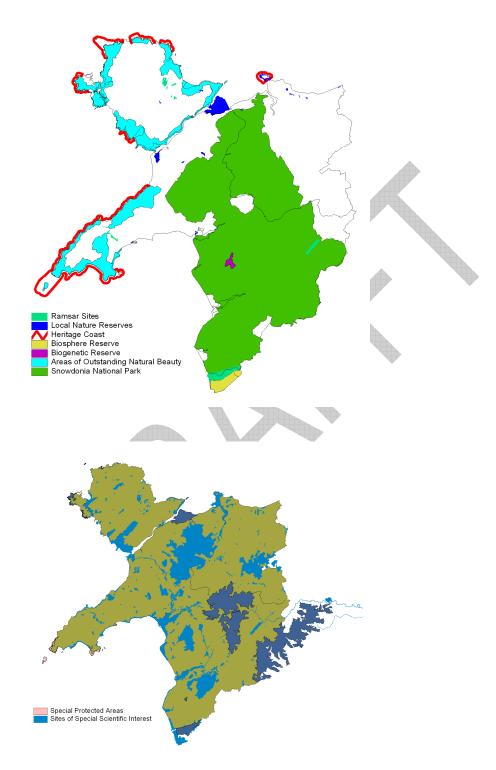
#### Economic

- six wards are amongst the 10% most deprived wards in Wales;
- in 2008, Anglesey had the lowest GVA in Wales at £11,333 per head, compared to the Welsh average of £15, 222, whilst Gwynedd stood at £13, 664, which is the 8<sup>th</sup> lowest in Wales;
- in 2007 Anglesey's GDP stood at 18,800 euro per inhabitant, the lowest but one in Wales, whilst Gwynedd's GDP stood at 22,000;
- median annual earnings (£23,700) are below the national average (£24,350);
- around 14% of households have an annual household income of less than £10,000;
- in June 2010, overall, the economic activity rate (73.6%) was above the Wales average (72.8%), but the economic activity rate varies within Anglesey and Gwynedd;
- the number of people who are of working age who are economically inactive (21.75%) is slightly higher than the Wales average (20.6%);
- in January 2011, 4% of working age people were claiming Job Seekers' Allowance, which is equal to the Wales average;
- in January 2011, nearly 31% of people aged 17 24 were claiming Job Seekers' Allowance;
- the unemployment rate varies within Anglesey and Gwynedd;
- there is an over-dependence on public administration, education and health sectors as well as distribution, hotels and restaurants;
- employment land/ premises is mainly located on traditional industrial estates or business parks, which are mainly located within or near to the main towns;
- around 23% of households have no car and rely on public transport;
- there are capacity issues along sections of the local road network;
- there is poor accessibility by public transport to major employment sites from the deeper rural areas;
- Bangor is the largest retail centre in the area (ranked 375 in the UK), and a proportion of expenditure continues to be leaked to other centres along the North Wales coast and beyond;
- there are instances where the localised water supply network may not be sufficient to meet additional demand;
- there are instances where improvements works will be required to existing waste water treatment works to meet additional demand.

#### Environmental

- waste recycling and composting rates have increased;
- air quality is generally very good when compared with the rest of Wales;
- the local landscape has a rich variety of habitats: 206 sites of special scientific interest, 29 national nature reserves, 20 special areas of conservation; 8 special protection areas, etc;
- 138 km of the coastline is a designated Heritage Coast;
- 37,000 ha is designated as Areas of Outstanding Natural Beauty;
- there are 52 conservation areas, over 3600 listed buildings and over 400 scheduled ancient monuments;
- 1 World Heritage Site, which includes Caernarfon Castle and Town Walls and Beaumaris Castle
- Between 10 and 20% of properties in the Plan area are assessed as being at risk of flooding, which is likely to increase as a result of climate change.

**Conservation designations** 



#### Key stages in the process of preparing the Joint LDP and participation opportunities

Stage 1:	The Delivery	Agreement	(Regulation	9) When:	January – November 2011
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Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Drafting the	Prepare a document that		Direct contact with	Consider the	Printing and
Delivery	is a public statement of	(e.g. Customer Care,	individual officers	suggestions and	translation
Agreement (DA)	the LDP preparation timetable and how stakeholders and the	Strategic and Improvement)	Environment Scrutiny Committee (Gwynedd)	make appropriate amendments	costs
January –	community can	Elected Members	and Anglesey	Publish minutes of	
March 2011	contribute.		Environment and Technical Services Scrutiny Committee (Anglesey)	Scrutiny and Joint Planning Policy Committee on websites	
			Joint Planning Policy Committee		
Consult on the	Inform stakeholders and	Welsh Government	Letter and copy of the	Consider the	Printing and
draft DA (6	communities that the		draft DA to the	suggestions and	posting costs
weeks)	Councils are going to prepare a LDP	Specific consultation bodies	Government and other specific consultation	make appropriate amendments	Advertising

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
(April – May 2011)	Receive opinions on the contents of the DA Identify the relevant stakeholders	General consultation bodies Other relevant stakeholders (including the public)	bodies Letter to general consultation bodies and other stakeholders Publish the documents on the Councils' websites (www.gwynedd.gov.uk/ www.anglesey.gov.uk) Copies in main Council offices and public libraries Advert in the local papers Provide an observations form which will include	Include contact details of contributors/sugge stions re. LDP on Council data base to be used again A report summarising the suggestions and submitting the amended draft DA to the Scrutiny Committee, Joint Planning Policy Committee, The Board/Executive Committee Submit report to the full Committees	costs Translation costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			relevant questions An opportunity to submit observations on-line	in order to reach a decision to approve the amended draft DA as a document to be submitted to the Government	
Send Amended Draft DA to Government (October 2011)	Inform Government that the Councils have approved the amended draft DA Request Government agreement	Welsh Government	Letter and copy of the draft DA	Consider the suggestions and make appropriate amendments (if applicable) Joint Planning Policy Committee, The Board/Executive Committee and Full Councils (should significant amendments need to be submitted)	Printing and posting costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Publish final DA agreed by Welsh Government (November 2011)	Inform about the approved DA and where it can be viewed	Welsh Government Specific consultation bodies General consultation bodies	Letter Publish the documents on the Councils' websites (www.gwynedd.gov.uk www.anglesey.gov.uk)	Letter to elected Members informing them that the Welsh Government has agreed to the DA	Printing costs
		Other relevant stakeholders (including the public)	Copies in main Council offices and local public libraries		

## Stage 2 & 3: Pre-deposit Participation (Regulation 14) When: July 2010 – July 2012

Which stage and when?	Purpose		Participants	How? Participation/consul ation method	Reporting t methods:	back	Resources (in addition to usual staffing costs)
Review and	In order to	o understand	Departments/Council	Direct contact wi	th Publish	topic	Hold seminars

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
develop evidence base, including preparing a register of candidate sites (July 2010 – July 2012)	the context, review and expand the quantitative and qualitative information and identify the matters and objectives that the Joint LDP can address	Services (e.g. Strategic Direction Service, Council Land and Property Service, Highways and Municipal Service) Elected Members Specific consultation bodies General consultation bodies Other relevant stakeholders (including landowners and the public)	individual officers and established officers forums Public Seminars/Workshops Joint LDP Panel Direct contact with specific consultation bodies and various general consultation bodies Publish draft topic papers and invite suggestions Citizens Panel Key Stakeholders Group	papers and keep in evidence base library in public places and on Council websites Direct contact with specific consultation bodies and various general consultation bodies to inform about published topic papers Publish candidate sites register on Council websites	and meetings Printing costs Costs of commissioning consultants work when required

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting b methods:	ack	Resources (in addition to usual staffing costs)
			Publish candidate sites assessment methodology Publish forms to propose candidate sites, publicise this stage and invite proposals Publish candidate site register and invite comments			
Screen the LDP (March 2011)	Confirm that the Joint LDP will need to be the subject of a Strategic Environmental Assessment (SEA)	Environmental Consultation Bodies	Direct Contact with the Environmental Consultation Bodies	Inform Environmental Consultation Bodies of decision Publish decision	the the the on	None

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
	0	0		Council websites	
Develop the SA Scoping Report (August 2010 – June 2011)	Comply with SEA Regulations legislative requirements Identify baseline environmental information about the Joint LDP area Review plans, programmes and relevant policies Identify the key issues/matters Develop the SA/SEA framework which	Sustainability Appraisal Task Groups Nearby Authorities for relevant cross- boundary matters Elected members	Structured discussions/working groups Joint LDP Panel	Publish the Sustainability Appraisal Task Group minutes and LDP Panel on Council websites	Administrative Costs Consultants costs
Habitats	includes the sustainability objectives Comply with the Habitats	Planning and	Structured	Publish the	Administrative

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Regulations Assessment (HRA) (February – July 2011)	Directive legislative requirements Collect evidence, identify key issues and possible in-combination cross- boundary effects	Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	discussions/working groups	decision on Council websites Inform all participants of the conclusions	Costs Consultants costs
Publish SA Scoping Report for public consultation (6 weeks period) (July – August 2011)	Seek stakeholder opinion re. scope of the SA/SEA and objectives	The Public Specific consultation bodies General consultation bodies Council Departments/Services	Direct mail-shot (letters/e-mails) to raise awareness Letter and copy of Scoping Report to relevant Consultation Bodies, including Environmental Consultation Bodies Publish documents on Council websites (www.gwynedd.gov.uk/	observations on public website Consider the observations and make appropriate amendments (if applicable) Letter to all	Printing costs Administrative Costs Consultants costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			www.anglesey.gov.uk ) Copies in main Council offices and local public libraries	conclusions	
Identify the vision of the LDP	Agree on a clear vision, with spatial relevance, of what kind of place is aimed to be achieved in the LDP area	Council Departments/Services The public	Direct contact with individual officers and established officers forums	Publish minutes of Stakeholders Group/Scrutiny Committees/LDP Panel/Joint	Administrative Costs
Identify the main objectives of the LDP	Agree on the main objectives of the LDP	Citizens Panel LDP Key Stakeholders Group Specific consultation bodies General consultation bodies Elected members	Letter and questionnaire to the Citizens Panel Structured discussions/working groups Seminars for Elected Members Scrutiny Committees	Planning Policy	

test strategic options and strategy (April 2011 – March 2012) A decide on their strengths and weaknesses Costs Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites Publish	Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
involvement report on Council websites	test strategic options and strategy (April 2011 –	and decide on their strengths and	representing key groups in the local	The Board/Executive	Stakeholders Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites Publish involvement report on Council	Administrative Costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods: back participants of the conclusions of the work	Resources (in addition to usual staffing costs)			
SA/SEA & HRA – Asses Strategic Options and Candidate Sites (April 2011 – March 2012)	Ensure that the Strategic Options and Candidate Sites are consistent with the sustainability objectives agreed on Ensure that the Strategic Options and Candidate Sites do not have a detrimental effect on the integrity of a Natura 2000 site	Sustainability Appraisal Task Group Planning and Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	Structured discussions/working groups	Publish a report of the assessment on Council websites Publish the minutes of the Sustainability Appraisal Task Group on Council websites	Publish Assessment Document Administrative Costs Consultants Costs			
	Local Elections May 2012							
Prepare	Establish a strategic	Council	Structured	Publish minutes of	Administrative			

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Proposals Document of Preferred Strategy (April – July 2012)	direction that will achieve the vision Confirm the general vision and objectives of the Councils, the strategic spatial options considered, the chosen spatial strategy chosen and the implications to developments e.g. the strategic sites Demonstrate, by applying the relevant soundness tests, that the process of choosing a strategy is robust. Identify consistent sites/that derive from the chosen strategy	Departments/Services (e.g. Strategic Direction Service) Government LDP Key Stakeholders Group Elected members	discussions/working groups Scrutiny Committees Joint LDP Panel Joint Planning Policy Committee The Board/Executive Committee	Stakeholders Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites	costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
SA/SEA & HRA	Ensure that the	Sustainability	Structured	Publish a report of	
– Assess	0	Appraisal Task Group	discussions/working	the assessment on	
Strategic Sites			groups	Council websites	
& other sites	consistent with the	Planning and			
	sustainability objectives	Biodiversity Officers		Publish the minutes	
(April 2012 –	agreed on	Group and relevant		of the Sustainability	
July 2012)		environmental		Appraisal Task	
	Ensure that the	consultation bodies		Group on Council	
	Strategic Sites and			websites	
	other identified sites do	Nearby Authorities for			
	not have a detrimental	relevant cross-			
	effect on the integrity of	boundary matters			
	a Natura 2000 site				

# Stage 4 & 5: Public Consultation on the Pre-Deposit Plan and respond to observations (Regulations 15 & 16) When: September 2012 – September 2013

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Pre-deposit public consultation (six weeks) (September – October 2012)	Inform of the Preferred Strategy Proposals Document Discuss and invite ideas re. the documents for a statutory period of 6 weeks	Government Specific consultation bodies General consultation bodies Citizens Panel The public and any other interested parties	Direct mail-shot to everyone on the LDP data base, general consultation bodies and Citizens Panel Letter and copy of the draft Preferred Strategy Proposals Document to the Government and specific consultation bodies Publish relevant documents, including a straightforward summary of the Pre- Deposit Plan, including	Acknowledge receiving observations by letter/e-mail Contact those who have responded to inform them how they can know the response to the consultation Publish a report on the response to the consultation on Council websites	Printing and translation costs Posting costs Advertising costs Preparing and holding exhibitions and meetings costs Administrative Costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting methods:	back	Resources (in addition to usual staffing costs)
			key information and the standard form for observations on the Council websites Publish an advert in the local papers			
			Documents and relevant information available for scrutiny in the main Council offices and local public libraries			
			The standard form for observations available in specified public places			
			Various techniques to raise awareness, ensure understanding			

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting methods:	back	Resources (in addition to usual staffing costs)
			and elicit discussion (e.g. press releases, exhibitions in key places, working groups/public seminars)			
Sustainability Appraisal Report (draft) (September – October 2012)	Demonstrate how the preferred choices were reached in view of the SA/SEA Invite observations on the SA		Directmail-shot(letters/e-mails)toeveryone on the LDPdatabaseandconsultation bodiesLetter and copy of theSA to the Governmentandotherspecificconsultation bodiesPublish the SA Reporton Council websitesSA Reportavailableforscrutinyin			Printing and translation costs Posting costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			Council offices and local public libraries		
Consider the observations received (November 2012 – March 2013)	opportunity to consider every observation appropriately	Council Departments/Services Citizens Panel LDP Key Stakeholders Group Elected members Relevant stakeholders	Direct contact with individual officers and established officers forums Letter and purposeful questionnaire to the Citizens Panel Structured discussions/working groups Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Stakeholders Group//LDP Panel/Joint Planning Policy Committee on Council websites Publish updated or new subject papers (where appropriate) and keep in evidence base library in public places and on Council websites Give brief general description of how	Printing costs Preparation and printing costs of general summary of the conclusions of the consultation and possible costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
				the observations received have affected on LDP policies and proposals to those who responded to the public consultation and stakeholders	
SA/SEA and HRA – Assess substantial changes (November 2012 – March 2013)	alternative strategies or suggested amendments to the published Preferred Strategy against the	Sustainability Appraisal Task Group Planning and Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	Structured discussions/working groups	Publish amendments/appe ndix to the Sustainability Report	Administrative Costs Consultants costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
	consultation on the Sustainability Appraisal				
Prepare Deposit LDP and associated documents (April 2013 – September 2013)	Create completed version of the LDP and publish Create final Consultation Report and publish Create final Supplementary Planning Guidance and publish	Council Departments/Services (e.g. Strategic Direction Service/Planning Service/Legal Service) Elected members	Direct contact with individual officers and established officers forums Structured discussions/working groups Scrutiny Committees Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Scrutiny Committees/Joint LDP Panel and Joint Planning Policy Committee on Council websites	None

# Stage 6 & 7: Public Consultation on the Deposit Plan and consider the observations (Regulations 17, 18 & 19) When: October 2013 – June 2014 (the timetable beyond November 2013 is indicative)

consultation on the Deposit LDP (6 weeks) (October - November 2013)parties an opportunity to view the LDP and submit observationsSpecific consultation bodies(letters/e-mails) to everyone on the LDP data base, the Citizens Panel and the general consultation bodiesreceiving observationscostsNovember 2013) <t< th=""><th>Which stage and when?</th><th>Purpose</th><th>Participants</th><th>How? Participation/cons ultation method</th><th>Reporting back methods:</th><th>Resources (in addition to usual staffing costs)</th></t<>	Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
The public and any other interested partiesdocuments to the Government and specific consultation bodiesreceived on Council websites, noting 	consultation on the Deposit LDP (6 weeks) (October –	parties an opportunity to view the LDP and submit	Specific consultation bodies General consultation bodies LDP Key Stakeholders Group Citizens Panel The public and any other interested	(letters/e-mails) to everyone on the LDP data base, the Citizens Panel and the general consultation bodies Letter and copy of the Deposit LDP and relevant documents along with a list of other documents to the Government and specific consultation bodies Publish Deposit LDP and each	receiving observations through letter/e-mail Publish a copy of each observation received in the relevant public places Give details of the observations received on Council websites, noting where hard copies can be viewed Deal with observations on	Advertising costs Administrative

	<ul> <li>including a straightforward summary of the Pre-Deposit Plan, including key information and the standard form for observations on the Council websites</li> <li>Publish an advert in the local papers</li> <li>The Deposit Local Development Plan, relevant documents and information available for scrutiny in specific public places</li> <li>The standard form for observations available for use in specified public places</li> <li>Various techniques</li> </ul>	
	Various techniques to raise awareness,	

			ensure understanding and elicit discussion (e.g. press releases, exhibitions in key places, working groups/public seminars)		
SA/SEA – Final SA available for viewing along with the Deposit LDP (October 2013 – November 2013)	Demonstrate how the LDP is in accordance with the agreed Sustainability Appraisal Framework	As above	As above	As above	As above
Consider the observations received (December 2013 - June 2014)	Give the Councils an opportunity to consider every observation appropriately Further review and develop the evidence base	Council Departments/Servic es (e.g. Strategic Direction Service/Planning Service/Legal Service) Those who have made observations	Direct contact with individual officers and established officers forums Structured discussions/working groups Joint LDP Panel	Publish minutes of LDP Panel/Joint Planning Policy Committee on Council websites Publish consultation report outlining how the Councils have considered each	Printing and posting costs Administrative Costs

		to have further		observation and	
		explanation, reach	Joint Planning	place in relevant	
		agreement on	Policy Committee	public places and	
		'common ground'		on Council websites	
		matters			
				Inform those who	
		Elected members		have made	
				observations that a	
				response report is	
				available to view	
				Publish updated or	
				new subject papers	
				(where appropriate)	
				and keep in	
				evidence base	
				library in public	
			~	places and on	
				Council websites	
SA/SEA & HRA –	Asses the	Sustainability	Structured	Complete the	Administrative
assess	new/different sites	Appraisal Task	discussions/working	Sustainable	Costs
new/different sites		Group	groups	Assessment	00010
(that had not	Sustainability	Oroup	groups	Report, submit a	Consultants costs
previously been	Appraisal	Planning and		copy to the LDP	00130112113 00313
considered)	Framework and	Biodiversity Officers		Panel and the	Printing costs
considered)	against the HRA	Group and relevant		Council Boards	Thinking Costs
(December 2012	criteria	environmental		Council Dualus	
(December 2013 –	Chiena			Publish the final	
June 2014)		consultation bodies		Publish the final	

		Nearby Authorities for relevant cross- boundary matters		Sustainabilit Assessment place on websites relevant places	t and		
	59						

Stage 8: Consultation on alternative sites (Regulation 20 & 21) When: January 2014 - June 2014 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
A public consultation on alternative sites (6 weeks) (January 2014 - February 2014)	an opportunity to submit observations on (a) alternative sites proposed	The public and any other interested parties Specific consultation bodies General	Direct mail-shot (letters/e-mails) to everyone on the LDP data base, and the Citizens Panel to inform them of where the details of the alternative sites can been viewed and the procedure for submitting observations on those proposed Letter and copy of relevant information regarding the proposed sites to the specific and general consultation bodies	the observations received regarding the alternative sites during the consultation period on the Council websites and in relevant public	Printing and posting costs Advertising costs Administrative Costs

along with details regarding the procedure for submitting observations Publish the observations on the alternative sites on Council websites and place a copy for scrutiny in relevant public places, along with details regarding the procedure to submit observations on those proposed
submit observations on those proposed Publish an advert in the local papers Various techniques to raise awareness,
ensure understanding and elicit discussion (e.g. press

			releases)		
Consider the observations received during the above consultation period regarding the alternative sites (March 2014 – June 2014)	whether or not there is a need to	LDP Key Stakeholders Group Elected Members	Structured discussions/working groups Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Key Stakeholders Group//Joint LDP Panel/Joint Planning Policy Committee on Council websites Publish a report stating the recommendations of the Councils and place on Council websites and in relevant public places	Printing costs Administrative Costs

of these alternative sites are included in the adopted plan)		

# Stage 9: Opting for focussed changes – (Circular by the Government – CL-01-2009 (APAA-09-33-004)) When: July – August 2014

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	addition to usual staffing costs)
Should it be required:	Inform all stakeholders that	Citizens Panel	Publish an advert in the local papers	Not relevant	Advertising costs
– 6 week consultation period	the Councils suggest that the	The public and all other interested	Publish a statement		Printing costs
on the	Deposit Joint LDP	parties	on Council websites		Administrative
"Appendix" to the Local Development Plan and its associated site evaluation	1	Specific consultation bodies General	Direct mail-shot (letters/e-mails) to everyone on the LDP data base, and		Costs
documents.	Examination Inspector.	consultation bodies LDP Stakeholders Group	the Citizens Panel to inform them of where the document can be		

	viewed Letter and copy of relevant information regarding the specific amendments to the specific and general consultation bodies along with details of the procedure for submitting observations Publish the observations on the specific amendments on Council websites and place a copy for scrutiny in relevant public places	

Stage 10: Submitting the Joint LDP to the Government for Examination (Regulation 22) When: November 2014 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Summit the LDP and full series of associated documents (including the SA Report) to the Welsh Government	the Councils have submitted the LDP	Those who have made observations and all other stakeholders who have declared that they wish to be informed of the development of the LDP	Publish an advert in the local papers Publish a statement on Council websites re. submitting the LDP for Inspection Direct mail-shot (letters/e-mails) to those who have made observations and other stakeholders who have declared that they wish to be informed of the development of the LDP	Not relevant	Advertising costs Printing costs Administrative costs

the documents
submitted to the
Government on
Council websites
and in relevant
public places

# Stage 11: The Public Examination (Regulation 23) When: April 2015 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Publish a notice of	Inform stakeholders	All of those who	Letter/e-mail to	Not relevant	Posting costs
the Public	that the	made observations	those who have		
Examination (at	Examination is	and any other	made observations		Advertising costs
least 6 weeks	taking place	parties who have	and other relevant		
before the		declared an interest	stakeholders giving		Printing costs
Inspection)		in the	details of the		
		Examination/the LDP process	Examination		
			Publish an advert in		
			the local papers.		
			Publish details of		
			the Examination on		

			Council websites Place posters in relevant public places giving details of the Examination		
Pre-Examination Meeting	To give the Inspector the opportunity to inform of the procedure of the Examination and ask for additional information (should this be required)	All of those who have made observations and anyone else who have declared an interest in the Examinatinon/the LDP process	those who have made observations and other relevant	Not relevant	Posting costs The costs involved with holding the meeting (e.g. simultaneous translation, fees, Programme Officer )

Examination of the LDP	Get independent opinion re. the soundness of the LDP and the observations received.	All of those who have made observations and who have not withdrawn their objections	Around the table discussion sessions Hearings Formal Hearings (The Inspector will decide on the best	Inspector's Report	Costs of holding the examination (e.g. simultaneous translation, fees, Programme Officer, administrating the Inspection) Administrative costs
			decide on the best method to submit verbal evidence)		Administrative costs
			Formal written statements		

# Stage 12: Publish Public Inspector's Report (Regulation 24) When: January 2016 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Receive/ publish		Elected members	Letter/e-mail to	Not relevant	Printing costs
Report of Public	decisions of the		those who have		
Examination	Inspector of the	Specific	made observations		Administrative costs
	Public Examination	consultation bodies	and other relevant		
			stakeholders		

		General	informing them of		
		consultation bodies	the Report and		
			where it can be		
		LDP Key			
		Stakeholders Group	any other relevant details		
		Citizens Panel	Other appropriate		
		All of those who	techniques to raise		
		made observations,	awareness and to		
		the public and any	ensure		
		other interested	understanding (e.g.		
		parties	press releases)		
			Make Report available for		
		$\wedge V$	inspection on Council websites		
			and in other		
			relevant public		
			places		
Prepare the		Elected members	Report to the Joint		
response of the	, , ,		Planning Policy	of the Joint	
Councils to the			Committee	Planning Policy	
Inspector's Report	need to be made in		highlighting any		
	order to adhere to		significant changes	Councils on Council	
	the Inspector's	W		websites	

Report	Report to the full
	Councils to reach a
(Note: The Councils	decision to adopt
or the Stakeholders	the LDP
will not have the right	
to object to any	
amendments that the	
Inspector wishes to	
see)	

# Stage 13: Adopt the LDP (Regulation 25) When: April 2016 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Formally adopt the LDP as the	Inform stakeholders and the public of	Elected members	Letter/e-mail to those who have	Not relevant	Posting costs
statutory development plan	the decision to adopt the LDP	All of those who made observations	made observations and other relevant		Printing costs
for the Gwynedd Planning Authority area (within 8 weeks of receiving the Inspector's Report)		and any other parties who have declared an interest in the LDP process The public	stakeholders informing them of adopting the LDP, enclosing a copy of the adoption statement.		Administrative costs
			Make all LDP		

documents
including adoption
statement available
on Council websites
and in other
relevant public
places
Publish an advert in
the local papers
Other appropriate
means of rising
awareness and
ensuring
understanding (e.g.
press releases)
Send 4 copies of
the LDP
and adoption
statement to the
Government

The role of different committees in the process of preparing the Joint LDP

				<u>_</u>		
	1	2	3	4	5	6
	PROVIDE AGREEMENT	STRATEGIC CHOICES AND THE PREFERRED STRATEGY	DEPOSIT PLAN	REPORT ON THE CONSULTATION RESPONSES IN THE DEPOSIT PLAN	PLAN EXAMINATION REPORT	ADOPT THE PLAN
Gwynedd and Anglesey Scrutiny Committee	Scrutinise	Scrutinise	Scrutinise			
Gwynedd Council Board and Anglesey Council Executive Committee	Recommend Agreement	Agree				
Joint Planning Policy Committee	Advise	Advise	Agree	Agree	Accept	
Gwynedd and Anglesey Full Councils	Agree					Adopt

#### **Tests of Soundness**

#### **Procedural Tests**

**G1** The Plan has been prepared in accordance with the Delivery Agreement including the Community Involvement Scheme.

**G2** A Sustainability Appraisal was undertaken in relation to the plan and its policies including a Strategic Environmental Assessment.

#### Consistency Tests

**C1** The land use plan has considered plans, policies and other relevant strategies associated with the area or nearby areas.

C2 It considers national policy.

C3 It considers the Wales Spatial Plan

**C4** It has considered the relevant Community Strategy, Strategies and National Park Management Plan.

#### **Cohesive and Efficiency Tests**

**CE1** The Plan notes a cohesive strategy with reasonably derived policies and designations and, where cross-boundary matters are relevant, it assimilates with the development plans prepared by nearby authorities.

**CE2** The strategy, the policies and the designations are realistic and are appropriate and they have considered the relevant alternative choices and are based on a sound and credible evidence base.

**CE3 Clear mechanisms** are in place for implementing and monitoring.

**CE4 The Plan** is relatively flexible with regard to ability to deal with changing circumstances.

## Possible Risks and Response Methods

Risk	٢	Possible Effect	Mitigation Measures
d Ie	Further requirements deriving from egislation or new national guidelines	<ul> <li>Need to undertake more work in order to amend the Plan and the work programme</li> <li>Programme slippage</li> </ul>	Monitor work that's being done with regard to new legislation an guidelines so that we are in a good position to respond as soon and effectively as possible to any changes
	Heavier than expected work load	Programme slippage	<ul> <li>Ensure a realistic timetable which has flexibility</li> <li>Ensure that we consider how much time it takes to undertake every aspect of the work</li> <li>Consider additional resources</li> </ul>
c	Substantial objections by consultation bodies	Programme slippage	<ul> <li>Flexibility built into the timetable</li> <li>Ensure that we consult early on (before the formal consultation period) with specific bodies</li> </ul>
4. L c	ack of political consensus	<ul> <li>Failure to agree on the key aspects of the Plan</li> <li>Conflict undermining what is noted in the Plan</li> </ul>	Seek to resolve as much conflict as possible in the Joint LDP Panel meetings and by discussing with the leading Members e.g. Portfolio Leaders
C	Failure to report to a committee at the appropriate time	Programme slippage	Discuss requirements with those that arrange both Council's committee timetable as soon as possible

Risk	Possible Effect	Mitigation Measures
6. Lack of consensu between differen Council departments	aspects of the Plan	<ul> <li>Ensure that we are in accordance with the Councils' strategies (Community Strategy, Three Year Plan)</li> <li>Ensure that there are effective internal discussion procedures in place in relation to the Plan</li> </ul>
7. Delay wit translation/printing process	h Programme slippage	<ul> <li>Use external translators</li> <li>Share the translation work to different individuals/ companies</li> <li>Consider additional resources</li> </ul>
8. Lack of available funding throughou the process of preparing the Plan		Constant monitoring in order to ensure that the funding is used in the most effective way
9. Change in staff of loosing staff	<ul> <li>In the second second</li></ul>	Consider additional resources
10. Lack of expertise	<ul> <li>Lower standard of work</li> <li>Failure to identify weaknesses and note suggestions while verifying the work of consultants</li> <li>Problems with regard to ensuring the 'soundness' of the Plan</li> </ul>	Train specific staff to specialise in different fields

Risk	Possible Effect	Mitigation Measures
11.Failure on behalf of the Planning Inspectorate to meet the timetable/targets	Delay with regard to holding the investigation and/or in relation to receiving the report	Ensure close contact with the Planning Inspectorate in order to ensure a process which is as easy as possible. This will also give the opportunity of early warning regarding any problems
12. Plan fails the 'soundness' test	The Plan cannot be adopted without having to undertake further substantial work	Ensure that the LDP is sound by ensuring that we conform to procedures, laws, regulations along with all other specific soundness tests
13. Legal challenge	<ul> <li>Abolish the adopted LDP (or parts of it)</li> <li>Additional workload</li> </ul>	Ensure that we adhere to procedures, laws, regulations etc.
14. Elections	<ul> <li>Programme slippage</li> <li>New members with different opinion regarding the contents of the Plan – changing priorities</li> </ul>	Ensure a realistic timetable with built-in flexibility
15. Problems with I.T. work/Problems in relation to GIS work	Programme slippage	<ul> <li>Ensure a realistic timetable with built-in flexibility</li> <li>Ensure that the Council's I.T. Service is aware of the requirements and schedule time to this purpose</li> <li>Purchase appropriate software</li> </ul>

Risk	Possible Effect	Mitigation Measures
16.Results of the SA/SEA outlining the unexpected problems	<ul> <li>Additional workload</li> <li>Programme slippage</li> </ul>	<ul> <li>Ensure that the timetable is flexible enough to deal with such a situation</li> <li>Consider additional resources</li> </ul>
17. Consultation bodies failing to submit observations as soon as expected	Programme slippage	<ul> <li>Ensure that specific groups are consulted early on at any relevant stage during the process.</li> <li>Seek to consult at times of the year when the majority of people are likely to be at work e.g. not during August or over Christmas</li> </ul>
18.Receive significant information late in the day	<ul><li>Programme slippage</li><li>Additional workload</li></ul>	Ensure that the timetable is flexible enough to deal with such a situation
19. Requirements associated with responding to the Wylfa B project	<ul> <li>Programme slippage</li> <li>Additional workload</li> </ul>	<ul> <li>Monitor progress with regard to this project</li> <li>Ensure a close working relationship between the Energy Island Project Team and the Joint Planning Policy Unit</li> </ul>

The Joint Planning Policy Unit has a database of individuals and organizations that wish to be involved including local businesses, voluntary groups, government bodies and individuals. The Joint Planning Policy Unit proposes to engage with umbrella organizations who will in turn engage with their members. These are the general and specific consultation bodies. The list of specific and general consultation bodies identified will constantly evolve throughout the Joint Local Development Plan preparation process. Following the publication of the Delivery Agreement the most up to date version of this list can be viewed on the Councils' website www.gwynedd.gov.uk and www.anglesey.gov.uk

If you would like to be added to the LDP consultation database, want to change your details or be removed then please contact the Joint Planning Policy Team via <u>planningpolicy@gwynedd.gov.uk</u>. All those on the database will be kept informed of progress and opportunities for involvement via letter or preferably e-mail throughout the preparation of the Joint Local Development Plan.

#### **General Consultation Bodies**

#### a) Voluntary bodies and others

Age Concern (Cymru) Barnados **Butterfly Conservation Wales** BTCV Council for the Protection of Rural Wales Cyfeillion y Ddaear(Mon & Gwynedd) **Communities First** Communities First - Maes Hyfryd Communities First - Morlo Communities First - Porth y Felin Communities First - Amlwch Communities First - Llangefni Wales Council for Voluntary Action Mantell Gwynedd South Pwllheli Community First Partnership Area Pen Llyn Community First Partnership Area Marchog Community First Partnership Area The People of Bangor Community Group Bangor Needs Change Abermaw Community First Partnership Area Bowydd a Rhiw Community First Partnership Area Talysarn Community First Partnership Area Pobl Peblig Community First Partnership Area Gwarchod Bermo

Barmouth Resort Improvement Group Undeb Myfyrwyr Bangor Students Union Bangor Creadigol Mudiad Ysgolion Meithrin Penrhyn Heritage Railway Trust/ Felin Fawr Cyf. Cyfeillion Amgueddfa ac Oriel Gwynedd Fairbourne Rights of Access Group Bangor Civic Society Campaign for Dark Skies Cymdeithas Cynghorau Bro a Thref, Cymdeithas Pysgota Cefni Cymdeithas Cynghorau Bro a Thref Cymru Envirowatch UK Friends of the Earth (Mon & Gwynedd) Gwasanaeth leuenctid CSYM Greenpeace Keep Wales Tidy Mudiad Ffermwyr Ifanc Menai Bridge Heritage Trust Menai Bridge & Distrcit Civic Society North Wales Housing Association National Trust North Wales Wildlife Trust North Wales Energy Efficiency Advice Centre Penhesgyn Action Group PAWB(People Against Wylfa B) The Ramblers Association **RSPB** Red Wharf Bay Association Sports Council for Wales Sustrans Tanc Meddwl Cymuned Mon **Tourism Partnership North Wales** Trearddur Residents Association Wales Pre School Play Groups Assoc Wales Tourist Board Wildscape Ymgyrch Diogelu Cymru Wledig Ynys Cybi Action Committee Wales Pre School Play Groups Assoc H.A.R.T (Residents Association) C.O.B.T.R.A Centre of Bangor Tenants & Residents Association Bangor Pride Business Group

Upper Bangor Society MATRA (Maesgeirchen and Tanybryn Residents Association) North Wales Probation Service Cylch Meithrin Penysarn CAB Gwynedd a De Môn Grwp Bae Hirael Transition Town Bangor Rail and bus user group National Women's Alliance Wales CTC Gwynedd & Mon

# Bodies representing interests of various racial, ethnic or national groups

 b) North Wales Race Equality Network Gypsy Council Digartref Ynys Mon Equality and Human Rights Commission BEN (Black Environment Network) Traveller Law Reform Coalition Intercultural Skills Link Chinese Woman Society Wai Kwun North Wales Chinese Society South Pwllheli Ethnic Minority Project

### Bodies representing various religious groups

c) Bangor Cathedral Bangor Islamic Centre Diocese of Bangor Wales Orthodox Mission Bangor Mosque CYTUN Clebran Fairbourne Rights of Access Group Inter-Cultural Skills Network

# Bodies representing the interest of disabled individuals

Alzheimer's Society
 British Heart Foundation
 North Wales Society for the Blind
 Agoriad Cyf.

Arfon Access Group Bangor & District Mencap Society Jas Chanay Disablement Welfare Rights North Wales Deaf Association Taran Disability Forum Ltd **RNIB** Cymru **Crossroads Caring for Carers** ARC Cymru Macular Degeneration Group **Disablement Welfare Rights** Fforwm Anableddau Taran Cyf RNIB(Royal Nat. Inst. Blind) **TARAN Disability Forum Ltd** Y Gamfa (CCET) CAIS - Asiantaeth Cyffuriau ac Alcohol Anheddau Cyf. Abbey Road Resource Centre **Disability Wales Disability Rights Commission** Disabled Persons Transport Advisory Committee Core Disability Group Arfon Access Group Dwyfor Access Group Meirionnydd Access Group

# Bodies representing the interests of those that run a business

e) Chamber of Trade Chamber of Commerce Federation of Small Business Farmers Union of Wales Menter Mon National Farmers Union National Farmers Union - Ynys Mon Tywyn Chamber of Tourism & Commerce Siambr Fasnach Pwllheli Siambr Fasnach Pwllheli Siambr Fasnach Bermo Siambr Fasnach Bermo Siambr Fasnach Bangor Chartered Institute of Building – North Wales Centre HBF – Home Builders Federation

#### Bodies representing the interests of Welsh

#### culture

f) Bwrdd yr laith Gymraeg Fforum laith Mon Menter Mon Y Goriad (Papur Bro Bangor a'r Felinheli) Merched y Wawr Papurau Bro Menter laith Dyffryn Ogwen Pobl Ifanc Ardudwy Gwynedd Gynaladwy Cyngor Cefn Gwlad Llaingoch Heritage Committee Hunaiaith Urdd Gobaith Cymru Ffederasiwn Ffermwyr Ifanc Cyfeillion Llŷn Cymdeithas yr laith

## Groups that represent gay, lesbians and

## g) bisexuals

Stonewall

### **Specific Consultation Bodies**

#### **Government Bodies**

Cadw Countryside Council for Wales Secretary of State for Transport

Trade and Industry Department of the UK Government Ministry of Defence

Environment Agency Wales Welsh Government Transport Department of the UK Government Home Office

## **Adjoining Local Authorities**

Snowdonia National Park Authority Denbighshire County Council Ceredigion County Council Conwy County Borough Council Powys County Council

# City/ Community/ Town Councils within Anglesey and Gwynedd (excluding Snowdonia National Park)

#### Anglesey

Aberffraw Community Council Beaumaris Town Council Bodffordd Community Council Bryngwran Community Council Cwm Cadnant Community Council Llanddaniel Fab Community Council Llanddyfnan Community Council Llanfachraeth Community Council Llanfachraeth Community Council Llanfachraeth Community Council Llanfairpwll Community Council Llanfair yn Neubwll Community Council

Llangefni Town Council Llangristiolus Community Council Llanidan Community Council Moelfre Community Council Pentraeth Community Council Menai Bridge Town Council Rhosybol Community Council Trearddur Community Council Valley Community Council

Amlwch Town Council Bodedern Community Council **Bodorgan Community Council** Holyhead Town Council Cylch-y-Garn Community Council Llanbadrig Community Council Llanddona Community Council Llaneilian Community Council Llaneugrad Community Council Llanfaelog Community Council Llanfair Mathafarn Eithaf Community Council Llanfihangelesceifiog Community Council Llangoed and Penmon Community Council Mechell Community Council Penmynydd and Star Community Council **Rhoscolyn Community Council Rhosyr Community Council** Tref Alaw Community Council

#### Gwynedd

**Bangor City Council** Llanddeiniolen Community Council **Betws Garmon Community Council** Llanberis Community Council Llandwrog Community Council Llanllechid Community Council Llanrug Community Council Pentir Community Council Y Felinheli Community Council Botwnnog Community Council Clynnog Community Council **Dolbenmaen Community Council** Llanbedrog Community Council Llannor Community Council Nefyn Town Council Porthmadog Town Council **Tudweiling Community Council** Arthog Community Council Festiniog Town Council Llanfrothen Community Council Mawddwy Community Council Tywyn Town Council

Caernarfon Town Council Bethesda Community Council Bontnewydd Community Council Llandygai Community Council Llanddeiniolen Community Council Llanllyfni Community Council Llanwnda Community Council Waunfawr Community Council Aberdaron Community Council **Buan Community Council** Criccieth Town Council Llanaelhaearn Community Council Llanengan Community Council Llanystumdwy Community Council Pistyll Community Council Pwllheli Town Council Abermaw/Barmouth Town Council **Corris Community Council** Llandderfel Community Council Llangywer Community Council Penrhyndeudraeth Town Council

# City/ Community/ Town Councils that adjoin the Gwynedd Local Planning Authority area

Abergwyngregyn Community Council Aberdyfi Community Council Brithdir, Llanfachreth, a Rhydymain **Community Council** Dyffryn Ardudwy a Thalybont Corris **Community Council** Llanbedr Community Council Llanelltyd Community Council Llanfihangel-y-Pennant Community Council Llanuwchllyn Community Council Pennal Community Council Trawsfynydd Community Council Bro Machno Community Council Llangwm Community Council Llandrillo Community Council Cynwyd Community Council

Beddgelert Community Council Bala Town Council Bryncrug Community Council **Dolgellau Town Council** Ganllwyd Community Council Harlech Town Council Llanegryn Community Council Llanfair Community Council Llangelynnin Community Council Llanycil Community Council Maentwrog Community Council Talsarnau Community Council Dolwyddelan Community Council **Cerrigydrudion Community Council** Llanfairfechan Community Council **Corwen Community Council** Glantwymyn Community Council

#### Infrastructure Providers and Electronic Communications

Welsh Water Scottish Power

British Telecommunications plc SP Energy Networks & Wales and West Utilities National Grid Betsy Cadwaldr University Local Health Board Mobile Operators Association

#### Membership of Key Stakeholders Group

Mantell Gwynedd Medrwn Mon **One Voice Wales** Welsh Government **Environment Agency Wales** Coleg Meirion Dwyfor Coleg Menai North Wales Fire and Rescue Service Job Centre Plus Betsy Cadwaladr University Health Board Bangor University Countryside Council for Wales North Wales Police Community Safety Partnerships Gwynedd & Anglesey Health, Care and Wellbeing Partnerships Gwynedd & Anglesey Children and Young People's Partnerships Gwynedd & Anglesey Community First Gwynedd & Anglesey Economic Partnership Gwynedd Economic Regeneration Partnership Anglesey Corporate Policy Units Gwynedd & Anglesey Envrionmental Forum Gwynedd & Anglesey Snowdonia National Park Authority AONB Joint Consultative Bodies Llyn & Anglesey Area Regeneration Officers Gwynedd & Anglesey Local Access Forum

## APPENDIX 2

## Delivery Agreement compliance with Welsh Government Assessment Criteria

#### TIMETABLE

#### Is it easy for the public to understand?

Yes, the timing of each critical stage of the JLDP process is clearly set out in Table 6 in the DA. More detailed definitive and indicative timetables are set out in Appendix 3

#### Are the main LDP process components covered?

Yes, see above.

# Have the impacts of LA processes for approval (e.g. Cabinet cycles) been incorporated?

Yes, the Timetable has been drawn up taking account of the known cycles and timing of each Council's Scrutiny Committee, Executive Committee and Full Council meetings. The meetings of the Joint Planning Policy Committee have been scheduled to facilitate the decision making process.

#### How will the Planning Committee be involved?

Given the decision to prepare a Joint Local Development Plan, a Joint Planning Policy Committee has been established to simplify/ streamline the decision making process, to monitor and review the progress made throughout the plan making process, and to make decisions about the Joint Local Development Plan's contents, unless each Council's endorsement is a statutory requirement. Section 6.7 and Appendix 3 of the DA sets out how all Councillors will have an opportunity to discuss key matters.

#### Is there sufficient time for involving the community at the right stages?

Yes, the timetable set out in table 6 and Appendix 3 gives sufficient time for involving the community at the relevant stages.

#### Have the SA/SEA tasks being identified and included?

Yes. The keys stages have been identified in the SA/SEA process and are set out in Appendix 3.

#### Have the resources needed for each stage/task been estimated?

Yes, the resources estimated to be required in terms of staff and expenditure are set out in sections 3.1 and 3.2 and in the last column included in Appendix 3 of the DA.

## **APPENDIX 2**

# Have the impact and resource sharing potential of other LA policy and strategy cycles been considered?

Yes. Details of the intention to utilise existing networks and partnerships that include representatives of other services within the Councils are set out in section 6.5 of the DA.

#### Is the Planning Inspectorate aware/content?

Preliminary liaison with the Planning Inspectorate has been undertaken.

# Is the timetable realistic and deliverable with key milestones set to meet the 4-year target?

The timetable is realistic and deliverable. A time period to work within has been given for each stage and the end of the time period for each critical stage of the LDP process will act as a milestone to reach the end date target. It is anticipated that it will take 4.5 years to adopt the JLDP. This timetable reflects the need to set aside time to hold local elections in May 2012.

#### If not, what are the extenuating circumstances (e.g. local elections)?

Although it is considered that the timetable is realistic and deliverable, there are potential risks. In addition to the local elections during May 2012, other potential risks are set out in Appendix 6 of the DA

## COMMUNITY INVOLVEMENT SCHEME

#### Is the CIS easy for the public, voluntary organisations and businesses to relate to?

Yes, each of the critical stages and those to be involved is clearly set out in Appendix 3. Section 6.3 clearly identifies the target audiences. Appendix 7 sets out which groups are included on the Councils' current database and provides an opportunity for anyone to draw attention to other stakeholders.

# Does it set out clearly the authority's approach and standards for involvement and how these link to other relevant local consultation approaches?

The Councils' approach and standards for involvement are set out within Section 6.2 of the DA.

#### Does this approach meet the Assembly's principles?

Yes, table 7 in section 6.2 and section 6.11 set out how the Councils intend to meet all the key principles of early involvement and feedback, encouraging the commitment of all participants to search for a consensus and adopting approaches to engage all sections of the community.

### Are the statutory consultation periods and consultee organisations included?

Yes, statutory periods and consultee organisations have been included in the CIS where appropriate (see Appendix 3, 7 & 8)

#### What has been the involvement of those affected in drawing up the CIS?

Information about the first draft of the DA, including the CIS, was provided to all organisations detailed in Appendix 7 & 8 and all stakeholders on the register of interested parties held by the Councils. An opportunity was given to the aforementioned as well as any other interested party to submit comments. Responses to this will be summarised in an appendix to the final DA.

# Does the CIS include relevant stakeholder groups, given the nature of the authority's area?

Yes. The relevant known stakeholder groups are those listed in Appendix 7 & 8. These are considered to reflect the appropriate groups and interests for the purposes of the preparation of the JLDP. Exclusion from the current register does not preclude a new group's inclusion at a future date.

# Is it clear about the type of involvement proposed for each relevant stage and task, and do these techniques/processes appear appropriate to the task/stage?

Yes. The type of involvement at each stage is clearly set out in Appendix 3. The types of involvement outlined are considered to be appropriate for each of the stages concerned.

#### Does the authority demonstrate the ability to resource and manage the processes?

Yes. The resources estimated to be required in terms of staff and expenditure are set out in sections 3.1 and 3.2 of the DA. The Community Involvement Scheme has been drawn up taking account of the resources, both staff and financial, that the Councils have available.

#### Are there clear roles for Members, Executive and officers?

Yes. The roles of Members and officers are set out in sections 6.7 and 6.8 and Appendix 3 of the DA. Each Council's Executive Committee will be directly involved in the decision making process at the stages up to and including the pre-Deposit stage. The Joint Planning Policy Committee will take relevant decisions during the post pre-Deposit stage.

#### Is there a means of establishing a representative cross-section of views?

Yes, a variety of organisations as outlined in Appendix 7 and 8 will be involved in the process. In addition, it is intended that a Key Stakeholder Group will be established, and

## APPENDIX 2

that the Gwynedd Citizens Panel be used as representative "control groups" (see section 6.5, Appendix 3 and Appendix 9 of the DA)

## Is it clear what is expected from participants at each stage?

Yes. This is stated clearly in section 6.11 of the Delivery Agreement.

# Does it show how the output from community involvement in each stage/task will be communicated to participants and interested parties (feedback mechanisms)?

Yes, this is detailed in Appendix 3

# Is it clear how the output will be transparently recorded as influencing the plan and SA/SEA?

Yes, this is clearly stated in Appendix 3.

## Does it indicate how the authority will monitor (and change) the CIS?

Yes, this is set out, with details of the monitoring and review of the whole Delivery Agreement, in section 5.1

## CONDUCTING AN EQUALITY IMPACT ASSESSMENT

DRAFT DELIVERY AGREEMENT FOR THE ANGLESEY AND GWYNEDD JOINT LOCAL DEVELOPMENT PLAN

## 1) AUTHOR(S) OF THE ASSESSMENT

Nia H Davies, Planning Manager (Policy) Joint Planning Policy Unit Anglesey and Gwynedd

## 2) PARTNERS

Note all the individuals and groups who need to be included in the assessment process: These could include front line staff, partner organisations, specialist organisations etc.

JLDP Key Stakeholder Group that will include representatives of the local partnerships, which represent equalities target groups (i.e. an individual's gender, disability, age, ethnicity, sexual orientation, belief and faith); Equalities Impact Assessment Group, i.e. representatives of the local equalities forums and Gwynedd and Anglesey County Council's Equalities Officers; Local and national groups that represent the welfare of races, ethnicity or nationality; various religious groups; the welfare of disabled individuals (see Appendix 7 of the Delivery Agreement)

## 3) START DATE

14<sup>th</sup> April 2011 (i.e. the 1<sup>st</sup> day in the public consultation period about the Delivery Agreement)

## 4) END DATE

17<sup>th</sup> June 2011

## 5) RELEVANCE

You should outline what relevance the policy/ service/ procedure has in relation to each of the general equality duties and to each of the equality groups. There may not be a relevance to all categories, but is any are noted, then you will need to complete the assessment

## 5a) Relevance to the General Duties

#### Positively promoting equality

The Delivery Agreement, via it Community Involvement Scheme, sets out the Councils' intention to contact and consult with the public, including members of the community that are usually hard to reach, and groups and organisations that represent the welfare of racial groups, ethnicity or nationality; various religious groups; the welfare of disabled individuals.

• Getting rid of illegal discrimination, harassment and victimisation

Extensive consultation will reduce the risk of any discriminatory arrangements

## • Promoting equal opportunities

By adhering to the Delivery Agreement it will be possible to draw up new land use planning policies that respond well to the needs of individual communities.

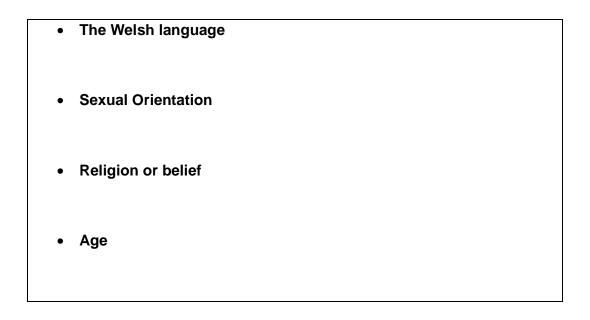
## • Encouraging good relationships

The Delivery Agreement aims to secure that communities and stakeholders have every opportunity to take part from the outset in the process of preparing the Joint LDP.

## 5b) Relevance to equality groups

The issues and trends referred to in Part 2.1 and in appendix 2 of the Delivery Agreement is unlikely to affect everyone equally. The JLDP can potentially have an impact on all the equalities groups listed below. For example, evidence suggests that minority racial groups, women, disabled individuals, children and young people and the elderly are more likely to suffer poverty and social exclusion compared to other groups. Another example of inequality in terms of effect is fuel poverty, which seems to be more prevalent in fragile households, e.g. those occupied by an elderly person, child or a disabled person. The JLDP's strategy and policies could have a detrimental impact or discriminate against different groups in the community or make a positive contribution to equalities. Working with representatives of groups in accordance with what is set out in the Delivery Agreement will help to identify the important issues early on in the process

- Race
- Sex (include transsexual, maternity and pregnancy issues)
- Disability



#### 6) AIMS AND OBJECTIVES OF THE POLICY/ SERVICE/ PROCEDURE

Note the reason for the policy and what the Authority aims to achieve through it

Gwynedd Council and Anglesey County Council must prepare a LDP. The JLDP will focus on land use planning matters that are specifically important to the local area. The intention is that the JLDP's strategy and policies will be based on a thorough understanding of the area's needs, opportunities and constraints. The Delivery Agreement's purpose is to provide information about the timetable for preparing the JLDP as well as setting out who the Councils intend to contact, when and how the public and others can contribute to the process and the contents of the JLDP, as well as what happens to the responses. The partnerships, bodies and organisations that represent the equalities groups have been identified in the Delivery Agreement. However, it isn't clear whether the JLDP will be subject to an EIA.

## 7) INVOLVEMENT AND CONSULTATION

What involvement and consultation exercises were conducted in relation to the policy/ service/ procedure and what were the outcomes?

Individuals that are registered on the JLDP's database and the General and Specific Consultation Bodies were contacted – see Appendix 7 & 8 of the Delivery Agreement to see their names.

According to the Delivery Agreement the above will receive updates about the JLDP process at key stages. The representatives of the partnership and organisations that work on behalf of the equalities groups will receive an invitation to contribute to and influence the contents of the JLDP – see Appendix 3 and 9 of the Delivery Agreement

#### 8) AVAILABLE EVIDENCE

Evidence can be based on local or national data, on consultation, monitoring, staff comments etc.

Section 2.1 and appendix 2 of the Delivery Agreement provide a description of the area as well as key strategic facts and figures.

There is a close relationship between the Sustainability Appraisal, which incorporates the Strategic Environmental Assessment, and the EIA. The Scoping Report that will form part of the Sustainability Report will provide the baseline information that will help to identify the relevant sustainability objectives. Some of these objectives will relate to the equality strands.

The Councils are in the process of preparing Strategic Equalities Plans in accordance with the 2010 Equalities Act. As part of this process, they will be collecting evidence about both County's equality needs in order to identify equalities objectives. This evidence can also contribute to the development of the JLDP.

#### 9) EVIDENCE GAPS

Note any evidence gaps and how these will be filled.

In order to undertake a EIA of the JLDP the relevant baseline information will have to be formally identified.

## 10) WHAT IS THE ACTUAL/ LIKELY IMPACT?

#### 10 a) On equality groups

See the response to 5a, 5b a 6 above.

#### Race

We will consult with local groups that represent minority ethnic groups (see Appendix 7)

In order to secure engagement, we shall consider producing information in languages other than Welsh and English, in accordance with specific needs that may arise.

Sex

We will ensure input from women and men. We do not currently have specific contact with transgender groups, but it is anticipated that contact will be made during the process of preparing Statutory Equalities Plans. This group's views will be considered in accordance with developments

## • Disability

We shall consult with local groups that represent disabled individuals (see Appendix 7).

We shall ensure that our contact with disabled individuals is accessible and appropriate. We shall provide materials and communication methods using alternative formats e.g. BSL, audio tapes, easy to read versions, etc) in accordance with need

## • The Welsh language

We shall consult with local groups that represent the well-being of the Welsh language (see Appendix 7)

Anyoone can contribute to the process in Welsh or English

## • Sexual orientation

We shall consult with local groups that represent gay, lesbian or bisexual people (see Appendix 7)

## Religion and belief

We shall consult with different faith groups (see appendix 70, ensuring that our arrangements are not inimical with cultural or spiritual needs (e.g. respect holy days and holidays)

## Age

We shall consult with local groups that represent different age groups (see Appendix 7)

## 10b) The general duties

See response at 5a, 5b and 6 above By following the arrangements set out in the Delivery agreement and the Equalities Impact Assessment we are confident that the process will conform to the General Duties set out in the Equalities Act 2010, i.e.

- Positively promoting equality
- Getting rid of illegal discrimination, harassment and victimisation
- Promoting equal opportunities

• Encouraging good relationships

#### 11) ADDRESSING THE IMPACT

(More than one result may be relevant)

#### Outcome 1: No great change

The Assessment shows that by operating in accordance with the requirements of the Delivery Agreement the process of preparing the JLDP will be inclusive, i.e. there shouldn't be a potential to discriminate in terms of getting input into the process. Every effort is made to promote equalities and this will ensure that the JLDP will be based on a thorough understanding of the area's needs, constraints and opportunities.

#### 12) MONITORING AND REVIEWING ARRANGEMENTS

As part of the work of preparing the JLDP we shall have to publish a document that sets out how we have engaged with communities and other stakeholders and what transpired from these discussions. We shall have to monitor who will be providing an input in order to try to ensure that the equalities groups take advantage of the opportunities available to influence the JLDP

#### 13) ACTION PLAN

An action plan, outlining the actions, responsibilities, timescale and review and evaluation processes should be appended.

Actions	Responsibi lity	Timetable	Monitor and evaluate
Further discussions with the Strategic Direction unit (Gwynedd Council) and the Corporate Policy Unit (Anglesey) about how we can adapt the EIA (if required)/ apply the EIA toolkit to the key stages in the	Joint Planning Policy Unit	2011	Agreement on the EIA toolkit to be applied to the JLDP

JLDP preparation e.g. identify growth and distribution options, formulating strategic policies			
Establish an EIA Panel to help the Joint Planning Policy Unit to undertake an EIA of the JLDP at key stages	Joint Planning Policy Unit	2011	The Panel meets at relevant stages between 2011 and 2014/5

## 14) DECISION MAKING

**APPENDIX 1** 





# Draft Anglesey and Gwynedd Joint Local Development Plan Delivery Agreement

# **APPENDIX 1**

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### PART 1: Context

#### 1.1 Introduction

- 1.1.1 The Planning and Compulsory Purchase Act 2004 makes it a requirement for local planning authorities in Wales to prepare a **Local Development Plan** (LDP) for their areas. Anglesey County Council and Gwynedd Council have decided to prepare the LDP jointly for Anglesey and Gwynedd Planning Authority areas. Those areas of Gwynedd inside the Snowdonia National Park do not form part of the Joint LDP area.
- 1.1.2 When the Joint LDP is adopted, it will replace the Development Plans shown in the table below. It will also replace the Anglesey Unitary Development Plan (that was stopped in 2005), which currently is a material planning consideration for determining planning applications by Anglesey County Council.

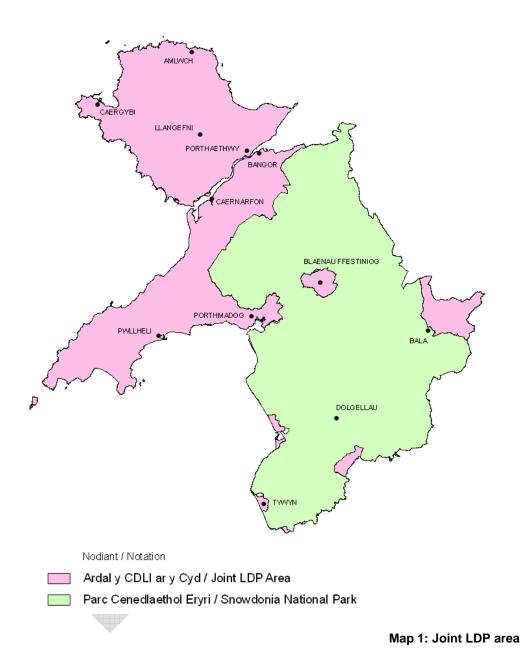
Anglesey Planning Authority Area Gwynedd Planning Authority Area

- Gwynedd Structure Plan Gwynedd Unitary (1993) Development Plan (2009)
- Isle of Anglesey Local Plan (1996)

Table 1: List of Development Plans that will be replaced after adopting the Joint LDP

Once the Joint LDP is adopted, the majority of decisions on planning applications in the two Planning Authority areas will be based on the contents of the Joint LDP.

- 1.1.3 Some of the main objectives of preparing the Joint LDP are the following:
  - complete a plan that will be the basis of decisions on planning applications that will be more relevant, inclusive and attractive to local communities, and to
  - encourage collaboration amongst key partners.
- 1.1.4 Firstly, Anglesey County Council and Gwynedd Council, as the Planning Authorities responsible for planning matters in Anglesey and that part of Gwynedd outside the Snowdonia National Park area, must draft a **Delivery Agreement.**



#### 1.2 What is a Local Development Plan?

- 1.2.1 It will state what the strategy and objectives are for development and land use in the Anglesey and Gwynedd Planning Authorities area and will include policies used to implement them over a period of 15 years, namely, between 2011 and 2026. The Joint LDP will have a significant influence on the development of the whole area and individual communities. It will provide guidance regarding the location of new houses, employment opportunities and leisure and community facilities and where these will be built in the area. The Joint LDP will be used to determine which developments will receive permission in the future by the Councils and where.
- 1.2.2 It is a requirement for the Joint LDP to be 'sound', i.e. showing good judgment and that it can be trusted. The matters that are important to the area must be examined, based on evidence regarding the economy, the society and the environment and fair consideration must be given to practical alternative options. Part 2 of this document provides a brief summary of the population characteristics of the Joint LDP area, along with a brief summary of the local context of this document.
- 1.2.3 The Joint LDP has to ensure that the developments are economically, socially and environmentally sustainable. The **Sustainability Appraisal Report** will show how these have been considered. More details regarding this Report, along with the **Appropriate Assessment**, are available in Part 2 of the DA.
- 1.2.4 Once it has been adopted, the Joint LDP will :
  - be clear, transparent, brief and available for inspection by the public;
  - be easy to review in future;
  - provide guidance on the location and type of development;
  - provide a clear and sound basis for decisions on individual planning applications and appeals;
  - avoid duplicating national planning policy;
  - include the development strategy in the Planning Authority area of Anglesey and Gwynedd;
  - show areas that will change or areas that will be protected;
  - include generic development policies;
  - consider statutory and other key plans and strategies, such as the Community Strategy and the Wales Spatial Plan.
- 1.2.5 As it is anticipated that the Joint LDP will be clear and more focused, there is an important role for the **Supplementary Planning Guideance** to support the Joint LDP strategy, its polices and designations by

providing more technical and detailed guidance. Further information regarding these Guidelines is available in Part 2 of the DA.

#### 1.3 What is a Delivery Agreement (DA)?

- 1.3.1 A DA must be prepared before being able to proceed to the formal process of preparing the Joint LDP. The final version of the DA is an important and legal part of the process of preparing the Joint LDP and forms an official agreement between the Councils of Anglesey and Gwynedd and Welsh Government. During the Public Examination of the LDP, any deviations from the DA that were not agreed by the Government forms an important test of soundness of the LDP. The contents of the DA and the manner in which the Councils will implement it is therefore crucial to the overall success of the Joint LDP.
- 1.3.2 This DA was formed in accordance with the relevant planning legislation, regulations and guidelines, including the following:
  - Town and Country Planning (Local Development Plans) Regulations 2005;
  - Local Development Plans Manual 2006.

The relevant legislation, regulations and guidelines can be seen on the Government's website (<u>www.wales.gov.uk</u>).

- 1.3.3 The DA replaces the amended DA that was prepared and adopted by Anglesey County Council in January 2009.
- 1.3.4 There are two main sections to this DA, namely:

# Section A – Joint LDP Preparation Timetable Management Plan that will state:

- the timetable for the preparation of the Joint LDP
- the scope and influence of the Joint LDP
- what is likely to influence the process of preparing the Joint LDP and its content
- what will be the budgetary and staff resources commitment within the Councils for preparing the Joint LDP

#### Section B – Community Involvement Scheme that will state:

- with whom the Councils will contact during the preparation of the Joint LDP;
- how and when Council officers, elected Members, the public, groups with an interest in the area and developers can contribute to the overall process;
- what happens to the representations.

More information regarding the Community Involvement Scheme is in Part 6 of the DA.

#### **1.4 Preparing the DA**

1.4.1 A draft DA will be prepared and it will be the subject of consultation with key stakeholders. Every observation received will be given due consideration and the DA will be amended where it is appropriate to do so. When the Councils decide that they are satisfied with the DA, it will be submitted to the Welsh Government for its agreement. Appendix 1 includes a flow chart, showing the process that must be followed when preparing the DA. The Councils will have to keep an eye on progress against the content of the DA. Should it be necessary to make amendments, then the same process will have to be repeated.

### SECTION A: JOINT LDP PREPARATION MANAGEMENT PLAN

#### PART 2: Scope of the Joint LDP and how it is influenced

#### 2.1 Scope of the Joint LDP

- 2.1.1 When preparing the Joint LDP, it is important that consideration is given to its form and content. The Joint LDP will concentrate on matters that are particularly important to the area of the Joint LDP and it will not repeat national planning policy unnecessarily. The policies and proposals in the Joint LDP must be based on a thorough understanding of the needs, opportunities and restrictions of the area. A map to show the location of the Joint LDP area is included on page 2 and the following paragraphs provide a brief outline of the area.
- 2.1.2 The area of the Joint LDP includes Anglesey and a part of Gwynedd. The mainland of Gwynedd is linked with Anglesey by means of road and railway bridges. The Joint LDP area is a rural area with a total land surface area of approximately 3,260Km<sup>2</sup>. This makes it one of the largest areas in Wales in terms of surface area that is the subject of a LDP.
- 2.1.3 The Joint LDP area has the largest area in terms of coastline approximately 511km. The coastline extends around the Isle of Anglesey and then from Lafan Sands on the eastern shore of the Menai Straits in the north of Gwynedd onwards to Caernarfon Bay, Bardsey Island and finishing in Tywyn, on Cardigan Bay, in the south. Most of the coastline is located around the Isle of Anglesey, which extends to 50Km, and 88Km of the coastline around the Llŷn peninsula has been designated as a Heritage Coast.
- 2.1.4 The main towns are Bangor, Blaenau Ffestiniog, Holyhead, Caernarfon, Llangefni, Porthmadog and Pwllheli. There are a number of other smaller key towns such as Barmouth, Amlwch, Beaumaris, Nefyn, Menai Bridge and Tywyn. The area adjoins the counties of Conwy and Denbighshire to the east, Powys to the south-east and Ceredigion to the south and the area of the Snowdonia National Park Authority that is to the south also.
- 2.1.5 One of the most prominent features of the Joint LDP area is the high quality of the landscape and the environment. There are two Areas of Outstanding Natural Beauty and a substantial number of local, national and regional nature conservation designations. Also seen here are two of the sites that form World Heritage Sites the Castle and Town Walls of the towns of Edward 1, namely Caernarfon Castle and Town Walls and Beaumaris Castle.

2.1.6 A study of the North West Wales Labour Market commissioned by the Welsh Government (2010), describes the performance and forecasts for the local economy in Anglesey and in Gwynedd as follows:

Anglesey – deep recession, poor outlook

From 2008-2010 employment is estimated to contract by 8.9%, approaching 1,500 jobs. By far the lion's share of jobs are concentrated in manufacturing, which accounts for around two-thirds of the job numbers lost; a large proportion of these jobs accounted for by the closure of AAM.

Employment continues to fall 2010-2015 (by 3.1%, approaching 500 jobs) reflecting falling jobs in manufacturing, public administration and electricity generation, as the Wylfa station is decommissioned in 2010 impacting specifically on Anglesey North.

From this point onwards, whilst the economy stabilises, in the absence of a replacement for Wylfa, the Anglesey economy appears to be one in long-term decline.

Gwynedd - medium-term vulnerability

The effects of the recession are significant in Gwynedd with the loss of around 1,300 jobs (-3.2%) across a range of sectors. Agriculture in contrast performs reasonably well with sterling depreciation against the Euro making products more competitive within the European market, particularly beef and lamb exports.

The public sector is a significant component of the Gwynedd economy with key institutions based here including Gwynedd Council, Bangor University and Ysbyty Gwynedd. Hence employment levels continue to fall 2010-2015 with the loss of around 600 jobs (-1.5%), mainly in the public sector.

From 2015 the economy gradually begins to stabilise with some modest growth. Growth over this period is negatively impacted by the reduction in employment at Trawsfynydd, which combined with a fall in agricultural employment, will specifically impact Meirionnydd.

- 2.1.6 Appendix 2 includes an outline of strategic issues and trends in the Joint LDP area, along with a map showing landscape and environment features of recognised national or international importance.
- 2.1.7 The process of Joint Planning for Gwynedd Tomorrow during 2010 has identified a series of draft outcomes and sub-outcomes for Gwynedd. These are identified in the table below.

#### Draft Strategic Outcomes and Sub-outcomes for Gwynedd

#### 1. A Flourishing Economy

- i. Quality jobs within the county and the population with skills to take advantage of them
- ii. A local economy that takes advantage of high value sectors including a green and sustainable economy
- iii. Key sectors that maintain basic employment that has the capacity to cope with change
- iv. A workforce that is supported to cope with substantial changes in the local economy
- v. The social sector playing a full part in ensuring a strong and varied economy
- vi. A robust infrastructure to promote the success of the economy across Gwynedd

#### 2. A Sustainable Environment

- i. Gwynedd's carbon footprint is low
- ii. The people and communities of Gwynedd are able to cope with climate change

# 3. Children and Young People of Gwynedd Succeed in Having a Good Future

- i. Parents and families are successful in bringing up and caring for their children
- ii. Children and young people are able to learn, gain crucial skills and to venture
- iii. Children and young people are able to voice their opinions and participate fully in the lives of their communities
- iv. Children and young people are able to live healthily and participate in physical, cultural and social activities.

#### 4. Strong and Safe Communities

- i. Thriving and self-sufficient communities
- ii. The people of Gwynedd have access and reasonable transport to quality services
- iii. More young people and families of working age choosing to remain in the county to live and work
- iv. Gwynedd communities and families are supported to rise from poverty
- v. Gwynedd people feel safe within their communities
- vi. Suitable housing for the needs of Gwynedd residents
- vii. Towns and villages that are suitable for the needs of Gwynedd residents
- viii. The Welsh language and culture flourishing in Gwynedd communities.

#### 5. Better Health and Care in the Community

- i. Gwynedd residents receive appropriate support to live more independently
- ii. Gwynedd residents live healthy and safe lives
- iii. Gwynedd residents have equal opportunities to good health.

#### Table 2: Strategic results for Gwynedd

- 2.1.8 Currently, Anglesey's Community Strategy (2005) identifies the six following key strategic aims:
  - Create a thriving future for Anglesey by sustainable economic regeneration,
  - Promote healthy and active individuals and communities,
  - Protect and promote the island's rich, varied environment of high quality
  - Promote a safe island where people can live safely in their homes and communities without fear of crime,
  - Support strong and inclusive communities that thrive,
  - Support communities that are completely bi-lingual, where the Welsh language, culture and heritage can succeed and thrive.
- 2.1.9 Anglesey Local Services Board has already started the process of reviewing the Community Strategy and its evidence base.
- 2.1.10 The work of developing the evidence base for the Joint LDP in order to identify the main matters and objectives to be discussed in the Plan, along with deciding on its basis, means reviewing the information and data available already regarding the above (or any updates of them) in a wide range of documents, including local, regional and national strategies. In addition to this, there will be a need to examine factors involved with the demand for development and development opportunities. Analysis of the information and data about the above will influence the composition of groups/ forums that the Councils will target in order to ascertain their expectations and aspirations for the Joint LDP and achieve as much common understanding as possible on particular issues.

#### 2.2 Likely Format of the Joint LDP

- 2.2.1 The following will be roughly the format of the Joint LDP:
  - Introduction

- Strategy vision, main objectives, strategic matters, key/strategic policies and monitoring targets.
- Generic policies
- Principal land-use designations
- Specific policies/proposals for individual areas where there will be change or where protection is required
- Brief justification for policies
- Proposals map.

#### 2.3 Supplementary Planning Guidance

- 2.3.1 Supplementary Planning Guidance (SPGs) are non-statutory documents and they are prepared in order to reinforce policies or proposals in a LDP. SPGs are important in the planning process and a material consideration when determining planning applications. The Councils have a series of SPGs that reinforce the current development plans and the process of preparing the Joint LDP means that these will have to be reviewed and possibly new ones will have to be prepared. A list of the current SPGs will be published, noting if it is anticipated that they will have to be amended, and identifying new ones when publishing the Pre-deposit Joint LDP.
- 2.3.2 Relevant stakeholders will be consulted when the current SPGs are amended and when new ones are drafted. They will be published and will be available for public inspection. Whenever possible, it is intended to hold the consultation concurrently with the consultation on the Joint LDP (especially where the SPG can assist readers to better understand a policy or proposal in the Joint LDP). This will not be possible every time and in such circumstances there will be a period of separate public consultation on those SPGs. The Councils will adopt the SPGs that support the Joint LDP after the Inspector's report regarding the robustness of the Joint LDP has been received.

# 2.4 Sustainability Assessment (including a Strategic Environmental Assessment) and a Appropriate Assessment

2.4.1 The Planning and Compulsory Purchase Act 2004 states that the Joint LDP must be the subject of a Sustainability Assessment (SA) and to report on the findings of this work throughout the process of preparing the Plan. Also, the Joint LDP is recognised by European law as the type of plan that must be the subject of a Strategic Environmental Assessment (SEA). SEA Regulations have their own specific requirements. Despite this, it is possible to evaluate the Joint LDP in accordance with the requirements of these Regulations jointly with the SA. This is proposed and will be in accordance with the Government's guidelines on this matter.

- 2.4.2 The Joint LDP will deal with linguistic and cultural matters, and equality and health matters. The SA process will assess the effect of the Joint LDP on these matters. This aspect of the SA process will be informed by undertaking an Equalities Impact Assessment, Health Impact Assessment, Welsh Language Impact Assessment at key stages during the Joint LDP preparation process. The joint SA and SEA will provide the relevant information for forming appropriate policies in the Joint LDP throughout its preparation process.
- 2.4.3 In addition to this, another European law states that any plan or programme that is likely to have a significant effect on a Natura 2000 site (namely a Special Area of Conservation –SAC, Special Protection Area –SPA, or a RAMSAR site) must be the subject of Habitats Regulations. An Appropriate Assessment may have to be undertaken of the Joint LDP to conform to these Regulations. The aim of these Regulations is to ensure the accuracy of the sites in question. The findings of this work will also be included regularly in the Joint SA and SEA.
- 2.4.4 More details regarding the key steps and the timetable for their completion are available in Appendix 3. When preparing the Joint AC and SEA, the Sustainability Assessment Task Groups will be used that will include professional officers with an interest and expertise in the relevant fields. At appropriate times, representatives from specialist organisations will join this Group. An external consultant with expertise in the field has been appointed to check the work throughout the process as well as preparing relevant documents and consulting with environmental groups. The Groups will assist with the work of assessing the effects of relevant parts of the Joint LDP on the society, the economy and the environment.

# 2.5 Links with key national, regional and adjoining local policies and strategies

It's important to consider how national and regional policies and strategies, along with policies and strategies of adjoining authorities, can influence the Joint LDP area, e.g. what role the Spatial Plan anticipates for the area; proposals in the Wales Transport Strategy; initiatives in the Regional Transport Plan. The key policies and strategies have been recorded and they will be reviewed in order to develop a thorough understanding of their requirements and the resulting opportunities or restrictions.

#### 2.6 Other plans and strategies for Anglesey and Gwynedd

2.6.1 The Councils are committed to achieve the visions of the Community Strategies for Anglesey and Gwynedd through the aims and objectives of a number of plans and strategies for which the individual Councils are responsible for preparing or those that are prepared by

collaborating with others. Corporate synergy is crucial to achieve this and as the Joint LDP will aim to achieve the element of land use of all the relevant plans and strategies, it has a key role as one of the strategic corporate documents of the two Councils. Dealing with matters in a coherent way will also ensure that the Councils will not duplicate work that has already been completed.

- 2.6.2 The evidence base for the Joint LDP will also draw from the wide range of current corporate plans and strategies that include the following:
  - Gwynedd's Community Strategy (2008-12)
  - Gwynedd's Local Housing Strategy(2009-12)
  - Gwynedd's Regeneration Strategy (2007-13)
  - Children and Young People Plan for Anglesey (2008-11)
  - Health, Social Care and Well-being Strategy for Anglesey (2008-11)
  - Llŷn AONB Management Plan (2010-15)
  - Anglesey AONB Management Plan Review (2009-15)
  - Anglesey Life (2007)
  - Anglesey Energy Island Programme (2010)

The evidence base is currently being developed. A list of documents will be available to be inspected on the Councils' websites, in public libraries and at the Councils' main offices in Bangor, Caernarfon, Dolgellau, Llangefni and Pwllheli.

- 2.6.3 The Community Strategies for Anglesey and Gwynedd and several other key strategies/plans are being reviewed by the Councils and their partners during 2010-2012. The early stages of these reviews will be concurrent with the early stages of preparing the Joint LDP. This will provide an opportunity for joint-planning and both Councils have measures in place to facilitate this.
- 2.6.4 In order to ensure that the Joint LDP achieves this synergy and to ensure it reflects the corporate and strategic objectives of the Council, a Joint LDP Panel was established that includes Councillors from both Councils. The Panel will convene on a regular basis and will provide guidance regarding policy and proposals, along with management of the process. The Joint Planning Policy Unit (see 3.1.3 below), will support and report to the Panel. An invitation will be given to officers from other Units to attend meetings as required to give evidence and This Panel will have no authority to make provide assistance. decisions. It will make recommendations to the Joint-Planning Policy Committee and/or to the Anglesey Executive Committee/ Gwynedd Council Board, which have the authority to make decisions on behalf of the Councils, unless regulations note otherwise. The Table in Appendix 4 broadly shows what will be the role of the various committees.

#### 2.7 Tests of Soundness

- 2.7.1 The Joint LDP must pass the 'soundness' test. Preparing the Joint LDP in accordance with the published DA is one of the soundness tests. Crucially, a sound plan will be a plan that: has been properly prepared in accordance with statutory requirements; based on sound and credible evidence and has been developed with continuous contribution by the community; shows policy integration and contributes towards ensuring sustainable development.
- 2.7.2 The Inspector will undertake a Public Examination that will decide whether or not the Joint LDP is robust. The Planning Inspectorate has published guidelines on the matter, namely 'A Guide to the Examination of Local Development Plans' and it can be seen on the Planning Inspectorate website (<u>www.pins.gov.uk</u>). The soundness tests are listed, for information, in Appendix 5 of this DA.

#### PART 3: The Resources and the Timetable

The timetable for preparing the various steps in the process of preparing the Joint LDP, how the process is managed and information regarding the resources required for its preparation is one key element of the Delivery Agreement (DA).

#### 3.1 The resources - staff

- 3.1.1 It is a requirement for the Councils to commit staff and funding resources for undertaking the various steps in the process of preparing the Joint LDP.
- 3.1.2 The Project Board, that includes the following officers, will be responsible for the overall completion of the Joint LDP.

Anglesey County Council: Gwynedd Council	
<ul> <li>Corporate Director Environmental and Technical Services</li> <li>Head of Planning Service and Public Protection</li> </ul>	<ul> <li>The Corporate Director will provide strategic guidance in the fields of health, well-being and social care, provider, leisure, transportation, housing and regulatory fields (planning and public protection).</li> <li>Head of Regulatory Department (Planning, Transportation and Street Care, Public Protection)</li> </ul>

#### Table 3 Joint LDP Project Board

3.1.3 A Joint Planning Policy Unit was established in order to lead on the day-to-day work of preparing the Joint LDP and any consultation documents. The following table shows the structure of the Unit and an estimate of officer time given to preparing the Joint LDP.

Officer title	% of officer time
	allocated for the
	-
	JOINT LDP
Environmental Services Manager,	20
0,	20
Gwynedd Council	
Planning Policy Manager x 1	70
Planning Policy Team Leaders x 2	70
5,	
Diamaina Baliau Canian Officana u A	00
Planning Policy Senior Officers x 4	80
Dianning Doliny Officers, y 2	00
Planning Policy Officers x 2	90
Planning Policy Assistant x 1	90
Planning Policy Systems Assistant x	90
1	
Discusion Ourse and Assistants 4	00
Planning Support Assistant x 1	90

Table 4 Staff resources

- 3.1.4 Officers from other Services of the Councils will also be a part of various aspects of the preparation process of the Joint LDP, as required. This support will include assistance when forming policies, sustainability assessment, habitat regulations assessments and expert advice to respond to the observations received.
- 3.1.5 Consideration will be given to the possibility of employing additional staff to assist during specific times, e.g. during and immediately after the formal consultation periods. A computerised package has been purchased, made specifically to facilitate the process of placing key document on the internet to enable stakeholders to input their observations on-line and to facilitate the process of analysing the comments received.
- 3.1.6 When required, external consultants will be commissioned to undertake technical/specialist surveys to contribute to the Joint Planning Policy Unit's capacity to undertake surveys, or to provide advice on specific technical/specialist matters. This will be particularly true during the first few years of the programme. It is anticipated that a sum of up to approximately £400,000 will be needed for this work. The following table identifies <u>some</u> of the possible matters that need this type of attention.

#### Subject

Population projections, national households and housing — analysis and understanding

Needs of the housing market – analysis and understanding of the drivers

Viability of housing developments – methodology for their assessment

Future needs of the local economy and an assessment of quality and supply of employment lands

Retail needs and capacity, including the role of centres and town centres

Needs and capacity of the tourist sector

Assessment of open recreational and green spaces

Needs of Gypsies and Travellers and responses to them

An assessment of the character of the landscape

A renewable energy assessment

An urban capacity study - true potential to supply the demand

A Level 1 (and possibly Level 2) Strategic Flood Risk Assessment

Guidance regarding the SEA and Appropriate Assessment process

Table 5 Possible matters when external technical expertise will have to be purchased

## 3.2 The resources – funding

3.2.1 Based on previous experience of preparing development plans and the experience of other authorities the Councils have allocated a sum of money to ensure that the Joint LDP moves forward through the process in accordance with the Delivery Agreement, at least until the Public Examination. Bids will be made for additional funding if required by means of the usual internal bidding processes of the Councils.

#### 3.3 The timetable

3.3.1 The Planning and Compulsory Purchase Act 2004 and the Town and Country Regulations (Local Development Plans) (Wales) 2005 note the steps that should be taken for preparing a Joint LDP. Table 1 below states the key steps in the process of preparing the Joint LDP and it notes the proposed rough timetable for the completion of these steps. The timetable is based on the resources referred to above and it acknowledges the Council elections in May 2012. It is aimed to ensure that key discussions with Councillors, Strategic Officers and the Stakeholders Group will have taken place and important discussions regarding the vision and general objectives for the area, the preferred strategy, the implications for developments as a result of implementing this strategy, including identifying any major sites and a series of smaller sites, will have been taken by this time. A more detailed timetable can be seen in Appendix 3.

Step	Step in the preparation process Timetable		
	Definitive Timetable		
1.	Preparing and publishing the final Delivery Agreement ( <i>Regulation 5-10</i> )	January - November 2011	
2.	Review and develop the evidence base	July 2010 - July 2012	
3.	Pre-deposit participation – preparing the pre-deposit documents that will outline the main aims and preferred strategy ( <i>Regulation 14</i> ). This will not be the full draft of the Joint LDP	January 2011 – July 2012	
4.	Pre-deposit Consultation – a period of 6 weeks ( <i>Regulation 15</i> ) Formal consultation on the pre-deposit documents and the Sustainability Appraisal Report	September 2012 - October 2012	
5.	Participation – developing the evidence base further and preparing the Pre-Deposit Joint LDP (full draft plan) based on the evidence base that includes the response received to the pre-deposit documents.	November 2012 - September 2013	
6.	Placing the Joint LDP and associated documents on deposit – consultation period of 6 weeks ( <i>Regulation 17</i> )	October 2013 - November 2013	

	Indicative Timetable <sup>1</sup>	
7.	Considering observations on the Deposit Joint LDP ( <i>Regulation 18 &amp; 19</i> )	December 2013 - June 2014
8.	Publishing observations regarding alternative sites and consultations upon them – a period of 6 weeks ( <i>Regulations 20 &amp; 21</i> )	January 2014 - February 2014
9.	Submitting the Joint LDP to the Government for Examination ( <i>Regulation 22</i> )	November 2014
10.	Independent Public Examination ( <i>Regulation 23</i> )	April 2015
11.	Publishing the Inspector's Report (Regulation 24)	January 2016
12.	Adopting the Joint LDP ( <i>Regulation 25</i> )	April 2016
13.	Monitoring and Reviewing	Annual report

#### Table 6: Timetable for preparing the Joint LDP

3.3.2 In accordance with the Joint LDP Regulations, the final timetable for taking steps 7-12 will be decided within 3 months from the end of the consultation period on the deposited Joint LDP. During this time, the Council will have agreed the timetable of the Public Examination with the Planning Inspectorate.

 $<sup>^{1}</sup>$  The timetable for steps 7 – 12 will depend on external factors and influences that aren't known to the Council at this point

### PART 4: Risk management

#### 4.1 Making decisions

4.1.1 Having considered all the relevant evidence, including opposing views expressed by different stakeholders, it will be the responsibility of the Anglesey Council Board of Commissioners/ Executive Committee and Gwynedd Council's Board to make decisions about the content of documents early in the process of preparing the Joint LDP, i.e. the Delivery Agreement and the Pre-deposit Documents. The Joint Planning Committee will then make similarly informed decisions about the content of documents at other stages in the Plan preparation process, except where the authority of the full Councils is a statutory requirement. The table in Appendix 4 identifies the role of the various committees.

#### 4.2 Factors that could influence the process

4.2.1 The Councils are of the opinion that the timetable that has been identified is realistic and can be achieved. Every effort will be made to keep to that timetable. However, some matters have been identified where there is a risk that they could lead to a departure from the timetable noted in this DA. More details regarding the risks and the steps that are intended to be taken to meet/mitigate those risks are in Appendix 6.

## PART 5: Monitoring and Reviewing

#### 5.1 Monitoring and Reviewing against the DA

- 5.1.1 The Joint LDP Project Board will monitor and review the progress made against the DA throughout the work of preparing the Joint LDP in order to ensure that the aims of the DA are being achieved in accordance with the proposed timetable. The following are examples where there could be a need to review and amend the DA:
  - If the process is delayed substantially in terms of the timetable (3 months)
  - If any substantial changes are required to the Community Involvement Scheme.
  - If there are any substantial changes in the resources available to the Councils.
  - If any new legislation, regulations or guidance from Europe, the UK or the Government make it a requirement that new procedures or tasks have to be implemented.
  - If there are any other changes to the environment that has a material effect on the presentation of the plan in accordance with the DA.
- 5.1.2 The Joint LDP Project Board will report on any significant deviation (3 months or more) from the timetable to each Council's Environment Scrutiny Committee, and then to the Anglesey County Council Executive Committee/ Gwynedd Council Board/Joint Planning Policy Committee, justifying the delay and recommending the appropriate steps.
- 5.1.3 If the Councils identify that there is a need to review the DA, there must be a re-discussion with the specific consultation bodies and agreement must be sought from the Welsh Government in accordance with the LDP Regulations.

#### 5.2 Annual Monitoring Reports (AMR)

5.2.1 After accepting the plan, the Councils will produce an Annual Monitoring Report (AMR) on the Joint LDP and the SA/SEA. In accordance with the guidance provided in the Local Development Plans Wales Regulations (2005), the report will include the period between 1 April – 31 March of each year and will be submitted to the Welsh Government by 31 October the same year. The AMR will be available for public inspection and for them to submit their observations upon it. The AMR will also assess how effective the policies and proposals of the plan have been implemented. If the policy has not been implemented, the Councils will explain the reasons for this and

they will note the steps they intend to take to ensure its implementation and any intention to modify the Joint LDP in order to replace or adapt the policy.

5.2.2 In accordance with the guidance of the Government, the Councils will attempt to integrate the method of monitoring the plan with their other strategies and plans, in particular monitoring/reviewing the Community Plans. Where the objectives of the Joint LDP are in accordance with those in other strategies, monitoring will highlight common indicators and targets.

#### 5.3 Reviewing the Joint LDP

5.3.1 After adopting the plan, the Councils intend to undertake a full review of the Joint LDP at least once every four years, although the frequency and timing will depend on the findings in the AMR/local circumstances. The review will include reconsideration of the 'robustness' of the plan, along with a re-assessment of the sustainability assessment and trends that become apparent and it will identify whether or not the plan needs to be modified. Should there be a need to modify the plan, the process undertaken to achieve this will be similar to the process of preparing it.

## SECTION B – COMMUNITY INVOLVEMENT SCHEME

## **PART 6 – Scope of the Community Involvement Scheme (CIS)**

## 6.1 Introduction

- 6.1.1 The Regulations of the LDP require that Councils work in partnership with stakeholders and communities early on in the process of preparing the Joint LDP and throughout the process thereafter. The main principles which are the basis for engaging with communities in the Joint LDP process are defined in 'LDP Wales' (2005) as follows:
  - To create circumstances that allow early participation and feedback at a time when people can see that an opportunity exists to influence the Plan;
  - To encourage the commitment of all stakeholders to an open and honest discussion on other practical development options when seeking consensus; and
  - To acknowledge the need to adopt methods of involving the community, including businesses, whilst also seeking the opinion of those people that would not usually participate.

## 6.2 Aims and Principles of the CIS

- 6.2.1 The purpose of public participation is to ensure that a wide range of communities and individuals who have an interest and specific consultation bodies participate in the decision making process regarding the contents of the Joint LDP. This is done by encouraging discussion and sharing relevant information. The Councils are of the opinion that involving communities in the Joint LDP process is crucial to ensure local ownership and the legitimacy of policies that will determine the development of the area in future. This method should reduce the time taken to adopt the plan by reducing the number of objections to policies in the Joint LDP and therefore reduce the time spent on the later stages of the process of preparing the plan. The process of reaching consensus is assisted by establishing and sharing a common base of information for key matters from the very beginning of the process.
- 6.2.2 The CIS will provide an understanding of the following:
  - The features of the communities within the Joint LDP area a taste of the area's population profile is found in Part 2 of the CIS;
  - The periods when the communities can participate in the process and to what extent;
  - The range of possible methods and techniques used to ensure that communities can participate in the process.

6.2.3 The principles found in the public consultation and communication frameworks of the Councils, e.g. 'Gwynedd Council's Public Communication Strategy' (2009 – 2012), 'Gwynedd Participation Strategy' created by the Children and Young People Strategic Partnership, Anglesey County Council Community Consultation Framework and the Gwynedd and Anglesey Cynnwys Project set out the context for facilitating the involvement of the communities in the task of preparing the Joint LDP. The next section refers to the principles and relates them to the process of preparing the Joint LDP.

#### **Objectives for Involvement**

Access to	So that communities and stakeholders	
information	can make the correct choices and understand the context of the Joint LDP, appropriate and timely information will be provided, in an easily accessible and understandable form.	
Early Participation	Ensure that communities and stakeholders have every opportunity to get involved and participate from the very first stage of the process of preparing the Joint LDP. Contributions will be encouraged during the times of preparing the Joint LDP when ideas can best influence the process.	
Relevant Information	The available information will encourage involvement and participation throughout the process and it will be appropriate and relevant to each specific group, based on a clear understanding and the needs and experience of the communities and stakeholders.	
Regular Feedback	Provide regular feedback so the communities and stakeholders can see how ideas develop or be informed of why ideas cannot be developed further.	
Transparency	Be clear from the very beginning regarding who will take part and when, including their role during each stage.	
Sharing Information	Ensure that contributions from communities are then fed into work undertaken on plans and other key strategies.	

Table 7:	: The Principles of Public Particip	ation
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#### 6.3 From whom will we expect input?

6.3.1 We will be concentrating on getting input from the following:

**The Public**, namely individual members who live, work or stay in the Joint LDP area. One of the aims of the new Joint LDP system is to engage with members of the community that would not usually take part in the planning process. These hard to reach groups can include, for instance, young people, older people, gypsies and travellers, disabled individuals and individuals who are suffering due to economic and social deprivation. Analysis of the profile and characteristics of the local population indicate that these groups are those that need to be targeted at key stages in the process of preparing the Joint LDP. Current partnerships will have a role to play to reach some of these e.g. Children and Young People Partnership. Some of the general consultation bodies referred to below will also have a role to play.

Businesses, landowners, developers and agents: Some general consultation bodies (see below) will have a role to play to reach some in the business community, landowners and developers. Landowners and prospective developers and agents will have an opportunity to submit ideas for land that could be available to be developed early on in the process by registering information on the **Register of Possible Sites** (please see below).

**General Consultation Bodies:** Namely, groups and organisations which have a specific interest in the area e.g. bodies that represent the interests of different race or ethnic groups; bodies that represent the interests of those running their businesses in Joint LDP area; bodies that represent the interests of the Welsh culture in the area. A list of these can be found in Appendix 7.

**Specific Consultation Bodies**, namely those that the Council has to consult with e.g. the Government, Countryside Council for Wales, Community and Town/City Councils and nearby authorities. A list of these can be found in Appendix 8.

# 6.4 When will the communities and key stakeholders participate in the process?

6.4.1 The timetable for preparing the Joint LDP can be found in Appendix 3. Information can also be found on the opportunities that will be available to the communities and key stakeholders to take part in the process. There are two designated stages, namely the participation stage and then the consultation stage.

#### **The Public Participation Stage**

- 6.4.2 This stage mainly happens early on in the process of preparing the Joint LDP (up to July 2012). Although any discussions will be based on a clear structure, this stage will be less formal and will aim to seek to reach consensus on important and strategic matters. During this period, the aim is to reach an agreement on:
  - The main special and sustainable matters facing the Joint LDP area;
  - The vision of the community on the spatial future of the area;
  - The land use planning objectives for realising this vision;
  - The preferred strategy (after considering several options) for the scale and spatial distribution of new developments in future.

#### Public Consultation Stage and Formal Involvement

6.4.3 When the preferred strategy is chosen following community and key stakeholder participation, a more formal stage will begin which will involve periods of official public consultation. The Regulations state how much time should be allocated for this. Anyone will have an opportunity to submit written observations on the documents which will be available to view, and a formal record will be made of those observations. After consideration has been given to the observations, the work of drawing up a draft version of the Deposit Joint LDP will be undertaken. which can involve contacting organisations, establishments or partners formally to request information or specialist leadership. The Deposit Joint LDP will be available to view for an official period of 6 weeks, when it will be possible to submit observations on its contents to the Council. Should observations be received which offer sites that have not been included in the Deposit Joint LDP, then there will be a further period of public consultation. Objectors to the Deposit Joint LDP can submit their case to an Independent Inspector.

#### Sustainability Assessment/Strategic Environmental Assessment

6.4.4 Every stage of the Joint LDP will have to be the subject of a Sustainability Assessment. Sustainability Assessments are created through a technical process and interested parties are invited to submit observations. Work that will have to be completed early on during this process will be to identify the evidence base regarding the social, economic and environmental characteristics of the area. This evidence base and other information will form a part of the Scoping Report. This report will be the subject of a formal public consultation.

#### 6.5 Engagement, Consultation and Participation methods

- 6.5.1 A number of methods are used to facilitate the involvement of stakeholders and communities throughout the process of preparing the Joint LDP. It's important that the techniques used are appropriate for the purpose with regards to different stages of preparing the Joint LDP and for the purposes of different groups. Here is a list of the types of engagement and consultation methods that are considered for use:
  - Press Statements
  - Articles in 'Newyddion Gwynedd News' and 'Newyddion Mon'
  - Council Websites a specific part of the websites will be designated for information on the Joint LDP (www.gwynedd.gov.uk or www.anglesey.gov.uk)
  - "Cyswllt" news-sheet, intranet, staff e-bulletins over 10,000 individuals work for Anglesey County Council and Gwynedd Council, and a very high percentage of these workers, their families and friends, also live in the Joint LDP area.
  - Reception desks in the main Council Offices in Bangor, Caernarfon, Dolgellau, Llangefni and Pwllheli, payment offices, and local libraries.
  - Use of events/meetings that already exist e.g. youth clubs.
  - Direct contact (through letter or e-mail)
  - Adverts in local newspapers
  - Community Papers
  - Text messages and/or use of social networking sites (e.g. Facebook)
  - Holding workshops/open meetings
- 6.5.2 In addition to the above, the Councils are committed to using networks and partnerships that already exist, including:
  - Gwynedd Together Partnership
  - Gwynedd and Anglesey Local Service Boards
  - Gwynedd Economic Partnership
  - Gwynedd Environmental Partnership
  - Gwynedd Housing Partnership
  - Gwynedd Children and Young People Partnership
  - Gwynedd Health, Care and Well-being Partnership
  - Anglesey Planning Forum that includes representatives from focus groups involved with land use planning matters.
  - Anglesey Forum, that includes representatives from the Economic Regeneration Partnership, Area Regeneration Partnership, Crime and Disorder Partnership, Children and Young People Framework Partnership, Health, Care and Wellbeing Partnership Board.

• Anglesey Environment Forum.

#### Key Stakeholders Group of the Joint LDP

6.5.3 A Key Stakeholders Group of the Joint LDP will be established to assist with preparing the plan which will be a forum for constructive discussions. The KSG will include a cross-section of representatives which have a significant interest in the future development of the Joint LDP area. The possible members of the KSG can be found in Appendix 9 – these can change as the work of preparing the Joint LDP is ongoing. The members of the KSG will play an important role in the key stages of the preparatory work for the plan. They will help to note strategies and other options and asses them while the plan moves forward.

#### Citizen Panels for Gwynedd and Anglesey

6.5.4 Gwynedd Council has established a Citizen Panel and Anglesey Council is considering whether or not it would be appropriate to establish Citizen Panel. The Panels would be a means to investigate the opinion of a cross-section of the population of Anglesey and Gwynedd. The Panels could form another useful 'sounding board'. The Panels would be consulted at the important stages of preparing the Joint LDP, especially in the early stages of noting matters and considering other options.

#### 6.6 Links with Wales Spatial Plan and Joint Working

6.6.1 When preparing the Joint LDP, it's important that the Councils are completely aware of proposals and developments in neighbouring authorities and beyond that could affect the Joint LDP area. A range of forums already exist, such as the Wales Spatial Plan Working Group, North Wales Planning Policy Officers Group, the Regional Transport Plan and the Regional Waste Plan. A close working relationship will be nurtured with Snowdonia National Park Authority and Conwy, Ceredigion, Denbighshire and Powys County Councils through regular programmes of meetings.

## 6.7 Councillor Involvement

6.7.1 Every Councillor will receive information at important stages throughout the process of preparing the Joint LDP, for example: discussions about the vision; the Joint LDP's strategic aims and objectives; consideration of the preferred strategy, - which are important first steps; and latter on when discussions will take place regarding specific issues relating to sites and settlements. The Councillors will also have an important role because of their local knowledge as local 'enablers', to raise awareness within communities and therefore facilitate the process of

preparing the Joint LDP. The Councillors' input will be guided by the Members' Code of Conduct and Standards Committee in order to prevent any influences on the Councillors' role in making recommendations and decisions in the relevant committees.

6.7.2 At key stages throughout the preparation stages of the Joint LDP and Sustainability Assessment, reports will be submitted to the Environment Scrutiny Committee (Anglesey), Gwynedd Council Environment Scrutiny Committee, Joint Gwynedd and Anglesey LDP Panel, Joint Planning Policy Committee (Gwynedd and Anglesey), Anglesey County Council Executive Committee, Gwynedd Council Board, and to the full Councils (when a corporate decision is needed).

### 6.8 Involvement of Council Officers

6.8.1 Consulting with relevant officers within the Councils will be crucial throughout the preparatory stages of the Joint LDP and Sustainability Assessment. Gwynedd Council has, for instance, a Strategic Direction Service which includes officers who are involved in many different fields. The meetings of this Service in addition to the meetings of other current groups on officer level are used to submit and discuss matters relating to the Joint LDP e.g. Senior Managers Forum and other groups that deal with topical matters e.g. housing, waste and matters related to specific areas. Relevant officers are also invited to submit evidence to the Joint LDP Panel (see 2.5.2 above) and to discuss relevant matters with the Panel members.

#### 6.9 Document Availability and Feedback

- 6.9.1 Consultation documents will be widely available in order to encourage and ensure effective engagement throughout the Joint LDP process. They will be provided to the consultees and published electronically on the Council's website (<u>www.gwynedd.gov.uk</u> or <u>www.anglesey.gov.uk</u>) and through e-mail. Paper copies will also be available in the following places.
  - The Council's main offices in Bangor, Caernarfon, Llangefni, Pwllheli and Dolgellau.
  - Public Libraries in Anglesey and Gwynedd
- 6.9.2 Paper copies will be available for a price that covers the administrative costs of the Councils. The reports and minutes of the Key Stakeholders Group, Joint LDP Panel, Joint Planning Policy Committee, Anglesey Council Executive Committee and Gwynedd Council Board, in addition to any public meetings organised during the process will be published electronically on the Council's website (www.gwynedd.gov.uk or www.anglesey.gov.uk).

6.9.3 Full consideration is given to the needs of disabled individuals in order to ensure that they have access to information. Whenever practical, large print copies and/or audio copies of documents will be available on request.

#### 6.10 The use of the Welsh language and other languages

**6.9.4** 6.10.1 Preparing the Joint LDP, the liaising and consulting will conform to the Welsh Language Plan of both Councils. Wherever possible, public documents will be published bilingually even though the need to produce them bilingually will be reviewed in the case of documents which are technical in nature which are of limited interest. Whenever practical, copies of documents will be available in other languages on request.

# 6.11 What will be expected of the communities and key stakeholders?

- 6.11.1 So as to ensure that everyone plays a full part throughout the Joint LDP process it is important for them to consider the following:
  - That they respond to correspondence within an appropriate time limit, while following any specific procedure
  - Understand that the Joint LDP does not deal with everything and raise matters that the Joint LDP can legally deal with
  - Commit to the process by being present, contributing and assisting in creating a consensus
  - Identify any gaps in the information provided/ in the evidence base
  - Identify and submit appropriate details about timely proposed sites
  - Follow guidelines and relevant procedures
  - Share/provide information by demand
  - Understand that the Report of the Inspector is binding and that it is not possible to appeal against the recommendations of the Inspector
  - Provide contact details so that the Council can share information and share responses

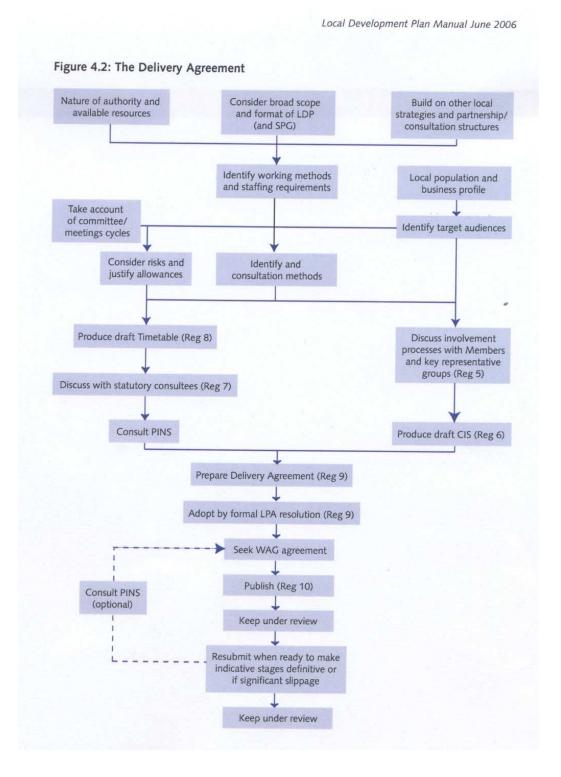
## 6.12 The Candidate Sites Register

6.12.1 A Candidate Sites Register will be created early in the process of preparing the Joint LDP. Suggestions are invited for possible sites to be developed (e.g. for housing, businesses, shops etc.) by means of adverts in the local press and on the website of each Council (<u>www.gwynedd.gov.uk</u> or <u>www.anglesey.gov.uk</u>). Anyone can suggest a site, but the suggestions would have to be supported by information that shows why the site is suitable. Guidance will be given regarding the type of information needed on the websites of both Councils.

6.12.2 The Register will be available for public viewing (on the Council websites). Following consideration of the sites, an assessment will be published. This Register will fulfil an important function when identifying sites to be allocated for development and when discussing other options. The closing date for submitting ideas will be published (in the local press and on the websites of both Councils). Individuals who submitted candidate sites as part of the former Anglesey LDP (now withdrawn) process will be contacted to inform them about this new call for sites process.

## Appendix 1 – Anglesey and Gwynedd Joint Local Development Plan Delivery Agreement

#### Flow chart of the Delivery Agreement preparation process



## Appendix 2 – Anglesey and Gwynedd Joint Local Development Plan Delivery Agreement

#### Key Strategic Facts and Figures

#### Social

- slight increase (1.5%) in population between 2001 and 2009;
- higher % of the population is aged 50+ compared to the Welsh average, and the % is particularly high in some coastal and more rural wards;
- more young people moving out of the area than moving into the area;
- the national 2008 based population projections suggest that by 2023 the population will increase by 7,700;
- without a positive net migration during the projection period, the population would decline;
- around 99% of the population is white;
- long term illness and disability levels are below the Welsh average overall, but long term illness and disability is an issue in some wards within the area and amongst the older generation;
- cancers, coronary heart diseases and respiratory diseases are the most common causes of death;
- In 2005/06, 37% of the Gwynedd population reported meeting physical activity guidelines during the previous week, 7% higher than the rate for Wales and 2% higher than the figure recorded for Gwynedd in 2003/05
- the crime rate has gradually fallen since 2006 07;
- the most deprived wards are Peblig, Marchog, Morawelon, Tudur and Porthyfelin;
- 44% of all wards in Gwynedd and 55% of all wards in Anglesey were more deprived than the Wales average;
- 66% of the population 3+ years old speak Welsh;
- on average 395 new housing units have been built annually since 2001 02;
- the national 2008 based household projections suggest that between 2008 and 2033 the number of households is projected to increase by 16.5%;
- undeveloped sites that distort the housing land availability figures in subareas within the Joint LDP area;
- house prices rose significantly prior to the recession;
- despite the recession affordability ratio stood at 7.8 and 7.6 in Anglesey and Gwynedd respectively in December 2010, and the ratio is particularly high in some coastal and more rural wards.
- In North Wales there is a good record of accident reduction and the Region is on track to exceed Government Road Safety targets for the year 2010 compared to the 1994-98 average.

## Appendix 2 – Anglesey and Gwynedd Joint Local Development Plan Delivery Agreement

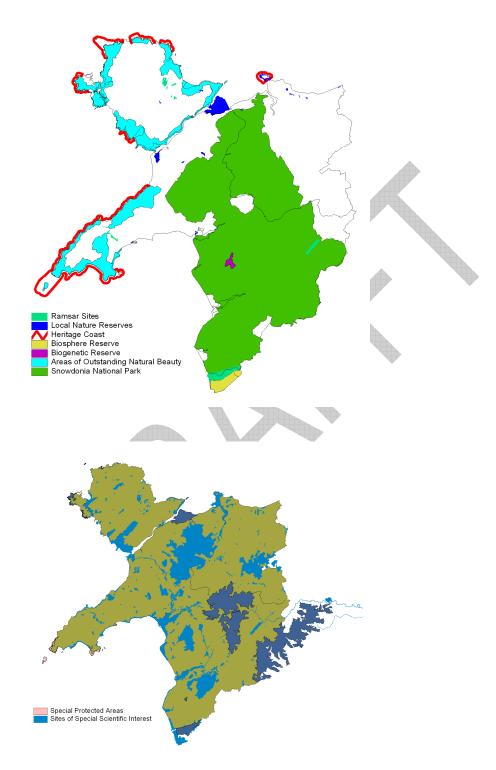
#### Economic

- six wards are amongst the 10% most deprived wards in Wales;
- in 2008, Anglesey had the lowest GVA in Wales at £11,333 per head, compared to the Welsh average of £15, 222, whilst Gwynedd stood at £13, 664, which is the 8<sup>th</sup> lowest in Wales;
- in 2007 Anglesey's GDP stood at 18,800 euro per inhabitant, the lowest but one in Wales, whilst Gwynedd's GDP stood at 22,000;
- median annual earnings (£23,700) are below the national average (£24,350);
- around 14% of households have an annual household income of less than £10,000;
- in June 2010, overall, the economic activity rate (73.6%) was above the Wales average (72.8%), but the economic activity rate varies within Anglesey and Gwynedd;
- the number of people who are of working age who are economically inactive (21.75%) is slightly higher than the Wales average (20.6%);
- in January 2011, 4% of working age people were claiming Job Seekers' Allowance, which is equal to the Wales average;
- in January 2011, nearly 31% of people aged 17 24 were claiming Job Seekers' Allowance;
- the unemployment rate varies within Anglesey and Gwynedd;
- there is an over-dependence on public administration, education and health sectors as well as distribution, hotels and restaurants;
- employment land/ premises is mainly located on traditional industrial estates or business parks, which are mainly located within or near to the main towns;
- around 23% of households have no car and rely on public transport;
- there are capacity issues along sections of the local road network;
- there is poor accessibility by public transport to major employment sites from the deeper rural areas;
- Bangor is the largest retail centre in the area (ranked 375 in the UK), and a
  proportion of expenditure continues to be leaked to other centres along the
  North Wales coast and beyond;
- there are instances where the localised water supply network may not be sufficient to meet additional demand;
- there are instances where improvements works will be required to existing waste water treatment works to meet additional demand.

#### Environmental

- waste recycling and composting rates have increased;
- air quality is generally very good when compared with the rest of Wales;
- the local landscape has a rich variety of habitats: 206 sites of special scientific interest, 29 national nature reserves, 20 special areas of conservation; 8 special protection areas, etc;
- 138 km of the coastline is a designated Heritage Coast;
- 37,000 ha is designated as Areas of Outstanding Natural Beauty;
- there are 52 conservation areas, over 3600 listed buildings and over 400 scheduled ancient monuments;
- 1 World Heritage Site, which includes Caernarfon Castle and Town Walls and Beaumaris Castle
- Between 10 and 20% of properties in the Plan area are assessed as being at risk of flooding, which is likely to increase as a result of climate change.

**Conservation designations** 



#### Key stages in the process of preparing the Joint LDP and participation opportunities

Stage 1:	The Delivery	Agreement	(Regulation	9) When:	January – November 2011
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Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Drafting the	Prepare a document that		Direct contact with	Consider the	Printing and
Delivery	is a public statement of	(e.g. Customer Care,	individual officers	suggestions and	translation
Agreement (DA)	the LDP preparation timetable and how stakeholders and the	Strategic and Improvement)	Environment Scrutiny Committee (Gwynedd)	make appropriate amendments	costs
January –	community can	Elected Members	and Anglesey	Publish minutes of	
March 2011	contribute.		Environment and Technical Services Scrutiny Committee (Anglesey)	Scrutiny and Joint Planning Policy Committee on websites	
			Joint Planning Policy Committee		
Consult on the	Inform stakeholders and	Welsh Government	Letter and copy of the	Consider the	Printing and
draft DA (6	communities that the		draft DA to the	suggestions and	posting costs
weeks)	Councils are going to prepare a LDP	Specific consultation bodies	Government and other specific consultation	make appropriate amendments	Advertising

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
(April – May 2011)	Receive opinions on the contents of the DA Identify the relevant stakeholders	General consultation bodies Other relevant stakeholders (including the public)	bodies Letter to general consultation bodies and other stakeholders Publish the documents on the Councils' websites (www.gwynedd.gov.uk/ www.anglesey.gov.uk) Copies in main Council offices and public libraries Advert in the local papers Provide an observations form which will include	Include contact details of contributors/sugge stions re. LDP on Council data base to be used again A report summarising the suggestions and submitting the amended draft DA to the Scrutiny Committee, Joint Planning Policy Committee, The Board/Executive Committee Submit report to the full Committees	costs Translation costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			relevant questions An opportunity to submit observations on-line	in order to reach a decision to approve the amended draft DA as a document to be submitted to the Government	
Send Amended Draft DA to Government (October 2011)	Inform Government that the Councils have approved the amended draft DA Request Government agreement	Welsh Government	Letter and copy of the draft DA	Consider the suggestions and make appropriate amendments (if applicable) Joint Planning Policy Committee, The Board/Executive Committee and Full Councils (should significant amendments need to be submitted)	Printing and posting costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Publish final DA agreed by Welsh Government (November 2011)	Inform about the approved DA and where it can be viewed	Welsh Government Specific consultation bodies General consultation bodies	Letter Publish the documents on the Councils' websites (www.gwynedd.gov.uk www.anglesey.gov.uk)	Letter to elected Members informing them that the Welsh Government has agreed to the DA	Printing costs
		Other relevant stakeholders (including the public)	Copies in main Council offices and local public libraries		

#### Stage 2 & 3: Pre-deposit Participation (Regulation 14) When: July 2010 – July 2012

Which stage and when?	Purpose		Participants	How? Participation/consul ation method	Reporting t methods:	back	Resources (in addition to usual staffing costs)
Review and	In order to	o understand	Departments/Council	Direct contact wi	th Publish	topic	Hold seminars

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
develop evidence base, including preparing a register of candidate sites (July 2010 – July 2012)	the context, review and expand the quantitative and qualitative information and identify the matters and objectives that the Joint LDP can address	Services (e.g. Strategic Direction Service, Council Land and Property Service, Highways and Municipal Service) Elected Members Specific consultation bodies General consultation bodies Other relevant stakeholders (including landowners and the public)	individual officers and established officers forums Public Seminars/Workshops Joint LDP Panel Direct contact with specific consultation bodies and various general consultation bodies Publish draft topic papers and invite suggestions Citizens Panel Key Stakeholders Group	papers and keep in evidence base library in public places and on Council websites Direct contact with specific consultation bodies and various general consultation bodies to inform about published topic papers Publish candidate sites register on Council websites	and meetings Printing costs Costs of commissioning consultants work when required

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting b methods:	ack	Resources (in addition to usual staffing costs)
			Publish candidate sites assessment methodology Publish forms to propose candidate sites, publicise this stage and invite proposals Publish candidate site register and invite comments			
Screen the LDP (March 2011)	Confirm that the Joint LDP will need to be the subject of a Strategic Environmental Assessment (SEA)	Environmental Consultation Bodies	Direct Contact with the Environmental Consultation Bodies	Inform Environmental Consultation Bodies of decision Publish decision	the the the on	None

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
	0	0		Council websites	
Develop the SA Scoping Report (August 2010 – June 2011)	Comply with SEA Regulations legislative requirements Identify baseline environmental information about the Joint LDP area Review plans, programmes and relevant policies Identify the key issues/matters Develop the SA/SEA framework which	Sustainability Appraisal Task Groups Nearby Authorities for relevant cross- boundary matters Elected members	Structured discussions/working groups Joint LDP Panel	Publish the Sustainability Appraisal Task Group minutes and LDP Panel on Council websites	Administrative Costs Consultants costs
Habitats	includes the sustainability objectives Comply with the Habitats	Planning and	Structured	Publish the	Administrative

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Regulations Assessment (HRA) (February – July 2011)	Directive legislative requirements Collect evidence, identify key issues and possible in-combination cross- boundary effects	Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	discussions/working groups	decision on Council websites Inform all participants of the conclusions	Costs Consultants costs
Publish SA Scoping Report for public consultation (6 weeks period) (July – August 2011)	Seek stakeholder opinion re. scope of the SA/SEA and objectives	The Public Specific consultation bodies General consultation bodies Council Departments/Services	Direct mail-shot (letters/e-mails) to raise awareness Letter and copy of Scoping Report to relevant Consultation Bodies, including Environmental Consultation Bodies Publish documents on Council websites (www.gwynedd.gov.uk/	observations on public website Consider the observations and make appropriate amendments (if applicable) Letter to all	Printing costs Administrative Costs Consultants costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			www.anglesey.gov.uk ) Copies in main Council offices and local public libraries	conclusions	
Identify the vision of the LDP	Agree on a clear vision, with spatial relevance, of what kind of place is aimed to be achieved in the LDP area	Council Departments/Services The public	Direct contact with individual officers and established officers forums	Publish minutes of Stakeholders Group/Scrutiny Committees/LDP Panel/Joint	Administrative Costs
Identify the main objectives of the LDP	Agree on the main objectives of the LDP	Citizens Panel LDP Key Stakeholders Group Specific consultation bodies General consultation bodies Elected members	Letter and questionnaire to the Citizens Panel Structured discussions/working groups Seminars for Elected Members Scrutiny Committees	Planning Policy	

test strategic options and strategy (April 2011 – March 2012) A decide on their strengths and weaknesses Costs Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites Publish	Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
involvement report on Council websites	test strategic options and strategy (April 2011 –	and decide on their strengths and	representing key groups in the local	The Board/Executive	Stakeholders Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites Publish involvement report on Council	Administrative Costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods: back participants of the conclusions of the work	Resources (in addition to usual staffing costs)			
SA/SEA & HRA – Asses Strategic Options and Candidate Sites (April 2011 – March 2012)	Ensure that the Strategic Options and Candidate Sites are consistent with the sustainability objectives agreed on Ensure that the Strategic Options and Candidate Sites do not have a detrimental effect on the integrity of a Natura 2000 site	Sustainability Appraisal Task Group Planning and Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	Structured discussions/working groups	Publish a report of the assessment on Council websites Publish the minutes of the Sustainability Appraisal Task Group on Council websites	Publish Assessment Document Administrative Costs Consultants Costs			
	Local Elections May 2012							
Prepare	Establish a strategic	Council	Structured	Publish minutes of	Administrative			

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Proposals Document of Preferred Strategy (April – July 2012)	direction that will achieve the vision Confirm the general vision and objectives of the Councils, the strategic spatial options considered, the chosen spatial strategy chosen and the implications to developments e.g. the strategic sites Demonstrate, by applying the relevant soundness tests, that the process of choosing a strategy is robust. Identify consistent sites/that derive from the chosen strategy	Departments/Services (e.g. Strategic Direction Service) Government LDP Key Stakeholders Group Elected members	discussions/working groups Scrutiny Committees Joint LDP Panel Joint Planning Policy Committee The Board/Executive Committee	Stakeholders Group/Scrutiny Committees/LDP Panel/Joint Planning Policy Committee and the Board/Executive Committee on Council websites	costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
SA/SEA & HRA	Ensure that the	Sustainability	Structured	Publish a report of	
– Assess	0	Appraisal Task Group	discussions/working	the assessment on	
Strategic Sites			groups	Council websites	
& other sites	consistent with the	Planning and			
	sustainability objectives	Biodiversity Officers		Publish the minutes	
(April 2012 –	agreed on	Group and relevant		of the Sustainability	
July 2012)		environmental		Appraisal Task	
	Ensure that the	consultation bodies		Group on Council	
	Strategic Sites and			websites	
	other identified sites do	Nearby Authorities for			
	not have a detrimental	relevant cross-			
	effect on the integrity of	boundary matters			
	a Natura 2000 site				

## Stage 4 & 5: Public Consultation on the Pre-Deposit Plan and respond to observations (Regulations 15 & 16) When: September 2012 – September 2013

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Pre-deposit public consultation (six weeks) (September – October 2012)	Inform of the Preferred Strategy Proposals Document Discuss and invite ideas re. the documents for a statutory period of 6 weeks	Government Specific consultation bodies General consultation bodies Citizens Panel The public and any other interested parties	Direct mail-shot to everyone on the LDP data base, general consultation bodies and Citizens Panel Letter and copy of the draft Preferred Strategy Proposals Document to the Government and specific consultation bodies Publish relevant documents, including a straightforward summary of the Pre- Deposit Plan, including	Acknowledge receiving observations by letter/e-mail Contact those who have responded to inform them how they can know the response to the consultation Publish a report on the response to the consultation on Council websites	Printing and translation costs Posting costs Advertising costs Preparing and holding exhibitions and meetings costs Administrative Costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting methods:	back	Resources (in addition to usual staffing costs)
			key information and the standard form for observations on the Council websites Publish an advert in the local papers			
			Documents and relevant information available for scrutiny in the main Council offices and local public libraries			
			The standard form for observations available in specified public places			
			Various techniques to raise awareness, ensure understanding			

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting methods:	back	Resources (in addition to usual staffing costs)
			and elicit discussion (e.g. press releases, exhibitions in key places, working groups/public seminars)			
Sustainability Appraisal Report (draft) (September – October 2012)	Demonstrate how the preferred choices were reached in view of the SA/SEA Invite observations on the SA		Directmail-shot(letters/e-mails)toeveryone on the LDPdatabaseandconsultation bodiesLetter and copy of theSA to the Governmentandotherspecificconsultation bodiesPublish the SA Reporton Council websitesSA Reportavailableforscrutinyin			Printing and translation costs Posting costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
			Council offices and local public libraries		
Consider the observations received (November 2012 – March 2013)	opportunity to consider every observation appropriately	Council Departments/Services Citizens Panel LDP Key Stakeholders Group Elected members Relevant stakeholders	Direct contact with individual officers and established officers forums Letter and purposeful questionnaire to the Citizens Panel Structured discussions/working groups Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Stakeholders Group//LDP Panel/Joint Planning Policy Committee on Council websites Publish updated or new subject papers (where appropriate) and keep in evidence base library in public places and on Council websites Give brief general description of how	Printing costs Preparation and printing costs of general summary of the conclusions of the consultation and possible costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
				the observations received have affected on LDP policies and proposals to those who responded to the public consultation and stakeholders	
SA/SEA and HRA – Assess substantial changes (November 2012 – March 2013)	alternative strategies or suggested amendments to the published Preferred Strategy against the	Sustainability Appraisal Task Group Planning and Biodiversity Officers Group and relevant environmental consultation bodies Nearby Authorities for relevant cross- boundary matters	Structured discussions/working groups	Publish amendments/appe ndix to the Sustainability Report	Administrative Costs Consultants costs

Which stage and when?	Purpose	Participants	How? Participation/consult ation method	Reporting back methods:	Resources (in addition to usual staffing costs)
	consultation on the Sustainability Appraisal				
Prepare Deposit LDP and associated documents (April 2013 – September 2013)	Create completed version of the LDP and publish Create final Consultation Report and publish Create final Supplementary Planning Guidance and publish	Council Departments/Services (e.g. Strategic Direction Service/Planning Service/Legal Service) Elected members	Direct contact with individual officers and established officers forums Structured discussions/working groups Scrutiny Committees Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Scrutiny Committees/Joint LDP Panel and Joint Planning Policy Committee on Council websites	None

# Stage 6 & 7: Public Consultation on the Deposit Plan and consider the observations (Regulations 17, 18 & 19) When: October 2013 – June 2014 (the timetable beyond November 2013 is indicative)

consultation on the Deposit LDP (6 weeks) (October - November 2013)parties an opportunity to view the LDP and submit observationsSpecific consultation bodies(letters/e-mails) to everyone on the LDP data base, the Citizens Panel and the general consultation bodiesreceiving observationscostsNovember 2013) <t< th=""><th>Which stage and when?</th><th>Purpose</th><th>Participants</th><th>How? Participation/cons ultation method</th><th>Reporting back methods:</th><th>Resources (in addition to usual staffing costs)</th></t<>	Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
The public and any other interested partiesdocuments to the Government and specific consultation bodiesreceived on Council websites, noting 	consultation on the Deposit LDP (6 weeks) (October –	parties an opportunity to view the LDP and submit	Specific consultation bodies General consultation bodies LDP Key Stakeholders Group Citizens Panel The public and any other interested	(letters/e-mails) to everyone on the LDP data base, the Citizens Panel and the general consultation bodies Letter and copy of the Deposit LDP and relevant documents along with a list of other documents to the Government and specific consultation bodies Publish Deposit LDP and each	receiving observations through letter/e-mail Publish a copy of each observation received in the relevant public places Give details of the observations received on Council websites, noting where hard copies can be viewed Deal with observations on	Advertising costs Administrative

	<ul> <li>including a straightforward summary of the Pre-Deposit Plan, including key information and the standard form for observations on the Council websites</li> <li>Publish an advert in the local papers</li> <li>The Deposit Local Development Plan, relevant documents and information available for scrutiny in specific public places</li> <li>The standard form for observations available for use in specified public places</li> <li>Various techniques</li> </ul>	
	Various techniques to raise awareness,	

			ensure understanding and elicit discussion (e.g. press releases, exhibitions in key places, working groups/public seminars)		
SA/SEA – Final SA available for viewing along with the Deposit LDP (October 2013 – November 2013)	Demonstrate how the LDP is in accordance with the agreed Sustainability Appraisal Framework	As above	As above	As above	As above
Consider the observations received (December 2013 - June 2014)	Give the Councils an opportunity to consider every observation appropriately Further review and develop the evidence base	Council Departments/Servic es (e.g. Strategic Direction Service/Planning Service/Legal Service) Those who have made observations	Direct contact with individual officers and established officers forums Structured discussions/working groups Joint LDP Panel	Publish minutes of LDP Panel/Joint Planning Policy Committee on Council websites Publish consultation report outlining how the Councils have considered each	Printing and posting costs Administrative Costs

<b></b>	r				
		to have further		observation and	
		explanation, reach	Joint Planning	place in relevant	
		agreement on	Policy Committee	public places and	
		'common ground'		on Council websites	
		matters			
				Inform those who	
		Elected members		have made	
				observations that a	
				response report is	
				available to view	
				Publish updated or	
				new subject papers	
				(where appropriate)	
				and keep in	
				evidence base	
				library in public	
			~	places and on	
				Council websites	
SA/SEA & HRA -	Asses the	Sustainability	Structured	Complete the	Administrative
assess	new/different sites	Appraisal Task	discussions/working	Sustainable	Costs
new/different sites	against the agreed	Group	groups	Assessment	
(that had not	Sustainability	Croap	9.0400	Report, submit a	Consultants costs
previously been	Appraisal	Planning and		copy to the LDP	
considered)	Framework and	Biodiversity Officers		Panel and the	Printing costs
	against the HRA	Group and relevant		Council Boards	
(December 2013 -	criteria	environmental		Countril Boundo	
June 2014)	untona	consultation bodies		Publish the final	
		consultation boules			

		Nearby Authorities for relevant cross- boundary matters		Sustainabilit Assessment place on websites relevant places	t and			
	59							

Stage 8: Consultation on alternative sites (Regulation 20 & 21) When: January 2014 - June 2014 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
A public consultation on alternative sites (6 weeks) (January 2014 - February 2014)	an opportunity to submit observations on (a) alternative sites proposed	The public and any other interested parties Specific consultation bodies General	Direct mail-shot (letters/e-mails) to everyone on the LDP data base, and the Citizens Panel to inform them of where the details of the alternative sites can been viewed and the procedure for submitting observations on those proposed Letter and copy of relevant information regarding the proposed sites to the specific and general consultation bodies	the observations received regarding the alternative sites during the consultation period on the Council websites and in relevant public	Printing and posting costs Advertising costs Administrative Costs

along with details regarding the procedure for submitting observations Publish the observations on the alternative sites on Council websites and place a copy for scrutiny in relevant public places, along with details regarding the procedure to submit observations on those proposed
the procedure to submit observations
Various techniques to raise awareness,
ensure understanding and elicit discussion (e.g. press

			releases)		
Consider the observations received during the above consultation period regarding the alternative sites (March 2014 – June 2014)	whether or not there is a need to	LDP Key Stakeholders Group Elected Members	Structured discussions/working groups Joint LDP Panel Joint Planning Policy Committee	Publish minutes of Key Stakeholders Group//Joint LDP Panel/Joint Planning Policy Committee on Council websites Publish a report stating the recommendations of the Councils and place on Council websites and in relevant public places	Printing costs Administrative Costs

of these alternative sites are included in the adopted plan)		

## Stage 9: Opting for focussed changes – (Circular by the Government – CL-01-2009 (APAA-09-33-004)) When: July – August 2014

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	addition to usual staffing costs)
Should it be required:	Inform all stakeholders that	Citizens Panel	Publish an advert in the local papers	Not relevant	Advertising costs
– 6 week consultation period	the Councils suggest that the	The public and all other interested	Publish a statement		Printing costs
on the	Deposit Joint LDP	parties	on Council websites		Administrative
"Appendix" to the Local Development Plan and its associated site evaluation	1	Specific consultation bodies General	Direct mail-shot (letters/e-mails) to everyone on the LDP data base, and		Costs
documents.	Examination Inspector.	consultation bodies LDP Stakeholders Group	the Citizens Panel to inform them of where the document can be		

	viewed Letter and copy of relevant information regarding the specific amendments to the specific and general consultation bodies along with details of the procedure for submitting observations Publish the observations on the specific amendments on Council websites and place a copy for scrutiny in relevant public places	

Stage 10: Submitting the Joint LDP to the Government for Examination (Regulation 22) When: November 2014 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Summit the LDP and full series of associated documents (including the SA Report) to the Welsh Government	the Councils have submitted the LDP	Those who have made observations and all other stakeholders who have declared that they wish to be informed of the development of the LDP	Publish an advert in the local papers Publish a statement on Council websites re. submitting the LDP for Inspection Direct mail-shot (letters/e-mails) to those who have made observations and other stakeholders who have declared that they wish to be informed of the development of the LDP	Not relevant	Advertising costs Printing costs Administrative costs

the documents
submitted to the
Government on
Council websites
and in relevant
public places

#### Stage 11: The Public Examination (Regulation 23) When: April 2015 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Publish a notice of	Inform stakeholders	All of those who	Letter/e-mail to	Not relevant	Posting costs
the Public	that the	made observations	those who have		
Examination (at	Examination is	and any other	made observations		Advertising costs
least 6 weeks	taking place	parties who have	and other relevant		
before the		declared an interest	stakeholders giving		Printing costs
Inspection)		in the	details of the		
		Examination/the LDP process	Examination		
			Publish an advert in		
			the local papers.		
			Publish details of		
			the Examination on		

			Council websites Place posters in relevant public places giving details of the Examination		
Pre-Examination Meeting	To give the Inspector the opportunity to inform of the procedure of the Examination and ask for additional information (should this be required)	All of those who have made observations and anyone else who have declared an interest in the Examinatinon/the LDP process	those who have made observations and other relevant	Not relevant	Posting costs The costs involved with holding the meeting (e.g. simultaneous translation, fees, Programme Officer )

Examination of the LDP	Get independent opinion re. the soundness of the LDP and the observations received.	All of those who have made observations and who have not withdrawn their objections	Around the table discussion sessions Hearings Formal Hearings (The Inspector will decide on the best	Costs of holding the examination (e.g. simultaneous translation, fees, Programme Officer, administrating the Inspection) Administrative costs
			decide on the best method to submit verbal evidence)	Administrative costs
			Formal written statements	

#### Stage 12: Publish Public Inspector's Report (Regulation 24) When: January 2016 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Receive/ publish		Elected members	Letter/e-mail to	Not relevant	Printing costs
Report of Public	decisions of the		those who have		
Examination	Inspector of the	Specific	made observations		Administrative costs
	Public Examination	consultation bodies	and other relevant		
			stakeholders		

		General	informing them of		
		consultation bodies	the Report and		
			where it can be		
		LDP Key			
		Stakeholders Group	any other relevant details		
		Citizens Panel	Other appropriate		
		All of those who	techniques to raise		
		made observations,	awareness and to		
		the public and any	ensure		
		other interested	understanding (e.g.		
		parties	press releases)		
			Make Report available for		
		$\wedge \vee$	inspection on Council websites		
			and in other		
			relevant public		
			places		
Prepare the	Raise awareness	Elected members	Report to the Joint	Publish the minutes	
response of the	, , ,		Planning Policy	of the Joint	
Councils to the			Committee	Planning Policy	
Inspector's Report	need to be made in		highlighting any		
	order to adhere to		significant changes	Councils on Council	
	the Inspector's	W		websites	

Report	Report to the full
	Councils to reach a
(Note: The Councils	decision to adopt
or the Stakeholders	the LDP
will not have the right	
to object to any	
amendments that the	
Inspector wishes to	
see)	

# Stage 13: Adopt the LDP (Regulation 25) When: April 2016 (indicative)

Which stage and when?	Purpose	Participants	How? Participation/cons ultation method	Reporting back methods:	Resources (in addition to usual staffing costs)
Formally adopt the LDP as the	Inform stakeholders and the public of	Elected members	Letter/e-mail to those who have	Not relevant	Posting costs
statutory development plan	the decision to adopt the LDP	All of those who made observations	made observations and other relevant		Printing costs
for the Gwynedd Planning Authority area (within 8 weeks of receiving the Inspector's Report)		and any other parties who have declared an interest in the LDP process The public	stakeholders informing them of adopting the LDP, enclosing a copy of the adoption statement.		Administrative costs
			Make all LDP		

documents
including adoption
statement available
on Council websites
and in other
relevant public
places
Publish an advert in
the local papers
Other appropriate
means of rising
awareness and
ensuring
understanding (e.g.
press releases)
Send 4 copies of
the LDP
and adoption
statement to the
Government

The role of different committees in the process of preparing the Joint LDP

	1	2	3	4	5	6
	PROVIDE AGREEMENT	STRATEGIC CHOICES AND THE PREFERRED STRATEGY	DEPOSIT PLAN	REPORT ON THE CONSULTATION RESPONSES IN THE DEPOSIT PLAN	PLAN EXAMINATION REPORT	ADOPT THE PLAN
Gwynedd and Anglesey Scrutiny Committee	Scrutinise	Scrutinise	Scrutinise			
Gwynedd Council Board and Anglesey Council Executive Committee	Recommend Agreement	Agree				
Joint Planning Policy Committee	Advise	Advise	Agree	Agree	Accept	
Gwynedd and Anglesey Full Councils	Agree					Adopt

### **Tests of Soundness**

#### **Procedural Tests**

**G1** The Plan has been prepared in accordance with the Delivery Agreement including the Community Involvement Scheme.

**G2** A Sustainability Appraisal was undertaken in relation to the plan and its policies including a Strategic Environmental Assessment.

#### Consistency Tests

**C1** The land use plan has considered plans, policies and other relevant strategies associated with the area or nearby areas.

C2 It considers national policy.

C3 It considers the Wales Spatial Plan

**C4** It has considered the relevant Community Strategy, Strategies and National Park Management Plan.

### **Cohesive and Efficiency Tests**

**CE1** The Plan notes a cohesive strategy with reasonably derived policies and designations and, where cross-boundary matters are relevant, it assimilates with the development plans prepared by nearby authorities.

**CE2** The strategy, the policies and the designations are realistic and are appropriate and they have considered the relevant alternative choices and are based on a sound and credible evidence base.

**CE3 Clear mechanisms** are in place for implementing and monitoring.

**CE4 The Plan** is relatively flexible with regard to ability to deal with changing circumstances.

## Possible Risks and Response Methods

Risk	٢	Possible Effect	Mitigation Measures
d Ie	Further requirements deriving from egislation or new national guidelines	<ul> <li>Need to undertake more work in order to amend the Plan and the work programme</li> <li>Programme slippage</li> </ul>	Monitor work that's being done with regard to new legislation an guidelines so that we are in a good position to respond as soon and effectively as possible to any changes
	Heavier than expected work load	Programme slippage	<ul> <li>Ensure a realistic timetable which has flexibility</li> <li>Ensure that we consider how much time it takes to undertake every aspect of the work</li> <li>Consider additional resources</li> </ul>
c	Substantial objections by consultation bodies	Programme slippage	<ul> <li>Flexibility built into the timetable</li> <li>Ensure that we consult early on (before the formal consultation period) with specific bodies</li> </ul>
4. L c	ack of political consensus	<ul> <li>Failure to agree on the key aspects of the Plan</li> <li>Conflict undermining what is noted in the Plan</li> </ul>	Seek to resolve as much conflict as possible in the Joint LDP Panel meetings and by discussing with the leading Members e.g. Portfolio Leaders
C	Failure to report to a committee at the appropriate time	Programme slippage	Discuss requirements with those that arrange both Council's committee timetable as soon as possible

Risk	Possible Effect	Mitigation Measures	
6. Lack of consensu between differen Council departments	aspects of the Plan	<ul> <li>Ensure that we are in accordance with the Councils' strategies (Community Strategy, Three Year Plan)</li> <li>Ensure that there are effective internal discussion procedures in place in relation to the Plan</li> </ul>	
7. Delay wit translation/printing process	h Programme slippage	<ul> <li>Use external translators</li> <li>Share the translation work to different individuals/ companies</li> <li>Consider additional resources</li> </ul>	
8. Lack of available funding throughou the process of preparing the Plan		Constant monitoring in order to ensure that the funding is used in the most effective way	
9. Change in staff of loosing staff	<ul> <li>In the second second</li></ul>	Consider additional resources	
10. Lack of expertise	<ul> <li>Lower standard of work</li> <li>Failure to identify weaknesses and note suggestions while verifying the work of consultants</li> <li>Problems with regard to ensuring the 'soundness' of the Plan</li> </ul>	Train specific staff to specialise in different fields	

Risk	Possible Effect	Mitigation Measures
11.Failure on behalf of the Planning Inspectorate to meet the timetable/targets	Delay with regard to holding the investigation and/or in relation to receiving the report	Ensure close contact with the Planning Inspectorate in order to ensure a process which is as easy as possible. This will also give the opportunity of early warning regarding any problems
12. Plan fails the 'soundness' test	The Plan cannot be adopted without having to undertake further substantial work	Ensure that the LDP is sound by ensuring that we conform to procedures, laws, regulations along with all other specific soundness tests
13. Legal challenge	<ul> <li>Abolish the adopted LDP (or parts of it)</li> <li>Additional workload</li> </ul>	Ensure that we adhere to procedures, laws, regulations etc.
14. Elections	<ul> <li>Programme slippage</li> <li>New members with different opinion regarding the contents of the Plan – changing priorities</li> </ul>	Ensure a realistic timetable with built-in flexibility
15. Problems with I.T. work/Problems in relation to GIS work	Programme slippage	<ul> <li>Ensure a realistic timetable with built-in flexibility</li> <li>Ensure that the Council's I.T. Service is aware of the requirements and schedule time to this purpose</li> <li>Purchase appropriate software</li> </ul>

Risk	Possible Effect	Mitigation Measures
16.Results of the SA/SEA outlining the unexpected problems	<ul> <li>Additional workload</li> <li>Programme slippage</li> </ul>	<ul> <li>Ensure that the timetable is flexible enough to deal with such a situation</li> <li>Consider additional resources</li> </ul>
17. Consultation bodies failing to submit observations as soon as expected	Programme slippage	<ul> <li>Ensure that specific groups are consulted early on at any relevant stage during the process.</li> <li>Seek to consult at times of the year when the majority of people are likely to be at work e.g. not during August or over Christmas</li> </ul>
18.Receive significant information late in the day	<ul><li>Programme slippage</li><li>Additional workload</li></ul>	Ensure that the timetable is flexible enough to deal with such a situation
19. Requirements associated with responding to the Wylfa B project	<ul> <li>Programme slippage</li> <li>Additional workload</li> </ul>	<ul> <li>Monitor progress with regard to this project</li> <li>Ensure a close working relationship between the Energy Island Project Team and the Joint Planning Policy Unit</li> </ul>

The Joint Planning Policy Unit has a database of individuals and organizations that wish to be involved including local businesses, voluntary groups, government bodies and individuals. The Joint Planning Policy Unit proposes to engage with umbrella organizations who will in turn engage with their members. These are the general and specific consultation bodies. The list of specific and general consultation bodies identified will constantly evolve throughout the Joint Local Development Plan preparation process. Following the publication of the Delivery Agreement the most up to date version of this list can be viewed on the Councils' website www.gwynedd.gov.uk and www.anglesey.gov.uk

If you would like to be added to the LDP consultation database, want to change your details or be removed then please contact the Joint Planning Policy Team via <u>planningpolicy@gwynedd.gov.uk</u>. All those on the database will be kept informed of progress and opportunities for involvement via letter or preferably e-mail throughout the preparation of the Joint Local Development Plan.

### **General Consultation Bodies**

#### a) Voluntary bodies and others

Age Concern (Cymru) Barnados **Butterfly Conservation Wales** BTCV Council for the Protection of Rural Wales Cyfeillion y Ddaear(Mon & Gwynedd) **Communities First** Communities First - Maes Hyfryd Communities First - Morlo Communities First - Porth y Felin Communities First - Amlwch Communities First - Llangefni Wales Council for Voluntary Action Mantell Gwynedd South Pwllheli Community First Partnership Area Pen Llyn Community First Partnership Area Marchog Community First Partnership Area The People of Bangor Community Group **Bangor Needs Change** Abermaw Community First Partnership Area Bowydd a Rhiw Community First Partnership Area Talysarn Community First Partnership Area Pobl Peblig Community First Partnership Area Gwarchod Bermo

Barmouth Resort Improvement Group Undeb Myfyrwyr Bangor Students Union Bangor Creadigol Mudiad Ysgolion Meithrin Penrhyn Heritage Railway Trust/ Felin Fawr Cyf. Cyfeillion Amgueddfa ac Oriel Gwynedd Fairbourne Rights of Access Group Bangor Civic Society Campaign for Dark Skies Cymdeithas Cynghorau Bro a Thref, Cymdeithas Pysgota Cefni Cymdeithas Cynghorau Bro a Thref Cymru Envirowatch UK Friends of the Earth (Mon & Gwynedd) Gwasanaeth leuenctid CSYM Greenpeace Keep Wales Tidy Mudiad Ffermwyr Ifanc Menai Bridge Heritage Trust Menai Bridge & Distrcit Civic Society North Wales Housing Association National Trust North Wales Wildlife Trust North Wales Energy Efficiency Advice Centre Penhesgyn Action Group PAWB(People Against Wylfa B) The Ramblers Association **RSPB** Red Wharf Bay Association Sports Council for Wales Sustrans Tanc Meddwl Cymuned Mon **Tourism Partnership North Wales** Trearddur Residents Association Wales Pre School Play Groups Assoc Wales Tourist Board Wildscape Ymgyrch Diogelu Cymru Wledig Ynys Cybi Action Committee Wales Pre School Play Groups Assoc H.A.R.T (Residents Association) C.O.B.T.R.A Centre of Bangor Tenants & Residents Association Bangor Pride Business Group

Upper Bangor Society MATRA (Maesgeirchen and Tanybryn Residents Association) North Wales Probation Service Cylch Meithrin Penysarn CAB Gwynedd a De Môn Grwp Bae Hirael Transition Town Bangor Rail and bus user group National Women's Alliance Wales CTC Gwynedd & Mon

# Bodies representing interests of various racial, ethnic or national groups

 b) North Wales Race Equality Network Gypsy Council Digartref Ynys Mon Equality and Human Rights Commission BEN (Black Environment Network) Traveller Law Reform Coalition Intercultural Skills Link Chinese Woman Society Wai Kwun North Wales Chinese Society South Pwllheli Ethnic Minority Project

### Bodies representing various religious groups

c) Bangor Cathedral Bangor Islamic Centre Diocese of Bangor Wales Orthodox Mission Bangor Mosque CYTUN Clebran Fairbourne Rights of Access Group Inter-Cultural Skills Network

# Bodies representing the interest of disabled individuals

Alzheimer's Society
 British Heart Foundation
 North Wales Society for the Blind
 Agoriad Cyf.

Arfon Access Group Bangor & District Mencap Society Jas Chanay Disablement Welfare Rights North Wales Deaf Association Taran Disability Forum Ltd **RNIB** Cymru **Crossroads Caring for Carers** ARC Cymru Macular Degeneration Group **Disablement Welfare Rights** Fforwm Anableddau Taran Cyf RNIB(Royal Nat. Inst. Blind) **TARAN Disability Forum Ltd** Y Gamfa (CCET) CAIS - Asiantaeth Cyffuriau ac Alcohol Anheddau Cyf. Abbey Road Resource Centre **Disability Wales Disability Rights Commission** Disabled Persons Transport Advisory Committee Core Disability Group Arfon Access Group Dwyfor Access Group Meirionnydd Access Group

# Bodies representing the interests of those that run a business

e) Chamber of Trade Chamber of Commerce Federation of Small Business Farmers Union of Wales Menter Mon National Farmers Union National Farmers Union - Ynys Mon Tywyn Chamber of Tourism & Commerce Siambr Fasnach Pwllheli Siambr Fasnach Pwllheli Siambr Fasnach Bermo Siambr Fasnach Bermo Siambr Fasnach Bangor Chartered Institute of Building – North Wales Centre HBF – Home Builders Federation

### Bodies representing the interests of Welsh

### culture

f) Bwrdd yr laith Gymraeg Fforum laith Mon Menter Mon Y Goriad (Papur Bro Bangor a'r Felinheli) Merched y Wawr Papurau Bro Menter laith Dyffryn Ogwen Pobl Ifanc Ardudwy Gwynedd Gynaladwy Cyngor Cefn Gwlad Llaingoch Heritage Committee Hunaiaith Urdd Gobaith Cymru Ffederasiwn Ffermwyr Ifanc Cyfeillion Llŷn Cymdeithas yr laith

## Groups that represent gay, lesbians and

## g) bisexuals

Stonewall

### **Specific Consultation Bodies**

### **Government Bodies**

Cadw Countryside Council for Wales Secretary of State for Transport

Trade and Industry Department of the UK Government Ministry of Defence

Environment Agency Wales Welsh Government Transport Department of the UK Government Home Office

## **Adjoining Local Authorities**

Snowdonia National Park Authority Denbighshire County Council Ceredigion County Council Conwy County Borough Council Powys County Council

# City/ Community/ Town Councils within Anglesey and Gwynedd (excluding Snowdonia National Park)

### Anglesey

Aberffraw Community Council Beaumaris Town Council Bodffordd Community Council Bryngwran Community Council Cwm Cadnant Community Council Llanddaniel Fab Community Council Llanddyfnan Community Council Llanfachraeth Community Council Llanfachraeth Community Council Llanfachraeth Community Council Llanfairpwll Community Council Llanfair yn Neubwll Community Council

Llangefni Town Council Llangristiolus Community Council Llanidan Community Council Moelfre Community Council Pentraeth Community Council Menai Bridge Town Council Rhosybol Community Council Trearddur Community Council Valley Community Council

Amlwch Town Council Bodedern Community Council **Bodorgan Community Council** Holyhead Town Council Cylch-y-Garn Community Council Llanbadrig Community Council Llanddona Community Council Llaneilian Community Council Llaneugrad Community Council Llanfaelog Community Council Llanfair Mathafarn Eithaf Community Council Llanfihangelesceifiog Community Council Llangoed and Penmon Community Council Mechell Community Council Penmynydd and Star Community Council **Rhoscolyn Community Council Rhosyr Community Council** Tref Alaw Community Council

#### Gwynedd

**Bangor City Council** Llanddeiniolen Community Council **Betws Garmon Community Council** Llanberis Community Council Llandwrog Community Council Llanllechid Community Council Llanrug Community Council Pentir Community Council Y Felinheli Community Council Botwnnog Community Council Clynnog Community Council **Dolbenmaen Community Council** Llanbedrog Community Council Llannor Community Council Nefyn Town Council Porthmadog Town Council **Tudweiling Community Council** Arthog Community Council Festiniog Town Council Llanfrothen Community Council Mawddwy Community Council Tywyn Town Council

Caernarfon Town Council Bethesda Community Council Bontnewydd Community Council Llandygai Community Council Llanddeiniolen Community Council Llanllyfni Community Council Llanwnda Community Council Waunfawr Community Council Aberdaron Community Council **Buan Community Council** Criccieth Town Council Llanaelhaearn Community Council Llanengan Community Council Llanystumdwy Community Council Pistyll Community Council Pwllheli Town Council Abermaw/Barmouth Town Council **Corris Community Council** Llandderfel Community Council Llangywer Community Council Penrhyndeudraeth Town Council

# City/ Community/ Town Councils that adjoin the Gwynedd Local Planning Authority area

Abergwyngregyn Community Council Aberdyfi Community Council Brithdir, Llanfachreth, a Rhydymain **Community Council** Dyffryn Ardudwy a Thalybont Corris **Community Council** Llanbedr Community Council Llanelltyd Community Council Llanfihangel-y-Pennant Community Council Llanuwchllyn Community Council Pennal Community Council Trawsfynydd Community Council Bro Machno Community Council Llangwm Community Council Llandrillo Community Council Cynwyd Community Council

Beddgelert Community Council Bala Town Council Bryncrug Community Council **Dolgellau Town Council** Ganllwyd Community Council Harlech Town Council Llanegryn Community Council Llanfair Community Council Llangelynnin Community Council Llanycil Community Council Maentwrog Community Council Talsarnau Community Council Dolwyddelan Community Council Cerrigydrudion Community Council Llanfairfechan Community Council **Corwen Community Council** Glantwymyn Community Council

### Infrastructure Providers and Electronic Communications

Welsh Water Scottish Power

British Telecommunications plc SP Energy Networks & Wales and West Utilities National Grid Betsy Cadwaldr University Local Health Board Mobile Operators Association

#### Membership of Key Stakeholders Group

Mantell Gwynedd Medrwn Mon **One Voice Wales** Welsh Government **Environment Agency Wales** Coleg Meirion Dwyfor Coleg Menai North Wales Fire and Rescue Service Job Centre Plus Betsy Cadwaladr University Health Board Bangor University Countryside Council for Wales North Wales Police Community Safety Partnerships Gwynedd & Anglesey Health, Care and Wellbeing Partnerships Gwynedd & Anglesey Children and Young People's Partnerships Gwynedd & Anglesey Community First Gwynedd & Anglesey Economic Partnership Gwynedd Economic Regeneration Partnership Anglesey Corporate Policy Units Gwynedd & Anglesey Envrionmental Forum Gwynedd & Anglesey Snowdonia National Park Authority AONB Joint Consultative Bodies Llyn & Anglesey Area Regeneration Officers Gwynedd & Anglesey Local Access Forum

## APPENDIX 2

## Delivery Agreement compliance with Welsh Government Assessment Criteria

### TIMETABLE

#### Is it easy for the public to understand?

Yes, the timing of each critical stage of the JLDP process is clearly set out in Table 6 in the DA. More detailed definitive and indicative timetables are set out in Appendix 3

### Are the main LDP process components covered?

Yes, see above.

# Have the impacts of LA processes for approval (e.g. Cabinet cycles) been incorporated?

Yes, the Timetable has been drawn up taking account of the known cycles and timing of each Council's Scrutiny Committee, Executive Committee and Full Council meetings. The meetings of the Joint Planning Policy Committee have been scheduled to facilitate the decision making process.

### How will the Planning Committee be involved?

Given the decision to prepare a Joint Local Development Plan, a Joint Planning Policy Committee has been established to simplify/ streamline the decision making process, to monitor and review the progress made throughout the plan making process, and to make decisions about the Joint Local Development Plan's contents, unless each Council's endorsement is a statutory requirement. Section 6.7 and Appendix 3 of the DA sets out how all Councillors will have an opportunity to discuss key matters.

### Is there sufficient time for involving the community at the right stages?

Yes, the timetable set out in table 6 and Appendix 3 gives sufficient time for involving the community at the relevant stages.

#### Have the SA/SEA tasks being identified and included?

Yes. The keys stages have been identified in the SA/SEA process and are set out in Appendix 3.

#### Have the resources needed for each stage/task been estimated?

Yes, the resources estimated to be required in terms of staff and expenditure are set out in sections 3.1 and 3.2 and in the last column included in Appendix 3 of the DA.

## APPENDIX 2

# Have the impact and resource sharing potential of other LA policy and strategy cycles been considered?

Yes. Details of the intention to utilise existing networks and partnerships that include representatives of other services within the Councils are set out in section 6.5 of the DA.

### Is the Planning Inspectorate aware/content?

Preliminary liaison with the Planning Inspectorate has been undertaken.

# Is the timetable realistic and deliverable with key milestones set to meet the 4-year target?

The timetable is realistic and deliverable. A time period to work within has been given for each stage and the end of the time period for each critical stage of the LDP process will act as a milestone to reach the end date target. It is anticipated that it will take 4.5 years to adopt the JLDP. This timetable reflects the need to set aside time to hold local elections in May 2012.

### If not, what are the extenuating circumstances (e.g. local elections)?

Although it is considered that the timetable is realistic and deliverable, there are potential risks. In addition to the local elections during May 2012, other potential risks are set out in Appendix 6 of the DA

## COMMUNITY INVOLVEMENT SCHEME

### Is the CIS easy for the public, voluntary organisations and businesses to relate to?

Yes, each of the critical stages and those to be involved is clearly set out in Appendix 3. Section 6.3 clearly identifies the target audiences. Appendix 7 sets out which groups are included on the Councils' current database and provides an opportunity for anyone to draw attention to other stakeholders.

# Does it set out clearly the authority's approach and standards for involvement and how these link to other relevant local consultation approaches?

The Councils' approach and standards for involvement are set out within Section 6.2 of the DA.

### Does this approach meet the Assembly's principles?

Yes, table 7 in section 6.2 and section 6.11 set out how the Councils intend to meet all the key principles of early involvement and feedback, encouraging the commitment of all participants to search for a consensus and adopting approaches to engage all sections of the community.

### Are the statutory consultation periods and consultee organisations included?

Yes, statutory periods and consultee organisations have been included in the CIS where appropriate (see Appendix 3, 7 & 8)

### What has been the involvement of those affected in drawing up the CIS?

Information about the first draft of the DA, including the CIS, was provided to all organisations detailed in Appendix 7 & 8 and all stakeholders on the register of interested parties held by the Councils. An opportunity was given to the aforementioned as well as any other interested party to submit comments. Responses to this will be summarised in an appendix to the final DA.

# Does the CIS include relevant stakeholder groups, given the nature of the authority's area?

Yes. The relevant known stakeholder groups are those listed in Appendix 7 & 8. These are considered to reflect the appropriate groups and interests for the purposes of the preparation of the JLDP. Exclusion from the current register does not preclude a new group's inclusion at a future date.

# Is it clear about the type of involvement proposed for each relevant stage and task, and do these techniques/processes appear appropriate to the task/stage?

Yes. The type of involvement at each stage is clearly set out in Appendix 3. The types of involvement outlined are considered to be appropriate for each of the stages concerned.

### Does the authority demonstrate the ability to resource and manage the processes?

Yes. The resources estimated to be required in terms of staff and expenditure are set out in sections 3.1 and 3.2 of the DA. The Community Involvement Scheme has been drawn up taking account of the resources, both staff and financial, that the Councils have available.

### Are there clear roles for Members, Executive and officers?

Yes. The roles of Members and officers are set out in sections 6.7 and 6.8 and Appendix 3 of the DA. Each Council's Executive Committee will be directly involved in the decision making process at the stages up to and including the pre-Deposit stage. The Joint Planning Policy Committee will take relevant decisions during the post pre-Deposit stage.

### Is there a means of establishing a representative cross-section of views?

Yes, a variety of organisations as outlined in Appendix 7 and 8 will be involved in the process. In addition, it is intended that a Key Stakeholder Group will be established, and

## APPENDIX 2

that the Gwynedd Citizens Panel be used as representative "control groups" (see section 6.5, Appendix 3 and Appendix 9 of the DA)

## Is it clear what is expected from participants at each stage?

Yes. This is stated clearly in section 6.11 of the Delivery Agreement.

# Does it show how the output from community involvement in each stage/task will be communicated to participants and interested parties (feedback mechanisms)?

Yes, this is detailed in Appendix 3

# Is it clear how the output will be transparently recorded as influencing the plan and SA/SEA?

Yes, this is clearly stated in Appendix 3.

## Does it indicate how the authority will monitor (and change) the CIS?

Yes, this is set out, with details of the monitoring and review of the whole Delivery Agreement, in section 5.1

## CONDUCTING AN EQUALITY IMPACT ASSESSMENT

DRAFT DELIVERY AGREEMENT FOR THE ANGLESEY AND GWYNEDD JOINT LOCAL DEVELOPMENT PLAN

## 1) AUTHOR(S) OF THE ASSESSMENT

Nia H Davies, Planning Manager (Policy) Joint Planning Policy Unit Anglesey and Gwynedd

## 2) PARTNERS

Note all the individuals and groups who need to be included in the assessment process: These could include front line staff, partner organisations, specialist organisations etc.

JLDP Key Stakeholder Group that will include representatives of the local partnerships, which represent equalities target groups (i.e. an individual's gender, disability, age, ethnicity, sexual orientation, belief and faith); Equalities Impact Assessment Group, i.e. representatives of the local equalities forums and Gwynedd and Anglesey County Council's Equalities Officers; Local and national groups that represent the welfare of races, ethnicity or nationality; various religious groups; the welfare of disabled individuals (see Appendix 7 of the Delivery Agreement)

## 3) START DATE

14<sup>th</sup> April 2011 (i.e. the 1<sup>st</sup> day in the public consultation period about the Delivery Agreement)

## 4) END DATE

17<sup>th</sup> June 2011

## 5) RELEVANCE

You should outline what relevance the policy/ service/ procedure has in relation to each of the general equality duties and to each of the equality groups. There may not be a relevance to all categories, but is any are noted, then you will need to complete the assessment

## 5a) Relevance to the General Duties

### Positively promoting equality

The Delivery Agreement, via it Community Involvement Scheme, sets out the Councils' intention to contact and consult with the public, including members of the community that are usually hard to reach, and groups and organisations that represent the welfare of racial groups, ethnicity or nationality; various religious groups; the welfare of disabled individuals.

• Getting rid of illegal discrimination, harassment and victimisation

Extensive consultation will reduce the risk of any discriminatory arrangements

## • Promoting equal opportunities

By adhering to the Delivery Agreement it will be possible to draw up new land use planning policies that respond well to the needs of individual communities.

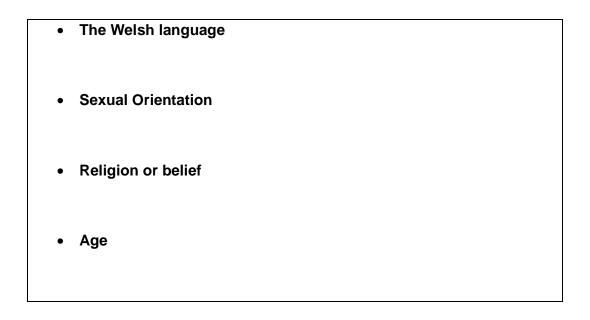
## • Encouraging good relationships

The Delivery Agreement aims to secure that communities and stakeholders have every opportunity to take part from the outset in the process of preparing the Joint LDP.

## 5b) Relevance to equality groups

The issues and trends referred to in Part 2.1 and in appendix 2 of the Delivery Agreement is unlikely to affect everyone equally. The JLDP can potentially have an impact on all the equalities groups listed below. For example, evidence suggests that minority racial groups, women, disabled individuals, children and young people and the elderly are more likely to suffer poverty and social exclusion compared to other groups. Another example of inequality in terms of effect is fuel poverty, which seems to be more prevalent in fragile households, e.g. those occupied by an elderly person, child or a disabled person. The JLDP's strategy and policies could have a detrimental impact or discriminate against different groups in the community or make a positive contribution to equalities. Working with representatives of groups in accordance with what is set out in the Delivery Agreement will help to identify the important issues early on in the process

- Race
- Sex (include transsexual, maternity and pregnancy issues)
- Disability



### 6) AIMS AND OBJECTIVES OF THE POLICY/ SERVICE/ PROCEDURE

Note the reason for the policy and what the Authority aims to achieve through it

Gwynedd Council and Anglesey County Council must prepare a LDP. The JLDP will focus on land use planning matters that are specifically important to the local area. The intention is that the JLDP's strategy and policies will be based on a thorough understanding of the area's needs, opportunities and constraints. The Delivery Agreement's purpose is to provide information about the timetable for preparing the JLDP as well as setting out who the Councils intend to contact, when and how the public and others can contribute to the process and the contents of the JLDP, as well as what happens to the responses. The partnerships, bodies and organisations that represent the equalities groups have been identified in the Delivery Agreement. However, it isn't clear whether the JLDP will be subject to an EIA.

## 7) INVOLVEMENT AND CONSULTATION

What involvement and consultation exercises were conducted in relation to the policy/ service/ procedure and what were the outcomes?

Individuals that are registered on the JLDP's database and the General and Specific Consultation Bodies were contacted – see Appendix 7 & 8 of the Delivery Agreement to see their names.

According to the Delivery Agreement the above will receive updates about the JLDP process at key stages. The representatives of the partnership and organisations that work on behalf of the equalities groups will receive an invitation to contribute to and influence the contents of the JLDP – see Appendix 3 and 9 of the Delivery Agreement

### 8) AVAILABLE EVIDENCE

Evidence can be based on local or national data, on consultation, monitoring, staff comments etc.

Section 2.1 and appendix 2 of the Delivery Agreement provide a description of the area as well as key strategic facts and figures.

There is a close relationship between the Sustainability Appraisal, which incorporates the Strategic Environmental Assessment, and the EIA. The Scoping Report that will form part of the Sustainability Report will provide the baseline information that will help to identify the relevant sustainability objectives. Some of these objectives will relate to the equality strands.

The Councils are in the process of preparing Strategic Equalities Plans in accordance with the 2010 Equalities Act. As part of this process, they will be collecting evidence about both County's equality needs in order to identify equalities objectives. This evidence can also contribute to the development of the JLDP.

### 9) EVIDENCE GAPS

Note any evidence gaps and how these will be filled.

In order to undertake a EIA of the JLDP the relevant baseline information will have to be formally identified.

## 10) WHAT IS THE ACTUAL/ LIKELY IMPACT?

### 10 a) On equality groups

See the response to 5a, 5b a 6 above.

#### Race

We will consult with local groups that represent minority ethnic groups (see Appendix 7)

In order to secure engagement, we shall consider producing information in languages other than Welsh and English, in accordance with specific needs that may arise.

Sex

We will ensure input from women and men. We do not currently have specific contact with transgender groups, but it is anticipated that contact will be made during the process of preparing Statutory Equalities Plans. This group's views will be considered in accordance with developments

## • Disability

We shall consult with local groups that represent disabled individuals (see Appendix 7).

We shall ensure that our contact with disabled individuals is accessible and appropriate. We shall provide materials and communication methods using alternative formats e.g. BSL, audio tapes, easy to read versions, etc) in accordance with need

## • The Welsh language

We shall consult with local groups that represent the well-being of the Welsh language (see Appendix 7)

Anyoone can contribute to the process in Welsh or English

## • Sexual orientation

We shall consult with local groups that represent gay, lesbian or bisexual people (see Appendix 7)

## Religion and belief

We shall consult with different faith groups (see appendix 70, ensuring that our arrangements are not inimical with cultural or spiritual needs (e.g. respect holy days and holidays)

## Age

We shall consult with local groups that represent different age groups (see Appendix 7)

## 10b) The general duties

See response at 5a, 5b and 6 above By following the arrangements set out in the Delivery agreement and the Equalities Impact Assessment we are confident that the process will conform to the General Duties set out in the Equalities Act 2010, i.e.

- Positively promoting equality
- Getting rid of illegal discrimination, harassment and victimisation
- Promoting equal opportunities

• Encouraging good relationships

### 11) ADDRESSING THE IMPACT

(More than one result may be relevant)

#### Outcome 1: No great change

The Assessment shows that by operating in accordance with the requirements of the Delivery Agreement the process of preparing the JLDP will be inclusive, i.e. there shouldn't be a potential to discriminate in terms of getting input into the process. Every effort is made to promote equalities and this will ensure that the JLDP will be based on a thorough understanding of the area's needs, constraints and opportunities.

### 12) MONITORING AND REVIEWING ARRANGEMENTS

As part of the work of preparing the JLDP we shall have to publish a document that sets out how we have engaged with communities and other stakeholders and what transpired from these discussions. We shall have to monitor who will be providing an input in order to try to ensure that the equalities groups take advantage of the opportunities available to influence the JLDP

### 13) ACTION PLAN

An action plan, outlining the actions, responsibilities, timescale and review and evaluation processes should be appended.

Actions	Responsibi lity	Timetable	Monitor and evaluate
Further discussions with the Strategic Direction unit (Gwynedd Council) and the Corporate Policy Unit (Anglesey) about how we can adapt the EIA (if required)/ apply the EIA toolkit to the key stages in the	Joint Planning Policy Unit	2011	Agreement on the EIA toolkit to be applied to the JLDP

JLDP preparation e.g. identify growth and distribution options, formulating strategic policies			
Establish an EIA Panel to help the Joint Planning Policy Unit to undertake an EIA of the JLDP at key stages	Joint Planning Policy Unit	2011	The Panel meets at relevant stages between 2011 and 2014/5

# 14) DECISION MAKING